

# AGENDA

Notice is hereby given that an Ordinary Meeting of Council will be held at the Civic Centre, Dee Why on

**Tuesday 25 May 2021**

Beginning at 6:00pm for the purpose of considering and determining matters included in this agenda.



**Ray Brownlee PSM**  
**Chief Executive Officer**

## OUR VISION

*Delivering the highest quality service valued and trusted by our community*

## OUR VALUES

*Trust Teamwork Respect Integrity Service Leadership*



**Agenda for an Ordinary Meeting of Council  
to be held on Tuesday 25 May 2021  
at the Civic Centre, Dee Why  
Commencing at 6:00pm**

<b>1.0</b>	<b>ACKNOWLEDGEMENT OF COUNTRY</b>	
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## **1.0 ACKNOWLEDGEMENT OF COUNTRY**

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As a sign of respect, Northern Beaches Council acknowledges the traditional custodians of these lands on which we gather and pays respect to Elders past and present.

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## **2.0 APOLOGIES AND APPLICATIONS FOR LEAVE OF ABSENCE**

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In accordance with Part 6 of the Code of Meeting Practice, apologies must be received and accepted from absent Councillors and a leave of absence from the Council Meeting may be granted.

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## **3.0 CONFIRMATION OF MINUTES**

### **3.1 MINUTES OF ORDINARY COUNCIL MEETING HELD 27 APRIL 2021**

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#### **RECOMMENDATION**

That the Minutes of the Ordinary Council Meeting held 27 April 2021, copies of which were previously circulated, be confirmed as a true and correct record of the proceedings of that meeting.

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## **4.0 DISCLOSURES OF INTEREST**

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In accordance with Part 17 of the Code of Meeting Practice, all Councillors must disclose and manage any conflicts of interest they may have in matters being considered at the meeting.

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## **5.0 PUBLIC FORUM AND PUBLIC ADDRESS**

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In accordance with Part 5 of the Code of Meeting Practice, residents, ratepayers, applicants or other persons may request to address Council in relation to any one matter related to the general business of Council but not the subject of a report on the agenda (Public Forum) and no more than two matters listed for consideration on the agenda (Public Address).

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## **6.0 ITEMS RESOLVED BY EXCEPTION**

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In accordance with Part 14 of the Code of Meeting Practice, items that are dealt with by exception are items where the recommendations contained in the staff reports in the agenda are adopted without discussion.

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## 7.0 MAYORAL MINUTES

<b>ITEM 7.1</b>	<b>MAYORAL MINUTE NO 05/2021 - INTERNATIONAL RECOGNITION OF STAFF AT COMMUNICATORS AWARDS</b>
<b>TRIM FILE REF</b>	<b>2021/326459</b>
<b>ATTACHMENTS</b>	<b>NIL</b>

### BACKGROUND

This month Council received numerous awards at the 2021 Communicators Awards which is an international awards program recognising excellence in communication across a range of industries.

These awards began over 25 years ago and recognise excellence, effectiveness and innovation across all areas of communication. We received five Excellence Awards which is the highest honour and given to those whose ability to communicate positions them as the best in the field. We also received four Distinction Awards which are presented for projects that exceed industry standards in quality and achievement.

These awards are testament to the professionalism of our staff along with the quality content and design that our Graphic Design and Communications team delivers day in and day out supporting our many business units and the services we provide to the community.

The awards included:

- **Graphic Design & Production - 2021 Communicator Awards Excellence – Graphic Design**

Category – General Government for Brochure  
*Connect Through Creativity 2029*

Category – Design Features – Overall design for Corporate Communications  
*Towards 2040*

Category – Design Features – Overall design for Marketing / Promotion  
*What a Load of Rubbish*

- **Graphic Design – 2021 Communicator Awards Distinction – Graphic Design**

Category – Collateral – Causes & Awareness for Marketing / Promotion  
*What a Load of Rubbish*

Category – Annual Report – General Government for Corporate Communication  
*Towards 2040*

- **Communications – 2021 Communicator Awards Excellence – Digital**

Category – Social video – video series  
*Amenities Upgrades – Nolan Reserve, Balgowlah Oval and Lionel Watts*

Category – Social video – video series  
*Business Unites social video campaign*

- **Communications – 2021 Communicator Awards Distinction – Communications**

Category – Content & Marketing – Crisis Communications  
*COVID-19 Local Response*

Category – Social video – Educational & Instructional  
*Be the best version of you – avoid, reuse and recycle*

Congratulations to our Graphic Design and Communications teams, along with all the business units involved in these projects on this wonderful achievement and thank you for your ongoing commitment to excellence.

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**MOTION**

That Council acknowledge the efforts of our Graphic Design and Communications team who were recognised for numerous awards at the 2021 Communicator Awards

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**Michael Regan**  
MAYOR



<b>ITEM 7.2</b>	<b>MAYORAL MINUTE NO 06/2021 - CONGRATULATIONS TO OUR LOCAL SWIMMING CLUBS - SUCCESS AT THE NATIONAL CHAMPIONSHIPS</b>
<b>TRIM FILE REF</b>	<b>2021/336102</b>
<b>ATTACHMENTS</b>	<b>NIL</b>

## BACKGROUND

I would like to congratulate the Warringah Aquatic Centre's resident Swim Club, the Piranhas who came 10th at the National Age Swimming Championships on the Gold Coast last month.

It is the highest ever ranking for the Club at these Championships. The Club was represented by two competitors in the Multiclass section and 15 Age group swimmers who all up, participated in 90 races including relays and finals, coming away with two gold, four silver, and five bronze medals. On top of that, they came away with 39 individual personal best times.

Seven members of the Piranhas senior swimming team then competed at the Open National Championships this month achieving seven top ten finishes. Three finalists competed in a total of six finals, which again is another great achievement.

I also want to congratulate the Manly Swim Club who also competed and had success in many events. There were strong performances from all swimmers with one gold, one silver and a number of swimmers reaching finals in both the National Age and Open Championships.

All the hard work and training has paid off and on behalf of the Northern Beaches Community, I congratulate all the members of both clubs, their coaches and parents – it is a great achievement and one we can all be proud of.

I believe it is also a strong indication of the depth of talented swimmers located on the Northern Beaches training at our facilities. Both the Warringah Aquatic Swim Club and Manly Swim Club will be sending teams to the Olympic Trials in Adelaide next month so we wish them all the very best in their preparations for the trials and we look forward to hearing of their results.

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## MOTION

That Council write to the Presidents of the Warringah Aquatic Centre Swim Club and the Manly Swim Club to congratulate them on their recent success at the National Age Swimming Championships and wish them the best for the upcoming Olympic Trials.

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**Michael Regan**  
MAYOR

<b>ITEM 7.3</b>	<b>MAYORAL MINUTE NO 07/2021 - STAFF RECOGNITION AT THE INSTITUTE OF PUBLIC WORKS ENGINEERING AUSTRALASIA - EXCELLENCE AWARDS</b>
<b>TRIM FILE REF</b>	<b>2021/352242</b>
<b>ATTACHMENTS</b>	<b>NIL</b>

## BACKGROUND

The Institute of Public Works Engineering Australasia (IPWEA) NSW Division presents the Engineering Excellence Awards each year to promote and recognise excellence of Local Government and Public Works Projects. These awards focus particularly on inspiration, innovation, development and completion of projects and technical management. Each project nominated for an award showcases the individual and team aspirations to improve the community in which they live.

Council was recently recognised for the work undertaken on the Little Manly Tidal Pool located on the eastern side of Little Manly Cove receiving a highly commended with the '*Design and Construction of a Local Government/Public Works Project*'.

It is rich in history and the latest work undertaken has ensured it is restored to its former glory yet upgraded to benefit the community and the environment. Councillors may recall that staff consulted with marine scientists about how to protect the important sea grasses and our endangered seahorse population.

It was also great to see this work was also highlighted recently by our State Local Member for Davidson, Mr Jonathan O'Dea in Parliament on 5 May 2021 where he took the opportunity to commend the Council for this project but also more broadly for 'the innovative projects they have undertaken for our mutual local constituents'.

It is certainly something to receive such recognition from our Local Parliamentary Members for the projects we are delivering to our community and I thank the Member for Davidson for taking the time to highlight these projects in the NSW Parliament.

Along with staff involved in this project, I ask Councillors to join me in acknowledging the efforts by our staff involved in the Little Manly Tidal Pool Project and to all our staff working hard to deliver projects to the community.

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## MOTION

That Council acknowledge the achievement by staff in receiving a Highly Commended with the '*Design and Construction of a Local Government/Public Works Project*' category at the recent Institute of Public Works Engineering Australia (IPWEA) – NSW Division Awards.

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**Michael Regan**  
MAYOR

## 9.0 CORPORATE AND LEGAL DIVISION REPORTS

<b>ITEM 9.1</b>	<b>QUARTERLY REVIEW - MARCH 2021</b>
<b>REPORTING MANAGER</b>	<b>EXECUTIVE MANAGER STRATEGY AND PERFORMANCE AND EXECUTIVE MANAGER FINANCIAL PLANNING AND SYSTEMS</b>
<b>TRIM FILE REF</b>	<b>2021/233074</b>
<b>ATTACHMENTS</b>	<b>1 <a href="#">⇒</a> Quarterly Budget Review Statement - March 2021 (Included In Attachments Booklet)</b> <b>2 <a href="#">⇒</a> Quarterly Report on Service Performance - March 2021 (Included In Attachments Booklet)</b>

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### SUMMARY

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#### PURPOSE

To present the financial and management results for the period ended 31 March 2021.

#### EXECUTIVE SUMMARY

This report details Council's management results and the consolidated financial position for the nine months ended 31 March 2021. The Quarterly Report on Service Performance is a progress report on the Operational Plan 2020/21.

The operating result (which includes capital grants and contributions) for the financial year is forecast to decrease by \$7.4 million to a surplus of \$10.8 million. Excluding capital grants and contributions the result is forecast to decrease by \$0.3 million, from a deficit of \$18.2 million to a deficit of \$18.5 million, primarily due to the impacts of the COVID-19 pandemic, higher volumes of vegetation processing and additional waste collection services for bulky goods and the service of old bins. Capital expenditure is forecast to decrease by \$18.0 million to \$87.5 million, primarily due to the re-phasing of projects into the 2021/22 financial year.

The COVID-19 pandemic continues to impact Council's budget, with further unfavourable variations to the budget proposed including Lakeside Holiday Park (-\$0.4 million), outdoor dining fees (-\$0.3million), Glen Street Theatre (-\$0.2 million) and Manly Visitor Information Centre (-\$0.1 million). The estimated cost of the pandemic to Council is now \$30 million (\$19 million in 2020/21).

Council previously adjusted its capital expenditure to provide capacity to respond to the COVID-19 pandemic and retain our long term strong and sustainable position. Savings in program costs and adjustments endorsed by Council in March 2021 to fund the extension of the outdoor dining fees waiver to 30 June 2021 are provided for within this quarter review. These adjustments provide sufficient funding to maintain the Council's working capital and balanced budget position.

Of the 188 actions of the operational plan 2020/21, the majority are progressing on schedule, with 21 completed. 86% of performance measures have met or are approaching their targets.

## RECOMMENDATION OF DIRECTOR CORPORATE AND LEGAL

That Council:

1. Notes the Budget Review Statement for the nine months ended 31 March 2021.
  2. Approves the following changes to the Current Forecast in the March 2021 Budget Review Statement:
    - A. A decrease in the forecast surplus from Continuing Operations which includes Capital Grants and Contributions of \$7.373 million to \$10.837 million
    - B. A decrease in capital expenditure by \$17.981 million to \$87.531 million.
  3. Notes the Quarterly Report on Service Performance for the period ended 31 March 2021.
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## REPORT

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### BACKGROUND

Northern Beaches Council's Operational Plan 2020/21 was adopted on 23 June 2020. The Operational Plan is for the period 1 July 2020 to 30 June 2021.

The Quarterly Budget Review Statement is a regular progress report against the Operational Plan 2020/21. It has been prepared in accordance with the requirements of the Local Government Act 1993 (s404(5)) and Local Government (General) Regulation 2005 (Cl203), namely that the Responsible Accounting Officer report quarterly on a budget review statement and the Chief Executive Officer report at least every six months on the principal activities.

The Quarterly Budget Review Statement provides reporting to adequately disclose Council's overall financial position as well as provide sufficient information to enable informed decision making while ensuring transparency.

The report includes:

- Service performance
- Financial performance
  - Recommended changes to the budget
  - Income and expenses budget review statement
  - Capital budget review statement
  - Cash and investments budget review statement and cash flow statement
  - Balance sheet
  - Key performance indicators
  - Contracts listing
  - Budget review of consultancy and legal expenses.

### Overview of service performance

A detailed report on Council's service performance is provided as Attachment 2 – 'Quarterly Report on Service Performance'. In summary, Council is making steady progress towards achieving its performance, operational and capital targets.

