



AGENDA

PLACES FOR PEOPLE STRATEGIC REFERENCE GROUP

Notice is hereby given that a meeting of the Places for People Strategic Reference Group will be held online via TEAMS on:

THURSDAY 4 FEBRUARY 2021

Beginning at 6:00pm for the purpose of considering matters included in this agenda.

Committee Members

Cr Ian White (Chair)	Councillor
Mayor Michael Regan	Councillor
Cr Candy Bingham	Councillor
Cr Stuart Sprott	Councillor
Caroline Ghatt	Play for all Australia
Stephen Pearse	Community Representative – Pittwater Ward
Jim Koopman	Community Representative – Pittwater Ward
Sita Mason	Youth Representative
Mark Lowe	Community Representative – Pittwater Ward
Merinda Rose	Community Representative – Pittwater Ward
Les Irwig	Community Representative – Frenchs Forest Ward
Miranda Korzy	Community Representative – Pittwater Ward
Maryann Novakovic	Community Representative – Manly Ward
Suzanne Cairns	Manly Dogs
Richard Michell	Manly, Warringah and Pittwater Historical Society
Kelvin Milsom	Northern Beaches Junior AFL Association, Manly Warringah Pittwater Sporting Union

Council Officer Contacts

Andrew Pigott	Executive Manager Strategic & Place Planning
Steven Lawler	Executive Manager Parks & Recreation
Ximena Von Oven	Governance Officer

Quorum

A majority of members including the Chair or one of the elected Councillors.

**Agenda for Places for People
Strategic Reference Group Meeting
to be held online via TEAMS on Thursday 4 February 2021
Commencing at 6:00pm**

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NEXT MEETING Thursday 6 May 2021

1.0 ACKNOWLEDGEMENT OF COUNTRY

As a sign of respect, Northern Beaches Council acknowledges the traditional custodians of these lands on which we gather and pays respect to Elders past and present.

2.0 APOLOGIES

All members are expected to attend the meetings or otherwise tender their apologies to the Chair and Governance at councilmeetings@northernbeaches.nsw.gov.au.

3.0 DISCLOSURES OF INTEREST

Members should disclose any "**pecuniary**" or "**non-pecuniary**" interests in matters included in the agenda. The [Northern Beaches Council Code of Conduct](#) (the Code) provides guidance on managing conflicts of interests.

A **pecuniary interest** is defined in Section 4 of the Code as:

A pecuniary interest is an interest that you have in a matter because of a reasonable likelihood or expectation of appreciable financial gain or loss to you or a person referred to in clause 4.3.

A **non-pecuniary conflict of interest** is defined in Section 5 of the Code as:

A non-pecuniary conflict of interest exists where a reasonable and informed person would perceive that you could be influenced by a private interest when carrying out your official functions in relation to a matter.

If you required further information or guidance about disclosing an interest please contact Governance at councilmeetings@northernbeaches.nsw.gov.au.

4.0 CONFIRMATION OF MINUTES OF PREVIOUS MEETING

4.1 MINUTES OF PLACES FOR PEOPLE STRATEGIC REFERENCE GROUP MEETING HELD 5 NOVEMBER 2020

RECOMMENDATION

That the Minutes of the Places for People Strategic Reference Group meeting held 5 November 2020, copies of which were previously circulated to all Members, be confirmed as a true and correct record of the proceedings of that meeting.

6.0 AGENDA ITEMS

ITEM 6.1	NORTHERN BEACHES RESILIENCE STRATEGY - 20 MINS
REPORTING OFFICER	RESILIENCE & EMERGENCY MANAGEMENT COORDINATOR
TRIM FILE REF	2021/043253
ATTACHMENTS	NIL

ISSUE

To provide information to the Strategic Reference Group as to the development of the Northern Beaches Resilience Strategy.

BACKGROUND

Northern Beaches Council is developing a Resilience Strategy that will continue to build the resilience of our community from the impact of short term disruptions such as natural disasters (bush fire, flood, storm etc.), to longer term stressors that affect the foundations of our community including economic downturn, climate change, housing affordability, ageing infrastructure and the like.