Results for 36 performance measures are included. Overall 86% of measures have met or are approaching their targets (within 5% of the target). There were no business events staged in the March quarter and therefore a satisfaction result is not available for that measure.

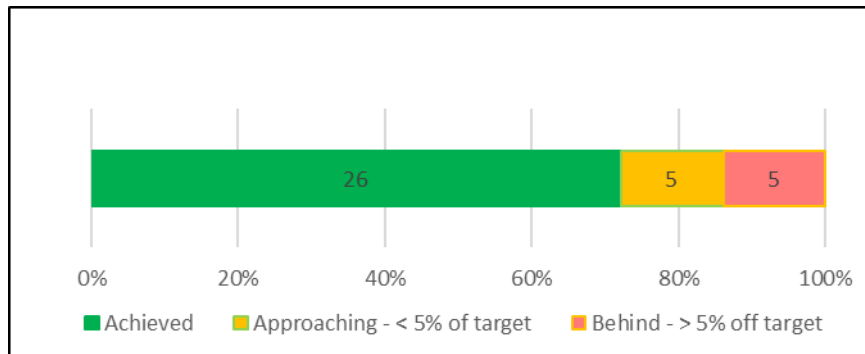
Of the 188 projects, 86% were either progressing or completed (comprised of 88% of operational and 84% of capital projects). Council's target is for 80% of all projects to be completed or progressing on schedule by 30 June 2021. In total 21 projects have been completed to date.

A summary of our performance is outlined below.

### Performance measures

Overall 86% have met or are approaching the target.

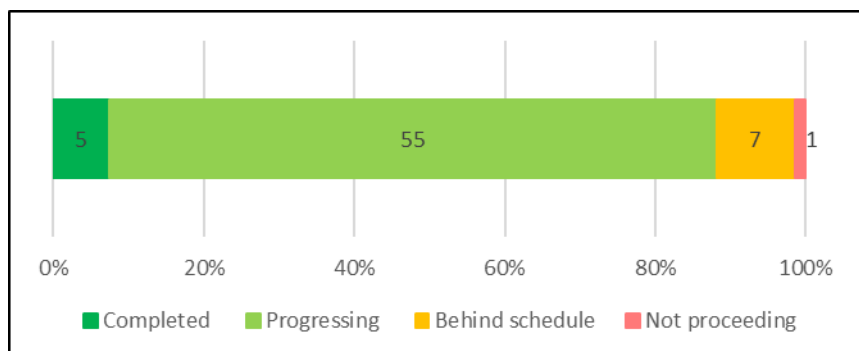
Of the ten measures that did not achieve their target, for half (5) this was due to the continuing impact of COVID-19 and associated restrictions.



### Operational project progress

Of the 68 operational projects, overall 88% are complete or progressing on schedule.

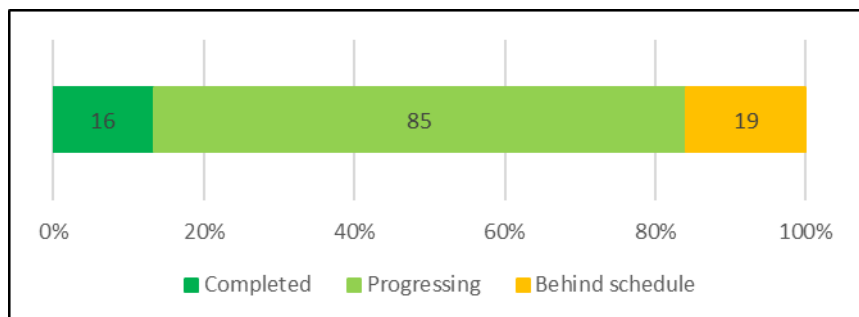
*Target: 80% complete/on schedule as at 30 June 2021*



### Capital project progress

Of the 120 projects, overall 84% are complete or progressing on schedule.

*Target: 80% complete/on schedule as at 30 June 2021*



Of the 21 operational and capital projects nine were completed this quarter:

#### Operational

- Review and implement the Kimbriki Business Plan endorsed by shareholder Councils
- Develop replacement and compensatory principles for the removal of trees on public open space
- Undertake an accessibility audit of open space and implement priority improvements
- Develop a harmonised rates structure

#### Capital

- Scotland Island roads and drainage improvements
- Kimbriki landfill cell development Area 4A

- Kimbriki vehicles
- Manly Aquatic Centre renewal works
- Creative Arts Space - Avalon Golf Course

## Overview of Financial Performance

### Responsible Accounting Officer Budget Review Statement

The following statement is made in accordance with Clause 203(2) of the Local Government (General) Regulations 2005:

*“It is my opinion that the Budget Review Statement for Northern Beaches Council for the period ending 31 March 2021 indicates that Council’s projected financial position at 30 June 2021 will be satisfactory, having regard to the projected estimates of income and expenditure and the original budgeted income and expenditure.”*

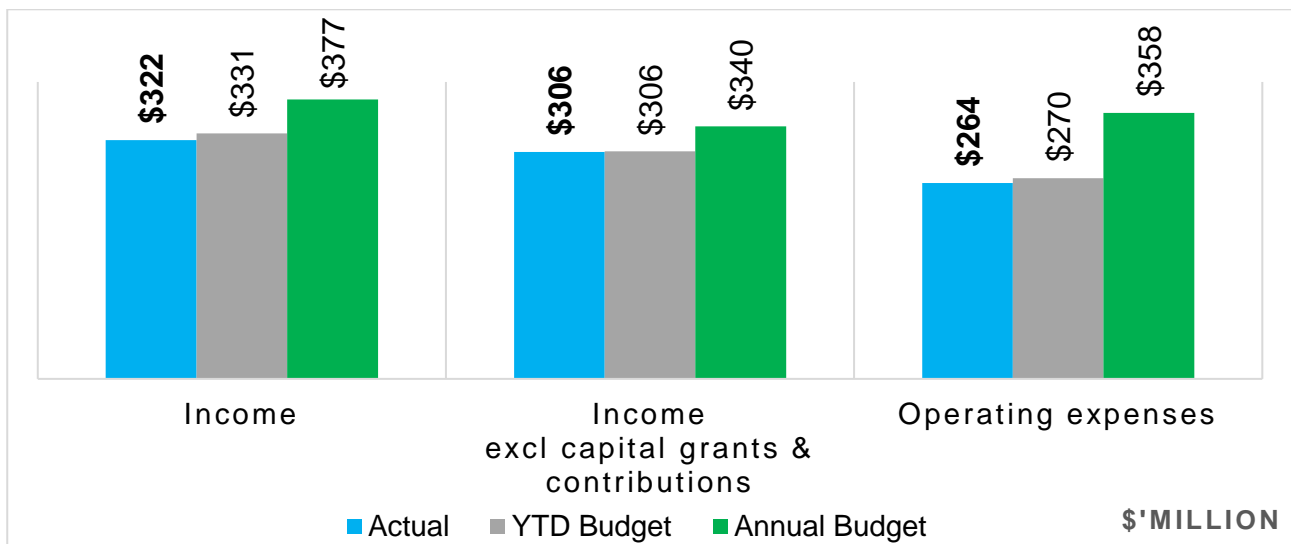
David Walsh Chief Financial Officer, Northern Beaches Council.

### Income Statement – progress and forecast changes

The attached Quarterly Budget Review Statement (QBRs) provides an overview of Council's progress against the annual budget at the end of the March 2021 quarter and provides explanations for major variations that result in recommendations for budget changes.

Further information on the financial performance for each of the 16 services of the Delivery Program is available within Attachment 2 – ‘Quarterly Report on Service Performance’.

#### Operating budget summary – as at 31 March 2021



For the nine months to 31 March 2021 the operating result (excl capital grants and contributions) is \$5.9 million favorably ahead of budget, primarily due to the timing of expenditure on materials and services.

The operating surplus which includes capital grants and contributions for the financial year is forecast to decrease by \$7.4 million to \$10.8 million. This decrease is due to lower than anticipated income of \$7.2 million (primarily capital grants) and higher than anticipated operating expenses of \$0.2 million.

The operating result excluding capital grants and contributions is forecast to decrease by \$0.3 million to an \$18.5 million deficit. These overall movements are summarised in the table below, under the 'Recommended Changes' column.

Operating budget as at 31 March 2021 – summary of recommended changes

\$'000	Annual				Year to date			
	ORIGINAL Budget	REVISED Budget	Recommended changes	CURRENT Forecast	Actual	Approved Budget	Variance	
Income	374,827	376,630	(7,160)	369,470	321,830	330,913	(9,083)	3%
Operating expenses	(346,046)	(358,419)	(213)	(358,633)	(263,885)	(270,485)	6,599	(2%)
<b>Surplus / (Deficit)</b>	<b>28,781</b>	<b>18,210</b>	<b>(7,373)</b>	<b>10,837</b>	<b>57,944</b>	<b>60,428</b>	<b>(2,484)</b>	<b>(4%)</b>
<b>Surplus / (Deficit) before Capital Grants &amp; Contributions</b>	<b>(7,457)</b>	<b>(18,236)</b>	<b>(247)</b>	<b>(18,482)</b>	<b>41,821</b>	<b>35,970</b>	<b>5,851</b>	<b>16%</b>

**COVID-19 Pandemic – Financial Impact**

Council's financial results remain impacted by COVID-19, with the revised cost of the pandemic growing by a further \$1 million. Unfavourable variations in this review include Lakeside Holiday Park (-\$0.4 million), outdoor dining fees (-\$0.3million), Glen Street Theatre (-\$0.2 million) and Manly Visitor Information Centre (-\$0.1 million). This has been partially offset by stronger than anticipated recovery within the Aquatic Centres (+\$0.3 million).

The total cost of the pandemic since March 2020 is now \$30 million, including \$19.1 million within the current financial year.

COVID-19 Pandemic Financial Impact Forecast – March 2020 to June 2021

\$'000	RESULT 2019/20	March 2021 Variations	CURRENT Forecast 2020/21	TOTAL March 2020 to June 2021
Closed and impacted services	9,523	390	11,423	<b>20,946</b>
Community and small business support	1,651	569	3,352	<b>5,002</b>
Rates and waste charge subsidies	-	78	4,372	<b>4,372</b>
<b>Total COVID-19 Financial Impact</b>	<b>11,174</b>	<b>1,037</b>	<b>19,146</b>	<b>30,320</b>

Adjustments are proposed in this review to fund the additional cost through operating budget savings along with adjustments supported by Council at the March 2021 Council Meeting to fund the extension of the outdoor dining fees waiver to 30 June 2021.



## Income Year to Date (YTD) Analysis

Total income at the end of March 2021 is \$322 million which is \$9.083 million below the forecast. The principal reasons for this variance are as follows:

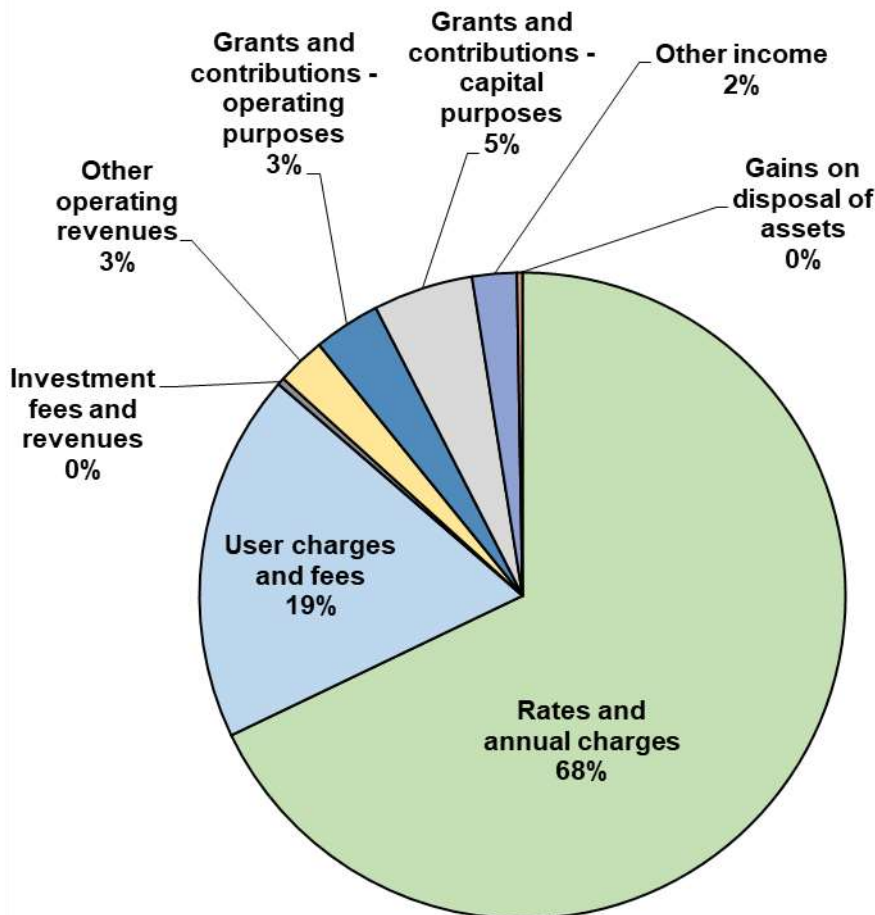
### Income as at 31 March 2021 – Variance to Approved YTD Budget

YTD Variance \$'000	Details – Favourable / (Unfavourable)
<b>342</b>	<b>Rates and Annual Charges</b> <ul style="list-style-type: none"> <li>• Rates \$0.170m due to mid-year adjustments</li> <li>• Domestic Waste Charges \$0.179m due to additional services</li> </ul>
<b>148</b>	<b>User Charges &amp; Fees</b> <ul style="list-style-type: none"> <li>• COVID impacted income sources including: <ul style="list-style-type: none"> <li>○ Aquatic centres \$0.446m</li> <li>○ Development Engineering revenue \$0.110m</li> <li>○ Lakeside Holiday Park (\$0.616m)</li> <li>○ Community centre income (\$0.161m)</li> <li>○ Glen Street Theatre income (\$0.105m)</li> </ul> </li> <li>• Timing of revenue recognition: <ul style="list-style-type: none"> <li>○ Road restoration fees \$0.331m</li> </ul> </li> <li>• Stronger than anticipated income: <ul style="list-style-type: none"> <li>○ Planning and Certification fees \$0.140m</li> <li>○ Parking permits \$0.113m</li> </ul> </li> </ul>
<b>52</b>	<b>Investment Fees and Revenues</b>
<b>(138)</b>	<b>Other Revenues</b> <ul style="list-style-type: none"> <li>• COVID impacted income source: <ul style="list-style-type: none"> <li>○ Manly Visitor Information Centre stock sales (\$0.135m)</li> </ul> </li> <li>• Recycling income (\$0.203m) – lower volumes of plastic and glass recycling material eligible for Container Deposit Scheme payments (domestic waste)</li> <li>• Kimbriki Environmental Enterprises \$0.170m - increased recycling activity mainly in the area of recovery of metal from mixed waste through Kimbriki operations.</li> </ul>
<b>(1,535)</b>	<b>Grants and Contributions – Operating Purposes</b> <ul style="list-style-type: none"> <li>• Grants awaiting payment including: <ul style="list-style-type: none"> <li>○ Nov 2019 Storm Natural Disaster Claim (\$0.717m)</li> <li>○ TfNSW Traffic Block Grant (\$0.400m)</li> </ul> </li> <li>• Timing of revenue recognition of grants to match expenditure of funds: <ul style="list-style-type: none"> <li>○ Bare Creek Bike Park maintenance contribution (\$0.296m)</li> </ul> </li> </ul>

YTD Variance	Details – Favourable / (Unfavourable)
\$'000	
<b>(8,335)</b>	<p><b>Grants and Contributions – Capital Purposes</b></p> <ul style="list-style-type: none"> <li>• Higher than anticipated income: <ul style="list-style-type: none"> <li>○ Development contributions \$1.041m</li> </ul> </li> <li>• Timing of revenue recognition of grants to match expenditure of funds including: <ul style="list-style-type: none"> <li>○ Narrabeen Lagoon pedestrian and cycle bridge (\$3.288m)</li> <li>○ Connecting Communities Cycleways Program (\$2.726m)</li> <li>○ Streets as Shared Spaces (\$0.686m)</li> </ul> </li> <li>• Grants awaiting payment including: <ul style="list-style-type: none"> <li>○ Footpath works (LRCI) (\$1.857m)</li> <li>○ Church Point Masterplan Boardwalk Extension (\$0.374m)</li> <li>○ Bike Plan Implementation (\$0.350m)</li> </ul> </li> </ul>
<b>384</b>	<p><b>Other Income</b></p> <ul style="list-style-type: none"> <li>• Community/Sporting leases \$0.198m – higher than anticipated income primarily from Golf Clubs and Cromer 1 synthetic field agreement</li> <li>• Commercial leases \$0.183m – timing and \$0.080m in higher than anticipated income.</li> </ul>
<b>(9,083)</b>	<b>TOTAL INCOME VARIANCE – YTD ACTUALS WITH YTD BUDGET</b>

Actual Results – Consolidated

## Income from Continuing Operations



Income Item	1 July 2020 - 31 March 2021			
	YTD Actual (\$'000)	YTD Budget (\$'000)	YTD Variance (\$'000)	% Variance
Rates and annual charges	219,091	218,749	342	0.2%
User charges and fees	59,622	59,474	148	0.2%
Investment fees and revenues	1,172	1,121	52	4.6%
Other operating revenues	7,829	7,967	(138)	(1.7)%
Grants and contributions - operating	10,786	12,322	(1,535)	(12.5)%
Grants and contributions - capital	16,124	24,459	(8,335)	(34.1)%
Other income	7,206	6,822	384	5.6%
Gains on disposal of assets	887	645	242	37.4%
<b>Total Income</b>	<b>322,717</b>	<b>331,558</b>	<b>(8,842)</b>	<b>(2.7)%</b>

\*Income graph and table incorporate the net result from the disposal of assets as the result is currently a gain (income)

## User Charges and Fees

For the period 1 July 2020 to 31 March 2021

Item	YTD Actual \$'000	YTD Budget \$'000	YTD Variance \$'000	Variance %
Advertising Fees	577	614	(37)	(6%)
Animal Registration	175	105	70	66%
Aquatic Centres	5,634	5,188	446	9%
Caravan Park	2,977	3,593	(616)	(17%)
Cemeteries	893	781	112	14%
Child Care	8,579	8,660	(81)	(1%)
Coastal Environment Centre	64	43	20	47%
Community Centres	1,233	1,472	(238)	(16%)
Currawong State Park	187	177	10	5%
Film Permits	140	124	16	13%
Glen Street Theatre	376	483	(107)	(22%)
Golf Courses	1,712	1,611	102	6%
Kimbriki Waste and Recycling Centre	18,636	18,553	83	0%
Leaseback Fees - Council Vehicles	591	549	42	8%
Libraries	89	84	5	6%
Parking Areas	9,225	9,068	157	2%
Sportsfields and Reserves	830	1,164	(334)	(29%)
Planning and Building Regulation	4,947	4,864	83	2%
Regulatory/Statutory Fees	119	31	88	280%
Restoration Charges	1,202	904	298	33%
Road Inspections	10	6	4	70%
Section 10.7 Certificates (EPA Act)	629	538	91	17%
Section 603 Certificates (LG Act)	381	283	98	35%
Other Fees	414	579	(165)	(28%)
<b>Total User Charges and Fees</b>	<b>59,622</b>	<b>59,474</b>	<b>148</b>	<b>0%</b>

## Other Revenues and Other Income

For the period 1 July 2020 to 31 March 2021

Item	YTD Actual \$'000	YTD Budget \$'000	YTD Variance \$'000	YTD Variance %
Advertising Income	492	495	(3)	(1%)
Diesel Rebate	69	61	7	12%
Ex Gratia Rates	26	26	(0)	(0%)
Health and Compliance Fines	119	122	(4)	(3%)
Income/Sponsorship	0	42	(42)	(100%)
Insurance Claims Recoveries	2	0	2	0%
Legal Fees Recovery - Other	154	75	79	106%
Other Revenues - Kimbriki	1,689	1,690	(1)	(0%)
Other Fines	291	268	23	9%
Parking Fines	3,254	3,240	14	0%
Recycling Income (Domestic)	441	644	(204)	(32%)
Rental Income - Investment Properties	155	160	(5)	(3%)
Rental Income - Leased Council Properties	4,489	4,324	165	4%
Rental Income - Other Council Properties	2,561	2,338	223	10%
Sale of Stock	662	712	(50)	(7%)
Other Revenues	631	591	39	7%
<b>Total Other Revenues and Other Income</b>	<b>15,035</b>	<b>14,789</b>	<b>245</b>	<b>0%</b>

## Operating Expenses Year to Date (YTD) Analysis

Total operating expenses at the end of March 2021 is \$264 million, which is \$6.6 million under the forecast. The principal reasons for this variance are as follows:

Operating expenses as at 31 March 2021 – Variance to Approved YTD Budget

YTD Variance \$'000	Details – Favourable / (Unfavourable)
<b>162</b>	<b>Employee Benefits &amp; Oncosts</b>
<b>78</b>	<b>Borrowing Costs</b>
<b>5,608</b>	<b>Materials and Contracts</b> <ul style="list-style-type: none"> <li>• Higher than anticipated expenditure: <ul style="list-style-type: none"> <li>○ Maintenance and servicing (\$0.883m) – reactive and urgent maintenance of facilities including Bungan Lane Carpark, Glen St Theatre, Manly Library lift, Scotland Island water supply and fire compliance works at various sites.</li> <li>○ Kimbriki (\$0.445m) as a result of the higher volumes of waste processed and \$0.200m in clean up and recovery costs following a significant rockslide on site due to recent heavy rains. These costs have been offset by additional income.</li> <li>○ Waste collection (\$0.376m) due to additional domestic waste collections for bulky goods and the service of old bins.</li> <li>○ Sportsfields and vegetation (\$0.339m) due to higher reactive vegetation maintenance</li> </ul> </li> <li>• Waste processing and disposal \$0.786m - Waste processing costs for vegetation and recycling along with disposal of bulky goods are \$0.9m higher than anticipated due to higher volumes. This has been offset by \$1.1m in reduced costs for waste disposal as a result of timing differences and a lower than anticipated disposal unit price.</li> <li>• Lower than anticipated expenditure: <ul style="list-style-type: none"> <li>○ Staff uniforms, wellness and training programs \$0.752m</li> <li>○ Advertising and promotional costs \$0.404m</li> <li>○ Stationery, printing and postage \$0.329m</li> <li>○ Streetlighting \$0.214m</li> </ul> </li> <li>• Timing of works: <ul style="list-style-type: none"> <li>○ Accelerated LED streetlight replacements \$1.130m</li> <li>○ IT Expenses due to the timing of software licence renewals and contracts expenditure \$0.831m</li> <li>○ B-Line grant funded streetscape works \$0.663m</li> <li>○ Bush regeneration \$0.474m</li> </ul> </li> </ul>

- Environment sustainability and education \$0.401m
- Strata fees and rent \$0.331m
- Coast and Waterways \$0.262m

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**518 Depreciation and Amortisation**

- Lower amortisation of tip remediation asset required following the revaluation of the remediation asset in June 2020 \$0.239m
- Timing of the completion of capital works projects \$0.262m

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**(8) Other Expenses**

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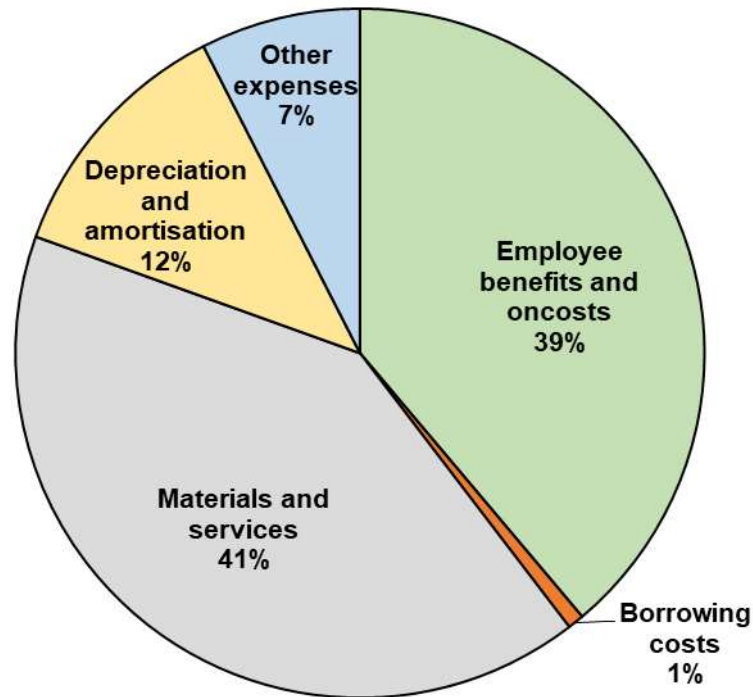
**242 Gain / (Loss) on the Disposal of Assets**

- Higher net gain from vehicles sold at auction

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**6,599 TOTAL OPERATING EXPENSES VARIANCE - YTD ACTUALS WITH YTD BUDGET**