The drivers for action are becoming more apparent given the increase: in the frequency and intensity of natural hazards; of exposure of our community, assets and infrastructure; costs of response and recovery.

The Strategy will respond to these challenges and opportunities, whilst highlight the importance of collective resilience, meaning that all aspects of our community have a shared responsibility including government, business, groups and individuals.

It is envisaged that the Strategy will comprise two main parts:

1. Overarching framework - reflects the strengths of our community, identifies opportunities to overcome our vulnerabilities, and the approach to strengthen resilience within the Northern Beaches;
2. Action/Implementation Plan – identifies a range of specific actions and activities that align with the resilience objectives.

DISCUSSION

Resilience is the capacity of the whole community including individuals, communities, businesses and systems to survive, adapt and thrive no matter what kinds of chronic stresses and acute shocks they experience.

In essence, means that our community has the ability to respond positively and is able to transform itself so that is stronger into the future.

Resilience is a continuous learning and adaptive process, therefore requires a dynamic approach to account for change over time.

Why is Resilience Important

The Northern Beaches has a significant number of residents and businesses exposed to a number of risks including bush fire, storm, flood, heatwave and coastal erosion. As we have seen in the recent pandemic across the globe and more locally, no community is immune to the wide ranging challenges this event has presented, in all aspects of our lives.

Disasters and disruptions can be expensive and impactful - whether they are caused by short term shocks or chronic stresses affecting our community. People can lose their lives, livelihoods and mental health can be affected. Governments, businesses and the community are required to fund losses and recover costs when infrastructure fails, markets change or the environment is damaged.

Taking action to proactively manage these challenges and interdependencies offers multiple benefits to our community:

- People understand the risks that may affect them and others in their community
- People act to prepare for acute shock events and are adaptive and flexible to respond appropriately during personal and community emergencies
- People anticipate acute shock and chronic stress events - they have taken steps to protect themselves, their assets and their livelihoods
- People work together with local leaders using their knowledge and resources to prepare for and deal with acute shock events
- People work in partnerships with emergency services, their local authorities and other relevant organisations before, during and after emergencies
- The emergency management volunteer sector is strong
- Emergency management plans are resilience-based, to build broad resilience within communities over time
- Communities, governments and other organisations take resilience outcomes into account when considering and developing core services, products and policies
- Land use planning systems and building control arrangements reduce community exposure to risks from known hazards, and suitable arrangements are implemented to protect life and property
- Following a crisis event, a satisfactory range of functioning is restored quickly
- People understand the mechanisms and processes through which recovery assistance may be available
- People understand that initial support will be offered to the most vulnerable community members (COAG, 2011)

The Resilient Strategy will focus on both a Community and Organisation Resilience. Figure 1 below identifies key focus areas, however during the engagement process additional focus areas may be identified and/or further refined.



Figure 1 – Community & Organisational Resilience Focus Areas

Drivers for Action

The [National Disaster Risk Reduction Framework](#) (Commonwealth of Australia, 2018), notes that is necessary for our community and organisation to invest in resilience outcomes on the basis that:

- *natural hazards are more frequent and intense as a result of climate change*
- *essential services and systems that our community rely upon are interconnected and interdependent*
- *people and assets are more exposed and vulnerable*
- *the impacts from disasters can be long term and complex*
- *the costs of disasters are increasing*
- *momentum to address financial impacts of changing climate is building.*

Community Engagement

The proposed engagement strategy will encompass a range of community engagement activities to better understand our resilience strengths and challenges. These include:

- Online survey via a Yoursay webpage
- Telephone survey of approx. 400 northern beaches residents
- Face to Face survey
- Facilitated workshop bringing together members of the all SRG's
- Focus groups
- Public exhibition of Draft Strategy.

Proposed Project Timeframes

The following table provides an approximate project timeline noting these may be subject to change as the project is further refined.