## Expenses from Continuing Operations



Expense Item	1 July 2020 - 31 March 2021			
	YTD Actual (\$'000)	YTD Budget (\$'000)	YTD Variance (\$'000)	% Variance
Employee benefits and oncosts	102,851	103,013	162	0.2%
Borrowing costs	2,014	2,092	78	3.7%
Materials and services	108,263	113,871	5,608	4.9%
Depreciation and amortisation	31,769	32,288	518	1.6%
Other expenses	19,875	19,867	(8)	(0.0)%
<b>Total Expense</b>	<b>264,772</b>	<b>271,130</b>	<b>6,358</b>	<b>2.3%</b>

\*Expenses graph does not include gain/(loss) on disposal of assets – refer to Income graph as the result is currently favorable (a gain)



## Materials and Services

For the period 1 July 2020 to 31 March 2021

Item	YTD	YTD	YTD	Variance %
	Actual \$'000	Budget \$'000	Variance \$'000	
Advertising	209	484	275	57%
Agency Personnel	1,773	1,685	(88)	(5%)
Bank Charges	376	461	85	18%
Bush Regeneration	2,341	2,815	474	17%
Cleaning	5,059	4,907	(151)	(3%)
Coast and Waterways	401	663	262	40%
Data Services	434	597	163	27%
Electricity, Heating and Water	3,576	3,676	100	3%
External Roadwork	2,599	3,727	1,128	30%
Golf Course and Driving Range	865	844	(21)	(2%)
Insurance	9,061	9,193	132	1%
IT Expenses	4,612	5,444	831	15%
Kimbriki Waste and Recycling Centre	12,397	11,989	(408)	(3%)
Land Use Planning	861	942	80	9%
Legal Fees - Other	1,234	973	(261)	(27%)
Legal Fees - Planning and Development	1,398	1,603	205	13%
Lifeguard Services	936	1,012	76	8%
Maintenance and Servicing	7,892	7,009	(883)	(13%)
Management Fees	1,164	1,334	170	13%
Membership Fees and Subscriptions	730	767	36	5%
Minor Equipment	339	590	250	42%
Natural Hazards and Floodplain Management	268	441	173	39%
NSW Revenue Fine Processing Fees	529	573	44	8%
Other Contractor and Consultancy Costs	5,193	5,267	74	1%
Other Raw Materials and Consumables	4,426	4,900	474	10%
Parking	416	488	72	15%
Plant and Vehicle	1,412	1,490	78	5%
Postage	473	552	78	14%
Sportsfields and Vegetation	2,614	2,275	(339)	(15%)
Stationery and Printing	331	582	251	43%
Stormwater	551	609	58	10%
Street Lighting	1,923	2,137	214	10%
Telephone and Communications	900	578	(322)	(56%)
Training Costs	525	805	280	35%
Tree Works and Streetscapes	2,966	3,353	387	12%
Valuation Fees	432	459	27	6%
Waste Collection	12,173	11,797	(376)	(3%)
Waste Disposal and Processing	12,427	13,213	786	6%
Other	2,445	3,636	1,191	33%
<b>Total Materials and Services</b>	<b>108,263</b>	<b>113,871</b>	<b>5,608</b>	<b>5%</b>

## Other Expenses

For the period 1 July 2020 to 31 March 2021

Item	YTD Actual \$'000	YTD Budget \$'000	YTD Variance \$'000	Variance %
Bad and Doubtful Debts	28	13	(14)	(107%)
Planning Levy	681	670	(11)	(2%)
Waste Levy	6,013	5,972	(42)	(1%)
Emergency Services Levy	5,525	5,525	0	0%
Other Levies	77	87	10	11%
Donations, Contributions and Assistance (s356)	7,281	7,384	103	1%
Land Tax	270	215	(55)	(25%)
<b>Total Other Expenses</b>	<b>19,875</b>	<b>19,867</b>	<b>(8)</b>	<b>(0%)</b>

### Capital Budget Statement

Capital Expenditure is forecast to decrease by \$18.0 million to \$87.5 million as detailed in the Capital Budget Statement within Attachment 1 – 'Quarterly Budget Review Statement'. The decrease is primarily related to the re-phasing of multi-year projects, with funding proposed to roll over into future years.

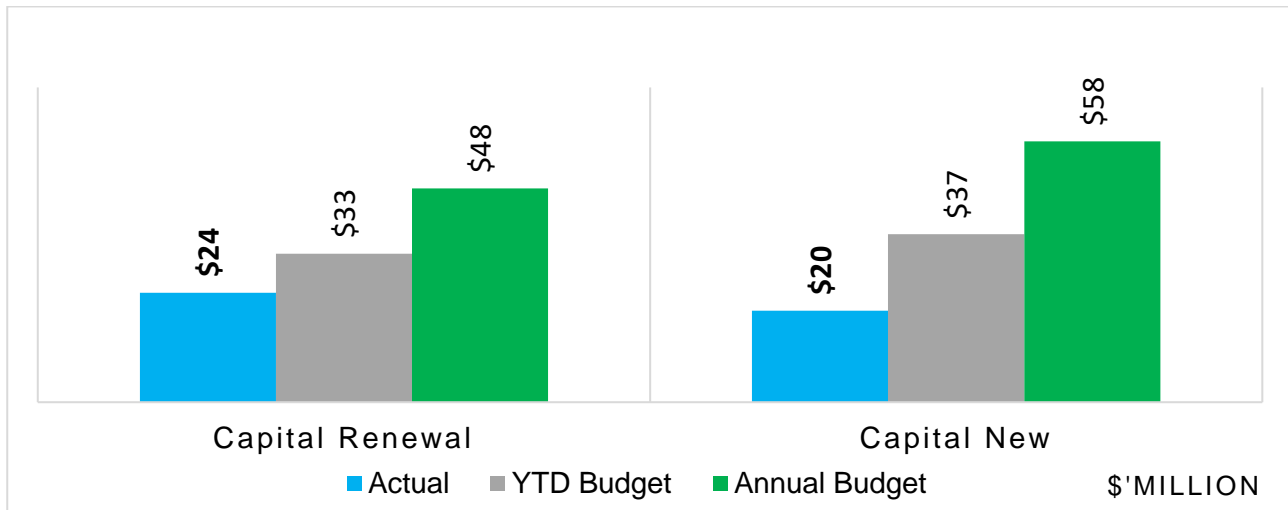
Proposed variations to the capital expenditure budget are outlined in Attachment 1 and include:

- Budget roll overs of (\$20.4 million) including:
  - (\$4.678m) Narrabeen Lagoon pedestrian and cycle bridge
  - (\$3.714m) Warriewood Valley Community Centre
  - (\$2.944m) Connecting Communities – cycleways program
  - (\$0.851m) Bells Wharf renewal
- Budget brought forward from future years of \$1.3 million including:
  - +\$0.650m Connecting Communities – footpaths program – ahead of schedule
  - +\$0.359m Warriewood Valley Public Space and Recreation to complete Boondah netball courts (development contribution funded works)
- Budget variations of \$1.1 million including works funded through new grants including:
  - +\$0.810m Safer Schools Infrastructure Program – Cth Government grant
  - +\$0.454m Recognition of the value of land dedicated in Warriewood Valley
  - +\$0.232m Bike plan implementation – new works
  - (\$0.633m) Warriewood Valley – Traffic and Transport – revised project scope

### Capital Expenditure Year to Date (YTD) Analysis

Expenditure on Capital Works for the nine months ended 31 March 2021 is \$44.7 million against a year to date budget of \$70.4 million.

Capital budget summary – as at 31 March 2021



The principal reasons for the variance in expenditure versus the year to date budget are as follows:

Capital expenditure as at 31 March 2021 – Variance to Approved YTD Budget

YTD Variance \$'000	Details – Favourable / (Unfavourable) YTD Variance
8,693	<b>Capital Expenditure – Renewal Projects</b> <ul style="list-style-type: none"> <li>• Delayed projects <ul style="list-style-type: none"> <li>○ Light Fleet Renewal \$1.571m – revised timing of replacement and delivery delays</li> <li>○ Road Resheeting Program \$0.803m – program on track for qtr 4 delivery</li> <li>○ Planned Stormwater Renewal Works \$0.750m – impacted by wet weather and contractor availability</li> <li>○ Bridge Renewal Works \$0.631m – Ocean St bridge awaiting lagoon clearance works and Oxford Falls bridge awaiting transfer of road reserve to Council</li> <li>○ Footpath Renewal Works \$0.652m - program on track for qtr 4 delivery</li> </ul> </li> </ul>
17,008	<b>Capital Expenditure – New Projects</b> <ul style="list-style-type: none"> <li>• Multi-year projects which will roll over to future years including: <ul style="list-style-type: none"> <li>○ Narrabeen Lagoon Pedestrian and Cycle Bridge \$3.303m</li> <li>○ Connecting Communities - Cycleways Program \$2.822m</li> <li>○ Dee Why Town Centre – Construction – Phase 1 \$1.381m</li> <li>○ Church Point - New Infrastructure \$0.830m</li> <li>○ Church Point Masterplan Boardwalk Extension \$0.707m</li> </ul> </li> <li>• Delayed projects including:</li> </ul>

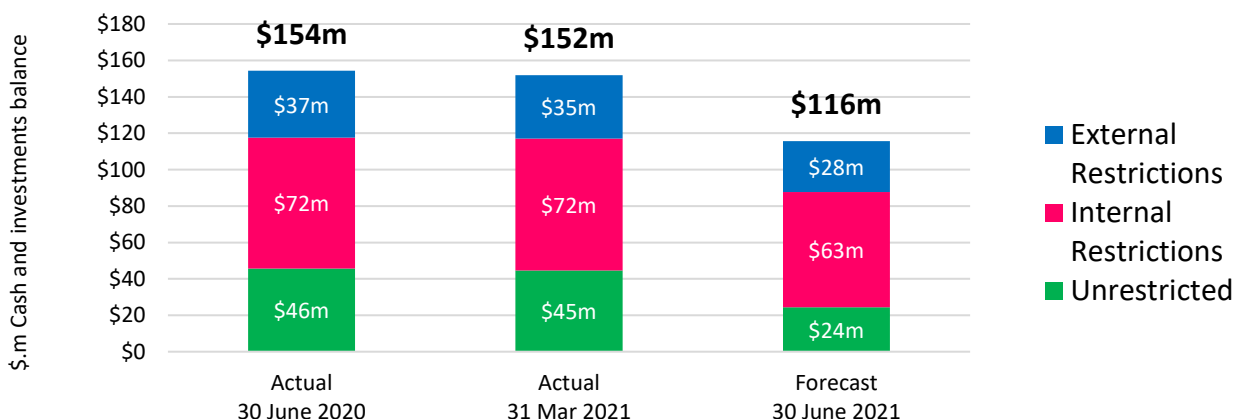
YTD Variance \$'000	Details – Favourable / (Unfavourable) YTD Variance
	<ul style="list-style-type: none"> <li>○ Hillside Road Land Acquisition \$2.500m – Transfer from NSW Govt delayed</li> <li>○ Bike Plan Implementation - \$1.205m – Design complete and construction to start</li> <li>○ Warriewood Valley – Traffic and Transport Infrastructure \$0.835m - delayed by the land acquisition process.</li> </ul>
<b>25,701</b>	<b>TOTAL CAPITAL EXPENDITURE VARIANCE – YTD ACTUALS WITH YTD BUDGET</b>

Further information on the progress of capital projects is available within Attachment 1 'Quarterly Report on Service Performance'.

### Cash and Investments

The balance of cash and investments as at 31 March 2021 was \$152 million. The revised projected balance on 30 June 2021 is \$116 million, \$12 million higher than the previous forecast of \$104 million, primarily due to the rollover of capital expenditure projects to future years.

#### Cash and investments – as at 31 March 2021



Further information is available within Attachment 1 to this report on cash and investments.

### Financial Performance Measures

The following financial performance measures indicate that Council's financial results will be temporarily impacted by the COVID-19 pandemic. With an \$18.5 million operating deficit (excluding capital grants and contributions) forecast, Council is unlikely to meet the Operating Performance ratio benchmark of 0% at this time. Council has adjusted funding for expenditure programs to provide capacity to respond to the pandemic and to retain our long term strong and sustainable position.

\$ '000	Forecast result 30/6/2021	Forecast indicator 30/6/2021	Benchmark
<b>1. Operating Performance</b>			
Total continuing operating revenue <sup>1</sup> excluding capital grants and contributions less operating expenses	(15,719)	(4.62%)	X >0%
Total continuing operating revenue <sup>1</sup> excluding capital grants and contributions	340,150		

This ratio measures Council's achievement of containing operating expenditure within operating revenue. It is important to distinguish that this ratio is focusing on operating performance and hence capital grants and contributions, fair value adjustments, net gain on sale of assets and reversal of revaluation decrements are excluded.

For the 2020-21 financial year, the forecast result will not meet the benchmark, primarily due to the impact of the COVID-19 pandemic and settlement of the Whistler Street Carpark dispute.

## 2. Own Source Operating Revenue

Total continuing operating revenue <sup>1</sup> excluding all grants and contributions	<b>318,008</b>			
Total continuing operating revenue <sup>1</sup> inclusive of capital grants and contributions	<b>369,470</b>	<b>86.07%</b>	✓	<b>&gt;60%</b>

This ratio measures fiscal flexibility. It is the degree of reliance on external funding sources such as operating grants and contributions. Council's financial flexibility improves the higher the level of its own source revenue.

## 3. Unrestricted Current Ratio

Current assets less all external restrictions	<b>112,346</b>			
Current liabilities less specific purpose liabilities	<b>65,785</b>	<b>1.71x</b>	✓	<b>&gt;1.5x</b>

The Unrestricted Current Ratio is specific to local government and is designed to represent a Council's ability to meet short term obligations as they fall due. Restrictions placed on various funding sources (e.g. development contributions and domestic waste income) complicate the traditional current ratio used to assess liquidity of businesses as cash allocated to specific projects is restricted and cannot be used to meet a Council's other operating and borrowing costs – these funding sources are removed from this ratio.

For the 2020-21 financial year, the forecast result will continue to meet the benchmark, but has been impacted by the COVID-19 pandemic, expenditure of dividends from Kimbriki and settlement of the Whistler Street Carpark dispute.

<sup>1</sup> Excludes fair value adjustments, reversal of revaluation decrements and net gain on sale of assets.

## CONSULTATION

Where relevant, community feedback on activities or events is included in the attachment.

## TIMING

The Quarterly Budget Review Statement meets the requirements of the Local Government Act 1993 (s404(5)) and Local Government (General) Regulation 2005 (Cl203), namely that Council report quarterly on a budget review statement, and at least every six months on the principal activities of its Operational Plan.

## LINK TO STRATEGY

This report relates to the Community Strategic Plan Outcome of:

- Good Governance - Goal 19: Our Council is transparent and trusted to make decisions that reflect the values of the community.

## FINANCIAL CONSIDERATIONS

The operating surplus (which includes capital grants and contributions) for the financial year is forecast to decrease by \$7.4 million to a surplus of \$10.8 million. Excluding capital grants and

contributions the result is forecast to decrease by \$0.3 million, from a deficit of \$18.2 million to a deficit of \$18.5 million. Capital Expenditure is forecast to decrease by \$18 million to \$87.5 million.

Council's financial results will be temporarily impacted by the COVID-19 pandemic, with a deficit position forecast. Council is unlikely to meet the Operating Performance ratio benchmark of 0% at this time. The Council has adjusted funding for its capital expenditure program to provide capacity to respond to the pandemic and retain our long term strong and sustainable position.

### **SOCIAL CONSIDERATIONS**

The report discloses progress on implementing the Operational Plan 2020/21. This includes the continued delivery of services and capital works that support our community and economy. These initiatives will have a positive social and economic impact on the community, including additional services and support available during the current COVID-19 pandemic.

### **ENVIRONMENTAL CONSIDERATIONS**

The report provides progress on implementing the Operational Plan 2020/21 which includes a range of projects which will protect and enhance our natural environment by managing our coast, bush and biodiversity; implementing catchment management initiatives; and a variety of on-ground works and education in our urban and natural settings.

### **GOVERNANCE AND RISK CONSIDERATIONS**

The Quarterly Budget Review Statement meets the statutory reporting requirements for progress at the end of the quarter – i.e. implementation of the Operational Plan 2020/21 and Council's overall financial position. It is provided to enable informed decision making while also ensuring transparency on Council's governance, business assurance and financial sustainability.

<b>ITEM 9.2</b>	<b>MONTHLY INVESTMENT REPORT - APRIL 2021</b>
<b>REPORTING MANAGER</b>	<b>CHIEF FINANCIAL OFFICER</b>
<b>TRIM FILE REF</b>	<b>2021/319438</b>
<b>ATTACHMENTS</b>	<b>NIL</b>

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## SUMMARY

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### PURPOSE

To provide a report setting out details of all money that Council has invested under section 625 of the *Local Government Act 1993*.

### EXECUTIVE SUMMARY

In accordance with clause 212 of the *Local Government (General) Regulation 2005*, a report setting out the details of money invested must be presented to Council on a monthly basis.

The report must also include certification as to whether or not the investments have been made in accordance with the Act, the Regulations and Council's Investment Policy.

The Investment Report shows that Council has total cash and investments of \$139,392,596 comprising:

- Trading Accounts            \$1,985,860
- Investments                 \$137,406,736

Performance over the period from 1 July 2020 to date was strong having exceeded the benchmark: 0.79%pa vs. 0.40%pa.

### Certification – Responsible Accounting Officer

I hereby certify that the investments listed in the attached reports have been made in accordance with Section 625 of the *Local Government Act 1993*, clause 212 of the *Local Government (General) Regulation 2005* and existing Investment Policies.

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### RECOMMENDATION OF DIRECTOR CORPORATE AND LEGAL

That Council note the Investment Report as at 30 April 2021, including the certification by the Responsible Accounting Officer.

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**REPORT**

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**BACKGROUND**

In accordance with clause 212 of the *Local Government (General) Regulation 2005*, a report setting out the details of money invested must be presented to Council on a monthly basis.

The report must also include certification as to whether or not the investments have been made in accordance with the Act, the Regulations and Council's Investment Policy.

**LINK TO STRATEGY**

This report relates to the Community Strategic Plan Outcome of:

- Good Governance Goal 19 - Our Council is transparent and trusted to make decisions that reflect the values of the community.

**FINANCIAL CONSIDERATIONS**

Actual investment income for the period from 1 July 2020 to date was \$1,101,756 compared to budgeted income of \$1,273,741, a negative variance of \$171,985.

**SOCIAL CONSIDERATIONS**

Council's investments are managed in accordance with Council's Investment Policy. Council's Investment Policy requires consideration of social responsibility when making investment decisions.

**ENVIRONMENTAL CONSIDERATIONS**

Council's investments are managed in accordance with Council's Investment Policy. Council's Investment Policy requires consideration of environmental responsibility when making investment decisions.

**GOVERNANCE AND RISK CONSIDERATIONS**

The Investment Policy was reviewed by the Audit, Risk and Improvement Committee at their meeting in December 2020, and no change to the Policy was required following that review.

Council's Investment Policy and Strategy were reviewed in September 2020 by Council's Investment Advisors, Laminar Capital Pty Ltd, who confirmed that the current policy "remains consistent with the Ministerial Investment Order and guidelines issued by the Chief Executive (Local Government), Department of Premier and Cabinet" and that they "do not recommend any changes to the list of approved investments or credit limit frameworks".



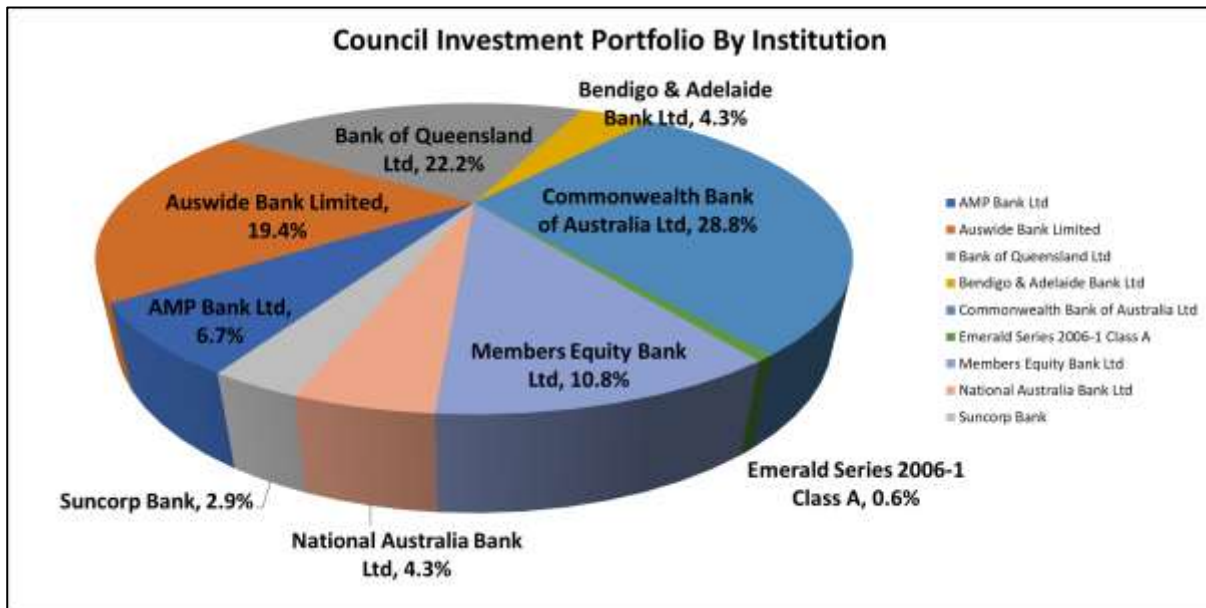
**Investment Balances**

<b>INVESTMENT BALANCES</b>				
As at 30-Apr-2021				
INSTITUTION	RATING	AMOUNT \$	MATURITY DATE	INTEREST RATE
<b>Trading Accounts</b>				
Commonwealth Bank of Australia Ltd	A1+	604,781		0.15%
National Australia Bank Ltd	A1+	38,414		0.00%
		<b>643,195</b>		
<b>At Call Accounts</b>				
Commonwealth Bank of Australia Ltd	A1+	7,453,485	At Call	0.20%
		<b>7,453,485</b>		
<b>Mortgage Backed Securities</b>				
Emerald Series 2006-1 Class A	A*	826,432	21-Aug-51	1.3627%
		<b>826,432</b>		
<b>Term Deposits</b>				
Bendigo & Adelaide Bank Ltd	A2	2,000,000	04-May-21	0.65%
Members Equity Bank Ltd	A2	3,000,000	06-May-21	0.50%
Bank of Queensland Ltd	A2	1,000,000	11-May-21	0.85%
Members Equity Bank Ltd	A2	2,000,000	11-May-21	0.50%
AMP Bank Ltd	A2	2,500,000	13-May-21	0.70%
Bank of Queensland Ltd	A2	3,000,000	18-May-21	0.50%
Members Equity Bank Ltd	A2	1,000,000	20-May-21	0.45%
Commonwealth Bank of Australia Ltd	A1+	2,000,000	25-May-21	0.67%
Members Equity Bank Ltd	A2	2,000,000	25-May-21	0.45%
Auswide Bank Limited	A2	1,000,000	27-May-21	0.55%
Commonwealth Bank of Australia Ltd	A1+	2,000,000	01-Jun-21	0.66%
Members Equity Bank Ltd	A2	2,000,000	08-Jun-21	0.45%
Bank of Queensland Ltd	A2	2,000,000	08-Jun-21	0.65%
Bendigo & Adelaide Bank Ltd	A2	3,000,000	10-Jun-21	0.60%
AMP Bank Ltd	A2	2,500,000	15-Jun-21	0.70%
Members Equity Bank Ltd	A2	2,000,000	15-Jun-21	0.45%
Auswide Bank Limited	A2	2,000,000	17-Jun-21	0.55%
Bank of Queensland Ltd	A2	3,000,000	22-Jun-21	0.50%
Members Equity Bank Ltd	A2	1,000,000	24-Jun-21	0.45%
Auswide Bank Limited	A2	1,000,000	24-Jun-21	0.55%
Bank of Queensland Ltd	A2	2,000,000	29-Jun-21	0.70%
National Australia Bank Ltd	A1+	2,000,000	29-Jun-21	0.30%
Members Equity Bank Ltd	A2	2,000,000	01-Jul-21	0.45%
Bank of Queensland Ltd	A2	2,000,000	06-Jul-21	0.50%
Bank of Queensland Ltd	A2	1,000,000	06-Jul-21	0.33%
Suncorp Bank	A1	2,000,000	08-Jul-21	0.35%
Bank of Queensland Ltd	A2	3,000,000	13-Jul-21	0.50%
Auswide Bank Limited	A2	2,000,000	15-Jul-21	0.55%
Auswide Bank Limited	A2	2,000,000	20-Jul-21	0.45%
Commonwealth Bank of Australia Ltd	A1+	2,000,000	20-Jul-21	0.50%
Suncorp Bank	A1	2,000,000	22-Jul-21	0.35%
Bank of Queensland Ltd	A2	2,000,000	27-Jul-21	0.35%
Bank of Queensland Ltd	A2	2,000,000	29-Jul-21	0.60%
Bank of Queensland Ltd	A2	3,000,000	03-Aug-21	0.50%
Auswide Bank Limited	A2	1,000,000	05-Aug-21	0.55%
Bank of Queensland Ltd	A2	2,000,000	10-Aug-21	0.37%
National Australia Bank Ltd	A1+	2,000,000	12-Aug-21	0.30%