Phase	Action	Description	Approx. Timeframe
Phase 1	Project Planning & Background Research	<ul style="list-style-type: none"> Review of existing information Develop project plan Develop engagement strategy 	<ul style="list-style-type: none"> Complete
Phase 2	Community and Stakeholder Engagement	<ul style="list-style-type: none"> Targeted community and stakeholder engagement SRG engagement 	<ul style="list-style-type: none"> March - April
Phase 3	Public Exhibition	<ul style="list-style-type: none"> Public consultation Review of submissions 	<ul style="list-style-type: none"> July - August
Phase 4	Adoption and Implementation	<ul style="list-style-type: none"> Strategy adoption by Council Commence actioning implementation plans 	<ul style="list-style-type: none"> Adoption - September/October Implementation – ongoing

RECOMMENDATION OF RESILIENCE & EMERGENCY MANAGEMENT COORDINATOR

That the Places for People Strategic Reference Group members:

1. Note the commencement of the project
2. Participate in further engagement activities to assist in the development of the Resilience Strategy

ITEM 6.2	BROOKVALE STRUCTURE PLAN UPDATE - 45 MINS
REPORTING OFFICER	PRINCIPAL PLANNER
TRIM FILE REF	2021/030096
ATTACHMENTS	NIL

ISSUE

To update the Places for People Strategic Reference Group on the status of the Brookvale Structure Plan.

BACKGROUND

Preparation of the draft Brookvale Structure Plan (draft Structure Plan) commenced in 2015 and involved an extensive engagement process with the community and key stakeholders.

The draft Structure Plan was placed on public exhibition in late 2017.

108 submissions were received and with key concerns relating to traffic and transport constraints, development feasibility and the need for affordable housing for key workers.

Table 1: Public exhibition feedback

Issue	Percentage of total submissions (108)
Concerns regarding traffic and transport	33%
Site specific requests to expand the town centre zone and/or heights into adjacent areas	18%
Site specific request to uplift existing R2 residential zones	17%
Concerns that the suburb boundary of Brookvale is being expanded to include Amourin Street	15%
Concerns relating to job growth and protection of industrial land	13%
Concerns relating to residential use and heights	13%
Concerns relating to the public domain, landscaping and visual amenity	11%
Concerns relating to potential land use conflict between industrial and residential land uses	11%
Insufficient open space	8%
Clarification in relation to the future of Brookvale Oval and Park	7%
Other	13%

The draft Structure Plan was placed on hold in 2018 pending traffic and transport studies. The traffic and transport studies were required to respond to community feedback received during the exhibition of the previous draft Brookvale Structure Plan. At the time of the exhibition of the draft Structure Plan, the State Government also released updated planning policy which required Council to consider and amend the draft Structure Plan to ensure consistency with the State Government's new policy direction on employment lands.

The State Government's finalised North District Plan placed greater emphasis on protecting industrial and urban services land, which has implications for some of the changes to permissible land uses in the IN1 General Industrial zone that were being considered by the draft Structure Plan.

DISCUSSION

There is an increasing tension between the well-recognised importance of retaining industrial land to support employment and provide vital services for the surrounding urban community, and the gradual encroachment of certain non-industrial uses permitted in the IN1 zone, as well as the threat posed by planning proposals to allow conversion to commercial uses.

There is also a need for careful balancing of employment and residential development to ensure that planned growth is in line with the existing and potential future carrying capacity of the local and regional road network. Forward planning for land use and development in Brookvale needs to address these issues and arrive at a solution which optimises the economic employment role and function of the Strategic Centre.

In light of the above, Council completed additional studies to respond to the feedback received during the exhibition period. This included the completion of the following technical studies:

- An updated Transport Management and Accessibility Plan (TMAP) for Brookvale-Dee Why
- A Northern Beaches wide Employment Study
- A Northern Beaches wide Local Housing Strategy
- A Northern Beaches wide Social Infrastructure Study

Ethos Urban have been engaged to undertake a comprehensive peer review and integration of evidence and strategy to prepare a revised Brookvale Structure Plan for re-exhibition in 2021.