<b>INVESTMENT BALANCES</b>				
As at 30-Apr-2021				
INSTITUTION	RATING	AMOUNT \$	MATURITY DATE	INTEREST RATE
<b>Term Deposits (continued)</b>				
Auswide Bank Limited	A2	1,000,000	17-Aug-21	0.55%
National Australia Bank Ltd	A1+	1,000,000	17-Aug-21	0.30%
Bank of Queensland Ltd	A2	2,000,000	19-Aug-21	0.35%
Auswide Bank Limited	A2	2,500,000	07-Sep-21	0.55%
Auswide Bank Limited	A2	2,000,000	14-Sep-21	0.55%
Auswide Bank Limited	A2	2,000,000	16-Sep-21	0.55%
Bendigo & Adelaide Bank Ltd	A2	1,000,000	21-Sep-21	0.75%
Auswide Bank Limited	A2	2,000,000	23-Sep-21	0.45%
Commonwealth Bank of Australia Ltd	A1+	1,000,000	28-Sep-21	0.70%
Auswide Bank Limited	A2	2,000,000	05-Oct-21	0.55%
Auswide Bank Limited	A2	2,000,000	12-Oct-21	0.55%
Auswide Bank Limited	A2	2,000,000	14-Oct-21	0.45%
AMP Bank Ltd	A2	900,000	19-Oct-21	0.75%
Commonwealth Bank of Australia Ltd	A1+	2,000,000	26-Oct-21	0.41%
Bank of Queensland Ltd	A2	2,000,000	28-Oct-21	0.40%
Bank of Queensland Ltd	A2	1,000,000	04-Nov-21	0.40%
Auswide Bank Limited	A2	2,500,000	09-Nov-21	0.55%
AMP Bank Ltd	A2	1,500,000	04-Jan-22	0.75%
AMP Bank Ltd	A2	2,000,000	18-Jan-22	0.75%
National Australia Bank Ltd	A1+	1,000,000	04-Feb-22	0.40%
		<b>107,400,000</b>		
<b>Kimbriki Environmental Enterprises Pty Ltd</b>				
<b>Trading Accounts</b>				
Commonwealth Bank of Australia Ltd	A1+	1,342,665		0.00%
		<b>1,342,665</b>		
<b>At Call Accounts</b>				
Commonwealth Bank of Australia Ltd	A1+	584,173	At Call	0.01%
Commonwealth Bank of Australia Ltd	A1+	1,814,438	At Call	0.01%
		<b>2,398,611</b>		
<b>Term Deposits</b>				
Commonwealth Bank of Australia Ltd	A1+	1,000,000	09-May-21	0.24%
Commonwealth Bank of Australia Ltd	A1+	1,000,000	17-May-21	0.26%
Commonwealth Bank of Australia Ltd	A1+	11,328,208	24-May-21	0.25%
Commonwealth Bank of Australia Ltd	A1+	1,000,000	01-Jun-21	0.27%
Commonwealth Bank of Australia Ltd	A1+	1,000,000	01-Jun-21	0.24%
Commonwealth Bank of Australia Ltd	A1+	2,000,000	15-Jun-21	0.27%
Commonwealth Bank of Australia Ltd	A1+	2,000,000	14-Jul-21	0.26%
		<b>19,328,208</b>		
<b>Total Cash and Investments</b>		<b>139,392,596</b>		

\*Rating is based on a private rating advised by the issuer to Council's Investment Advisors.

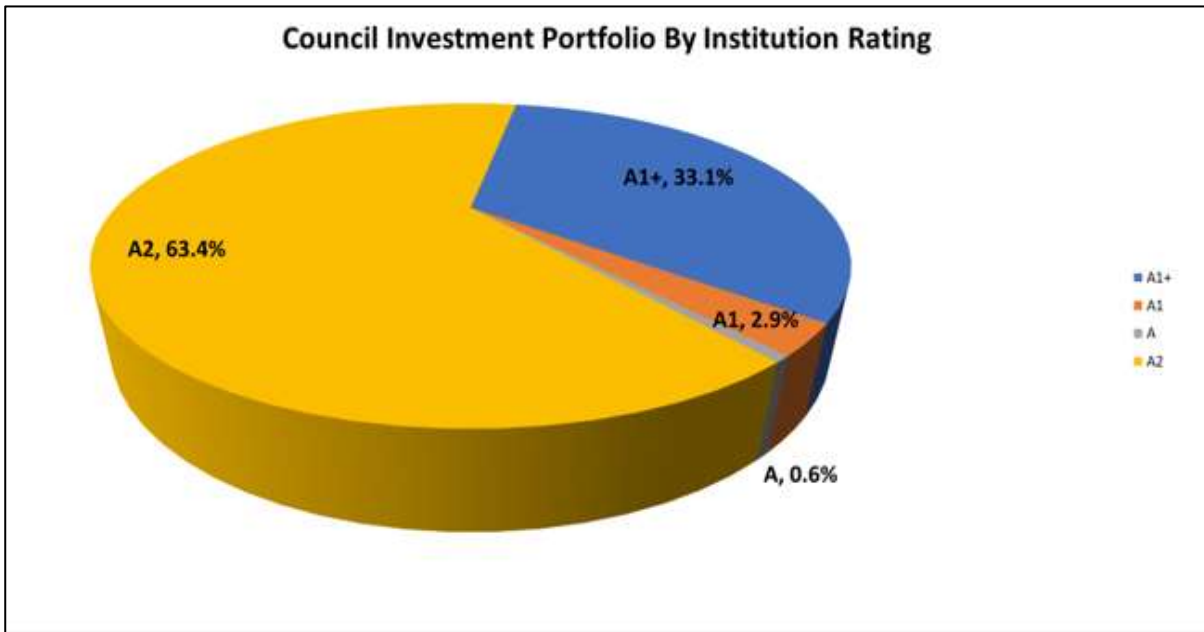
## Portfolio Analysis



### Institutional Credit Framework – Compliance with Investment Policy Requirements

Clause 4.2.2 of Council's Investment Policy requires that exposure to an individual institution be restricted by their credit rating so that single entity exposure is limited, as detailed in the table below:

Long Term Rating	Short Term Rating	Maximum %	Portfolio Complies with Policy?
AAA (incl. government guaranteed deposits)	A-1+	50%	Yes
AA+			
AA			
AA-	A-1	40%	Yes
A+			
A			
A-	A-2	30%	Yes
BBB+			
BBB			
BBB-	A-3	10%	Yes
Unrated	Unrated	10%	Yes (\$Nil)



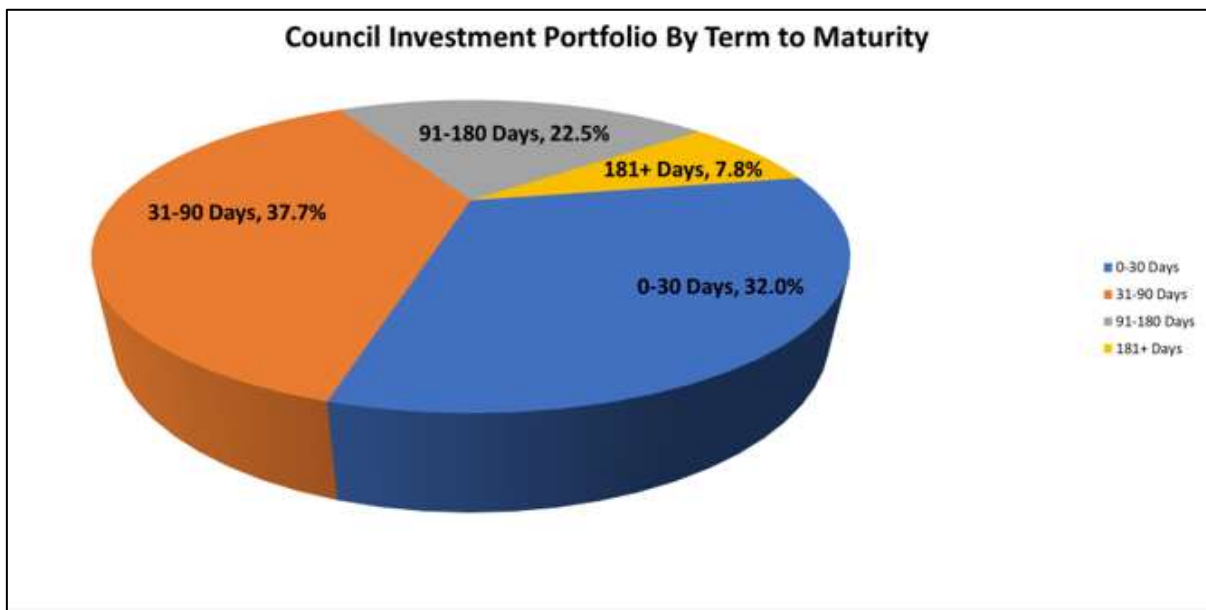
### Overall Portfolio Credit Framework – Compliance with Investment Policy Requirements

Clause 4.2.1 of Council's Investment Policy requires that the total percentage exposure within the market to any particular credit rating category be limited, as detailed in the table below:

S&P Long Term Rating*	S&P Short Term Rating*	Maximum %	Portfolio Complies with Policy?
AAA (incl. government guaranteed deposits)	A-1+	100%	Yes
AA+			
AA			
AA-	A-1	100%	Yes
A+			
A			
A-	A-2	80%	Yes
BBB+			
BBB			
BBB-	A-3	30%	Yes
Unrated**	Unrated**	20%	Yes (\$Nil)

\* Or Moody's / Fitch equivalents

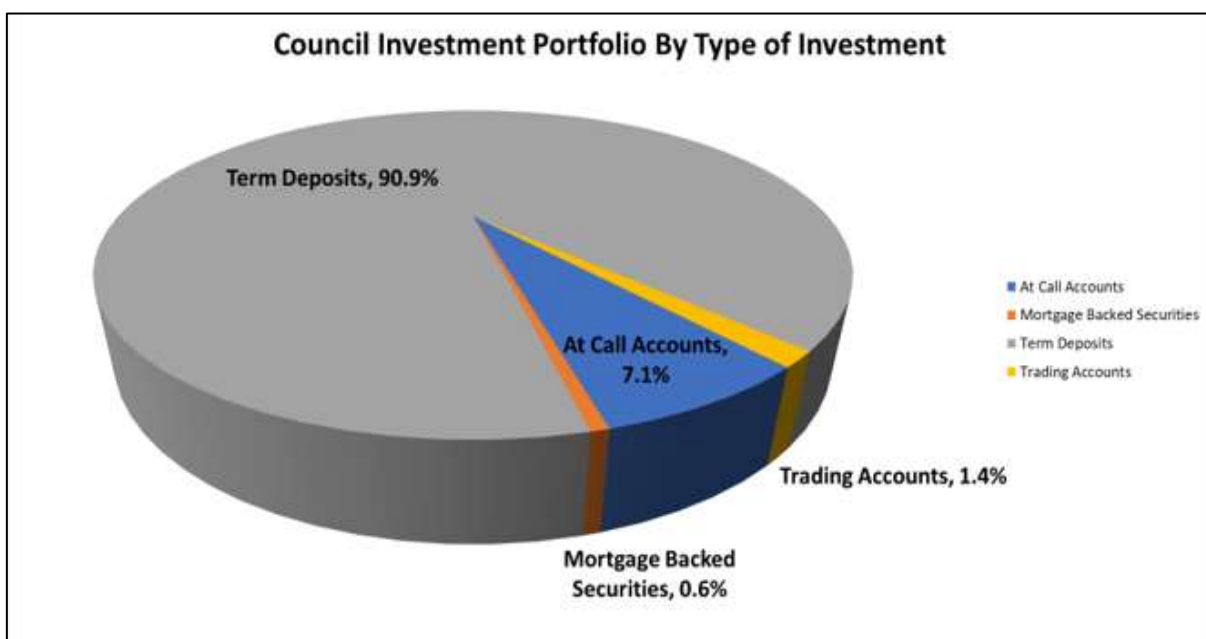
\*\* Unrated Category is restricted to eligible managed funds such as the NSW Treasury Corporation Hour Glass Facilities



### Term to Maturity Framework – Compliance with Investment Policy Requirements

Clause 4.2.3 of Council’s Investment Policy requires Council’s investment portfolio is to be invested within the following maturity constraints:

Overall Portfolio Term to Maturity Limits			Portfolio Complies with Policy?
Portfolio % <1 year	Min 40%	Max 100%	<b>Yes</b>
Portfolio % >1 year ≤3 year	Min 0%	Max 60%	<b>Yes</b>
Portfolio % >3 year ≤5 year	Min 0%	Max 30%	<b>Yes</b>

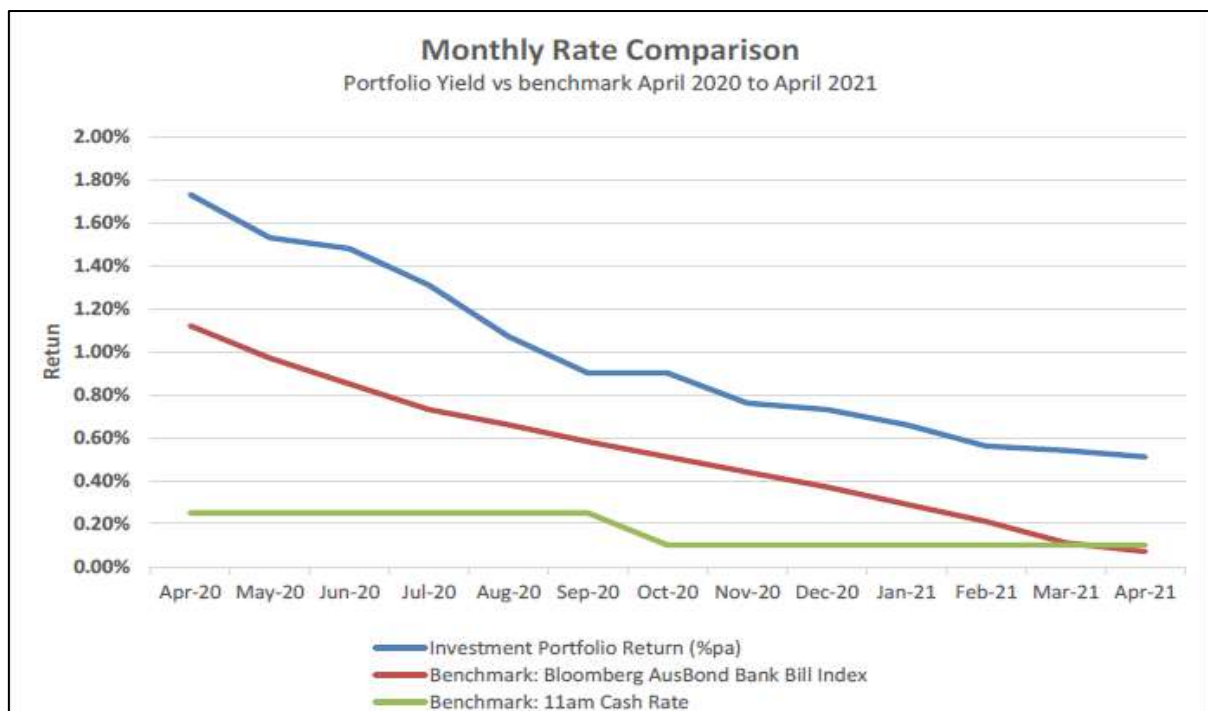


### Investment Performance Vs. Benchmark

	Investment Portfolio Return (%pa) *	Benchmark: Bloomberg AusBond Bank Bill Index	Benchmark: 11am Cash Rate **
1 Month	0.51%	0.07%	0.10%
3 Months	0.54%	0.13%	0.10%
6 Months	0.63%	0.25%	0.10%
FYTD	0.79%	0.40%	0.15%
12 Months	0.91%	0.48%	0.16%

\* Excludes trading account balances

\*\* This benchmark relates to Cash Fund holdings

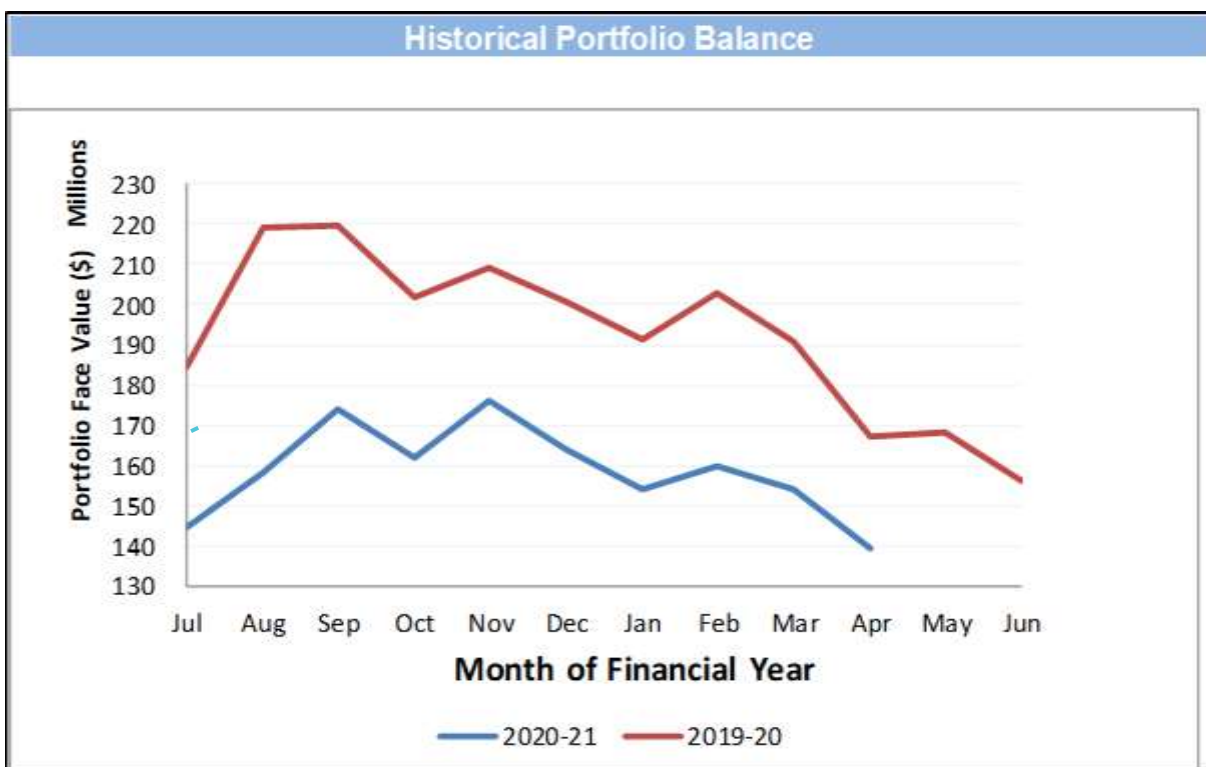


### Monthly Investment Income\* Vs. Budget

	Apr 2021 \$	Year to Date \$
Investment Income	56,893	1,034,725
Adjustment for Fair Value	(0)	67,031
Total Investment Income	56,893	1,101,756
Budgeted Income	105,658	1,273,741

\*Includes all cash and investment holdings

Historical Portfolio Balance		
	2020-21	2019-20
<b>Jul</b>	144,611,603	184,317,848
<b>Aug</b>	158,270,262	219,369,559
<b>Sep</b>	173,826,570	219,459,189
<b>Oct</b>	161,704,389	201,971,383
<b>Nov</b>	175,913,936	209,221,468
<b>Dec</b>	163,952,299	200,959,271
<b>Jan</b>	154,102,219	191,226,461
<b>Feb</b>	159,915,952	202,672,569
<b>Mar</b>	153,861,974	190,792,653
<b>Apr</b>	139,392,596	166,981,616
<b>May</b>		168,080,277
<b>Jun</b>		156,257,927
<b>Average Portfolio Balance</b>	158,555,180	192,609,185



### Statement of Compliance

Portfolio Performance vs. Bank Bill Index over 12-month period.	✓	Council's investment performance did exceed benchmark.
Monthly Income vs. Budget	✗	Council's income from investments did not exceed monthly budget.

### Investment Policy Compliance

Legislative Requirements	✓	Fully compliant
Portfolio Credit Rating Limit	✓	Fully compliant
Institutional Exposure Limits	✓	Fully compliant
Term to Maturity Limits	✓	Fully compliant

### ECONOMIC NOTES

(Source: Primarily extracted from information supplied by Laminar Capital Pty Ltd)

More evidence of rapidly growing global GDP showed in April. China, the first major economy to report Q1 GDP, showed annual growth accelerating to 18.3% y-o-y from 6.5% in Q4 2020. The US will report Q1 GDP later this week and the partial indicators released to date point to annualised growth lifting above 6% from 4.3% in Q4 2020. Beyond Q1, US GDP growth will rise much more primed by the most aggressive fiscal stimulus in the world, more than 15% of GDP and rising. While fiscal stimulus is past its peak in Australia, partial growth indicators point to earlier than expected recovery of GDP losses in the 2020 recession with annual y-o-y GDP growth entering positive territory in Q1 (report due in early June) and pushing above 8% y-o-y in Q2 (report due in September).

Several factors are fostering strong GDP growth in the US. Household income is being supported by rounds of government support payments. The latest is expected to show in March personal income out this week and forecast to show a 20% m-o-m lift. In response, March retail sales (already reported) rose 9.8% m-o-m. Rapid employment growth is also boosting household income. March non-farm payrolls rose 916,000 after lifting 468,000 in February. Unsurprisingly, consumer confidence is rising strongly with the Conference Board's measure lifting in March to 109.7 from 90.4 in February. Other leading US economic indicators released in April show recovery developing on a broad front. The March ISM manufacturing and non-manufacturing reports made further ground in strong territory above 60 rising respectively to 64.7 from 60.8 in February and to 63.7 from 55.3. March industrial production rose 2.8% m-o-m. In terms of housing activity, March housing permits rose by 1.7% m-o-m while housing starts rose 12.6% m-o-m and new home sales increased 20.7% m-o-m.

Unlike the US where GDP growth is likely to accelerate through 2021 China's annual GDP growth may have peaked in Q1 2021. China was first into the Covid-19 pandemic and first out back in Q2 2020 when the first signs of economic recovery started to show. While China's annual GDP growth rate accelerated to 18.3% y-o-y in Q1, its quarterly GDP growth rate decelerated to 0.6% q-o-q from 3.2% q-o-q in Q4. The peak is also evident in some March readings with annual growth in exports at 30.6% y-o-y from 60.6% in February; March fixed asset investment 25.6% y-o-y from 35.0%; and March industrial production 14.1% from 35.1%. China's y-o-y GDP growth looks set to slow in Q2 and through the second half of 2021 but still with prospective 6% annual growth.

In Europe, the reduction of Covid-19 restrictions combined with warmer weather will see acceleration in European GDP growth beyond Q1. Leading European economic indicators released in April were mostly better than expected. Coincident indicators such as retail sales are



also improving. Europe's fiscal response is shifting towards providing most support to growth laggards while the ECB continues to support the European fiscal response buying bonds and showing no signs of lifting the -0.50% deposit rate. European economic growth is poised to respond positively to anything that starts to go right in Europe's fight against Covid-19, something that continued to show through April with a high vaccination rate and rapidly falling infection rate.

In Australia, indicators of stronger economic activity proliferated in April on every front. Housing indicators remained extraordinarily strong. Home prices nationally rose more than 1% in March according to industry reports. March home building approvals rose 21.6% m-o-m and new home sales boomed up 90% m-o-m in a rush to buy ahead of the winding back of several government initiatives to help housing construction.

Australia's better-than-expected economic recovery has forced the RBA to continually upgrade the economic forecasts it releases in its quarterly Monetary Policy Statements. The next set of RBA economic forecasts are due on the first Friday in May and are again likely to contain substantial upgrades. For example, the RBA's forecast for the unemployment rate at 6.5% for June 2021 in the February forecasts sit above the March 5.6% reading and needs downward adjustment.

<b>ITEM 9.3</b>	<b>AMENDMENT TO NORTHERN BEACHES COUNCIL ORDINARY MEETING SCHEDULE 2021</b>
<b>REPORTING MANAGER</b>	<b>ACTING EXECUTIVE MANAGER GOVERNANCE AND RISK</b>
<b>TRIM FILE REF</b>	<b>2021/313697</b>
<b>ATTACHMENTS</b>	<b>NIL</b>

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**BRIEF REPORT**

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**PURPOSE**

To provide an opportunity for Council to amend the Northern Beaches Council ordinary meeting schedule to enable councillors to attend both the June 2021 ordinary Council meeting and the Australian Local Government Association's National General Assembly.

**REPORT**

On 27 October 2020, Council resolved to adopt the 2021 Northern Beaches Council ordinary meeting schedule (Resolution 263/20), whereby ordinary meetings are typically held on the fourth Tuesday of the month, commencing at 6.00pm.

The June Council meeting is scheduled for 22 June 2021. This date coincides with the Australian Local Government Association's National General Assembly which is taking place in Canberra over 20 - 23 June 2021.

If Council wants to avoid a date conflict between the Australian Local Government Association's National General Assembly and the June ordinary Council meeting, to facilitate Councillor attendance at both, the date of the June Council meeting needs to be changed to 15 June 2021.

The remaining ordinary Council meetings scheduled for 2021 are listed below.