Council is seeking to update the Places for People Strategic Reference Group on the preliminary findings of Ethos Urban's work and to seek feedback on the matters presented. There will be further opportunities for the community to have their say when a revised draft Brookvale Structure Plan is placed on public exhibition in mid-2021.

RECOMMENDATION OF PRINCIPAL PLANNER

That the Places for People Strategic Reference Group note the Brookvale Structure Plan update presentation.

ITEM 6.3	OFF-ROAD CYCLING ACTION PLAN UPDATE - 20 MINS
REPORTING OFFICER	MANAGER, OPEN SPACE & RECREATION PLANNING
TRIM FILE REF	2021/053805
ATTACHMENTS	NIL

EXECUTIVE SUMMARY

PURPOSE

To provide an update on the Off-Road Cycling Action Plan that is being developed as part of the Open Space and Recreation Strategy project.

SUMMARY

An Off-Road Cycling Action Plan (the Plan) is being developed as part of the Open Space and Recreation Strategy (the Strategy) to guide Council in:

- Developing and managing off-road cycling facilities to meet current and future needs.
- Reducing unauthorised trail building.

To gain an understanding of the current and future off-road cycling needs and issues these tasks have so far been undertaken:

- Formation of an Off-Road Cycling Stakeholder Group to provide advice on the Plan. This group includes representatives from local bike riding groups and interested individuals.
- Off-Road Cycling Survey - 1,800 responses.
- Telephone Survey - 400 responses.
- Social Pinpoint idea gathering - 1,400 ideas.
- Meetings with local bike riding groups.
- Consultation with young people attending a Council vacation care program.
- Internal stakeholder discussion and review of data.
- Consultation with the NSW National Parks and Wildlife Service (NPWS) regarding development and management of trails in their National Parks and cross-tenure opportunities.
- Analysis of existing and planned off-road cycling facilities compared to identified needs.
- Audits of the unauthorised trails in North Narrabeen, Forestville and Terrey Hills.
- Review of the status of the mountain bike trail at Manly Dam including; condition of the trail, current rider experience, sustainability.

The findings of our research to date include that:

- Off-road cycling is growing in popularity and the current riding facilities on the Northern Beaches do not meet riders needs.

- Riders want bike riding facilities that; cater for a range of age groups and skill levels, are of a high quality, provide a variety of riding experiences (dirt jumps, trail riding, downhill, bike parks for example), allow progressive development of skills in locations that are accessible.
- Riders want more places to ride.
- The only authorised mountain bike trail on Council land is at Manly Dam. This trail no longer meets the riders needs in terms of the riding experience. The trail requires an upgrade.
- Unauthorised trail building and riding
 - Is increasing at multiple locations on Council and NPWS land for a range of reasons including that current facilities do not meet riders needs.
 - Causes significant impacts on bushland.
 - Can impact the amenity of nearby residents.
 - Trail closures are often unsuccessful.
- Since the COVID-19 situation emerged in March 2020
 - More people are riding more often particularly the Manly Dam trail. Increased maintenance has been required of this trail.
 - There is increased reporting of unauthorised trail building and riding.

In response to the findings of our research to date a range of ideas are being explored for the Plan including:

- The provision of new off-road bike parks for junior / intermediate riders in multiple locations that provide a variety of riding experiences and allows for progressive development of riding skills.
- Formalising some unauthorised mountain bike trails in multiple locations to increase opportunities for mountain bike trail riding in bushland.
- Permanently close and revegetate some unauthorised mountain bike trails.
- Upgrade the Manly Dam mountain bike trail.
- Implement a rider education campaign about riding safely and sustainably.

The draft Off-Road Cycling Action Plan is planned to be completed in February 2021. The Places for People Strategic Reference Group will be provided with opportunities to review the draft and to make comments.

RECOMMENDATION OF MANAGER, OPEN SPACE & RECREATION PLANNING

That the Places for People Strategic Reference Group note the Parks and Recreation Business Unit's project update.