<b>Date</b>	<b>Day</b>	<b>Time</b>	<b>Location</b>
25 May	Tuesday	6:00pm	Council Chambers, Civic Centre, Dee Why
22 June	Tuesday	6:00pm	Council Chambers, Civic Centre, Dee Why
27 July	Tuesday	6:00pm	Council Chambers, Civic Centre, Dee Why
24 August	Tuesday	6:00pm	Council Chambers, Civic Centre, Dee Why
28 September	Tuesday	6:00pm	Council Chambers, Civic Centre, Dee Why
26 October	Tuesday	6:00pm	Council Chambers, Civic Centre, Dee Why
23 November	Tuesday	6:00pm	Council Chambers, Civic Centre, Dee Why
14 December	Tuesday	6:00pm	Council Chambers, Civic Centre, Dee Why

**LINK TO COUNCIL STRATEGY**

This report relates to the Community Strategic Plan Outcome of Good Governance - Goal 19: Our Council is transparent and trusted to make decisions that reflect the values of the community.

### **FINANCIAL CONSIDERATIONS**

Funding to support the Northern Beaches Council meeting schedule is included in the existing budget.

### **ENVIRONMENTAL CONSIDERATIONS**

An amendment to the 2021 meeting schedule does not contain any environmental impacts.

### **SOCIAL CONSIDERATIONS**

Council meetings provide an open and transparent public forum where the decisions of Council are made.

### **GOVERNANCE AND RISK CONSIDERATIONS**

The functions of Council and its meetings are integral to the governance framework to ensure the Council delivers and meets its obligations in a transparent and accountable manner and in the interests of the community.

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### **RECOMMENDATION OF DIRECTOR CORPORATE AND LEGAL**

That Council:

1. Determine if a change to the Northern Beaches ordinary meeting schedule 2021 is required.
  2. Note that in the absence of a change to the ordinary meeting schedule being adopted, the current schedule will remain.
-

<b>ITEM 9.4</b>	<b>CONFIRMED MINUTES OF THE STRATEGIC REFERENCE GROUP MEETINGS - NOVEMBER 2020</b>
<b>REPORTING MANAGER</b>	<b>ACTING EXECUTIVE MANAGER GOVERNANCE AND RISK</b>
<b>TRIM FILE REF</b>	<b>2021/239496</b>
<b>ATTACHMENTS</b>	<ol style="list-style-type: none"><li>1 <a href="#">☞ Minutes - Partnership and Participation SRG - 4 November 2020 (Included In Attachments Booklet)</a></li><li>2 <a href="#">☞ Minutes - Places for People SRG - 5 November 2020 (Included In Attachments Booklet)</a></li><li>3 <a href="#">☞ Minutes - Community and Belonging SRG - 11 November 2020 (Included In Attachments Booklet)</a></li><li>4 <a href="#">☞ Minutes - Transport &amp; Travel SRG - 12 November 2020 (Included In Attachments Booklet)</a></li><li>5 <a href="#">☞ Minutes - Transport &amp; Travel SRG - 28 January 2021 (Included In Attachments Booklet)</a></li><li>6 <a href="#">☞ Minutes - Economic and Smart Communities SRG - 18 November 2020 (Included In Attachments Booklet)</a></li><li>7 <a href="#">☞ Minutes - Environment SRG - 19 November 2020 (Included In Attachments Booklet)</a></li></ol>

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## BRIEF REPORT

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### PURPOSE

To report the minutes of Strategic Reference Group (SRG) meetings held during November 2020 and January 2021.

### REPORT

SRGs are aligned to the Community Strategic Plan (CSP) outcome areas. They meet quarterly to consider and to be advised on projects aligned to their respective CSP goals and strategies. The groups contribute advice, feedback and other support to Council in relation to issues, initiatives and requirements outlined within their individual charters.

The SRGs provide an avenue for the local community and key stakeholders to play an active and meaningful role in contributing to Council's CSP focus areas. They help shape future Council plans, policies and strategic outcomes with informed consideration of community needs across the Northern Beaches area.

In accordance with the SRG Terms of Reference, the minutes of the meetings are reported to Council. Accordingly, the following SRG minutes are provided:

- Partnership and Participation                      4 November 2020
- Places for People                                      5 November 2020
- Community and Belonging                          11 November 2020
- Transport and Travel                                12 November 2020 & 28 January 2021 (extraordinary)
- Economic and Smart Communities              18 November 2020
- Environment    19 November 2020

**LINK TO COUNCIL STRATEGY**

The SRGs are aligned to the community outcomes of the CSP in order to address the goals and strategies identified through this plan.

**FINANCIAL CONSIDERATIONS**

The recommendations of this report pose no financial impact on Council.

**ENVIRONMENTAL CONSIDERATIONS**

The Environment SRG contributes advice regarding Council's management of the environment and natural hazards in accordance with the CSP outcome areas.

**SOCIAL CONSIDERATIONS**

The SRGs provide advice to many of the Community Strategic Plan goals which relate to social and community based outcomes. Each SRG is positioned to ensure involvement and engagement with a broad range of stakeholders, community groups, associations and the wider community.

**GOVERNANCE AND RISK CONSIDERATIONS**

The SRGs provide advice to Council regarding CSP outcome areas and are conducted within Council's governance and committee framework.

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**RECOMMENDATION OF DIRECTOR CORPORATE AND LEGAL**

That Council note the confirmed minutes of the:

1. Partnership and Participation Strategic Reference Group meeting held 4 November 2020.
  2. Places for People Strategic Reference Group meeting held 5 November 2020.
  3. Community and Belonging Strategic Reference Group meeting held 11 November 2020.
  4. Transport and Travel Strategic Reference group meetings held on 12 November 2020 and 28 January 2021.
  5. Economic and Smart Communities Strategic Reference Group meeting held on 18 November 2020.
  6. Environment Strategic Reference Group meeting held on 19 November 2020.
-

## 10.0 COMMUNITY AND BELONGING DIVISION REPORTS

<b>ITEM 10.1</b>	<b>OUTCOME OF PUBLIC EXHIBITION OF THE DRAFT CHILDREN'S SERVICES STRATEGY</b>
<b>REPORTING MANAGER</b>	<b>EXECUTIVE MANAGER CHILDREN'S SERVICES</b>
<b>TRIM FILE REF</b>	<b>2020/056088</b>
<b>ATTACHMENTS</b>	<b>1 <a href="#">📄</a> Draft Children's Services Strategy (Included In Attachments Booklet)</b> <b>2 <a href="#">📄</a> Community and Stakeholder Engagement Report - Draft Children's Services Strategy (Included In Attachments Booklet)</b>

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### SUMMARY

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#### PURPOSE

To report on the public exhibition and for Council to consider adoption of the Children's Services Strategy ('the Strategy').

#### EXECUTIVE SUMMARY

The Strategy has been developed to guide the delivery of education and care services for children and families in our community.

The draft Strategy was endorsed by Council for public exhibition on 26 November 2019. A seven-week engagement program was undertaken between 29 November 2019 and 19 January 2020 to gain feedback from the community. A total of 32 submissions were received. The community engagement and analysis were completed in early 2020, with the finalisation of the strategy delayed whilst population growth statistics were being reviewed - this process took longer than expected due to the disruptions resulting from the COVID-19 pandemic.

The responses, as demonstrated in the attached engagement report, showed that there is strong support for the strategy as a guiding document to direct Council's role in the delivery of education and care services for children and families in our community. The results of the community engagement are outlined in this report, together with proposed amendments to the strategy, which reflect comments and issues raised during exhibition.

The key themes in the feedback received were:

- The provision of education and care services for children with additional needs as well as supporting vulnerable or disadvantaged families.
- The high quality of the education and care services provided by Council.
- The lack of Council run education and care services north of Narrabeen.
- The need for more flexible care arrangements.

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#### RECOMMENDATION OF DIRECTOR COMMUNITY AND BELONGING

That Council:

1. Note the outcomes of the public exhibition of the Children's Services Strategy.
2. Adopt the Children's Services Strategy.

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**REPORT**

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**BACKGROUND**

Council is committed to providing quality affordable education and care services that support families and children. Council has recognised the role local government has to play in meeting the needs of children with additional needs, as well as playing a key role in supporting low income, disadvantaged or vulnerable families in our community.

The current Children’s Services delivered by Council reflect a range of different approaches inherited from the former Councils. It was identified that a Children’s Services Strategy was required in order to plan for the future needs of a diverse and growing community.

**CONSULTATION**

Following the Council resolution of 26 November 2019 to place the draft Strategy on public exhibition, Council undertook a wide ranging and multi streamed engagement process.

Refer to the Community and Stakeholder Report for the Children’s Services Strategy (Stage Two) for details of feedback and responses (Attachment 2).

**Summary of key themes and comments received:**

Theme	Commentary
Location of services	There were diverse community views expressed regarding the locations of services, these varied from the need for more Council run services north of Narrabeen to wanting to have a service located in each suburb. The majority of views expressed support for the findings of the research and the strategic actions indicated in the Children’s Services Strategy.
Flexible care arrangements	There were a few submissions relating to the provision of more flexible care including longer hours, flexible days and care at night to cater for shift workers. The Children’s Services Strategy includes actions to review flexibility of operating hours.
Supporting additional needs	Views about the provision of care for children with additional needs were expressed, ranging from praise of the services currently offered to the need for more services for teenagers with additional needs. Clarity about the programs currently offered by Council for children with additional needs has been included in the Children’s Services Strategy.
Supply	There were two submissions falling into this category one expressing the view that the provision of child care “should be left to private operators” and the other that Council should become involved in supporting the existing non-Council services to improve these services rather than expanding Council run services. Further information has been included in the Children’s Services Strategy including the analysis of existing populations of children, provision rate of long day care and the percentage of children attending pre-school programs. There is also an action in the strategy to educate and inform other service providers about Council’s leading approach to Children’s Services.

<p>Statistics</p>	<p>There were two submissions expressing concern over the validity of the population growth statistics used to inform the strategy and the Organisation for Economic Co-operation and Development (OECD) versus Australian enrolments of children at age four. Updated OECD and population growth statistics have been included in the Children's Services Strategy.</p>
<p>Before and after school care</p>	<p>The provision of more out of school hours care was deemed as out of scope as the state government has committed to providing before and after school care for all primary school students by 2021.</p>

## TIMING

The Strategy is a multiple year strategy, with many actions requiring time to implement. The Strategy includes focus areas with specific strategic actions to achieve from 2021 onwards.

## LINK TO COUNCIL STRATEGY

The draft Strategy is in accordance with the Community Strategic Plan (CSP) by sharing the vision of being a safe, inclusive, and connected community. The Children's Services Vision is aligned with the CSP strategic community outcomes:

- Places for people – We aspire to create welcoming, accessible and affordable private and public places that foster good health and social interaction
- Community and Belonging - We aspire to care for everyone in the community, making sure that people feel safe, supported, included and have diverse opportunities for a rich cultural and social life.

In addition, the draft Strategy aligns with the CSP's *Goal 11 – Our Community feels safe and supported* – particularly Strategy a. *Promote social inclusion through neighbourhood programs and quality services.*

The draft Strategy also aligns with the *Disability Inclusion Action Plan* with particular focus on:

*Focus Area 1: Developing positive community attitudes and behaviours.*

*Focus Area 2: Creating Liveable communities.*

## FINANCIAL CONSIDERATIONS

The implementation of the draft Strategy, once adopted, may have financial implications in relation to capital works. The strategic actions within the draft Strategy will assist in the development of potential service expansion plans and need to be considered in the Long-Term Financial Plan and annual capital works budgets.

While no budget is currently available, grant funding through the New South Wales (NSW) Department of Education and Communities "*Start Strong*" capital works grants program will be investigated to assist in the implementation of the recommended options.

The Strategy recommends developing a cost-neutral operating model for multi-modal service delivery that increases service efficiency and provides flexibility for families over the next three years moving to cost-neutral during the 2022-23 financial year.



## **SOCIAL CONSIDERATIONS**

Research over several decades has demonstrated the positive social impacts of early education and care. The Australian Institute of Health and Welfare has prepared a *Literature review of the impact of early childhood education and care on learning and development (2015)*. This brings together the findings from a wide range of international and Australian literature. Key findings include:

- Longitudinal studies have demonstrated the effectiveness of high-quality, focused preschool programs in reducing the effects of social disadvantage, developing children's social competency and emotional health, and preparing children for a successful transition to school.
- Number of months of attendance at preschool is related to better intellectual development and improved independence, concentration and sociability.
- Benefits are optimised when children from different social backgrounds attended the same preschool program.
- Children from disadvantaged backgrounds show the greatest gains from attending high-quality child care.

## **ENVIRONMENTAL CONSIDERATIONS**

There are no environmental considerations related to the implementation of the Strategy.

## **GOVERNANCE AND RISK CONSIDERATIONS**

The Strategy will provide clear direction for Council to deliver effective Children's Services operations, focus areas, strategic actions and capital expenditure into the future.

The strategy was delayed due to a combination of factors including the COVID-19 pandemic and the need to update the population forecast statistics in response to a submission and the need for consistent data across all Council strategies.

<b>ITEM 10.2</b>	<b>PUBLIC EXHIBITION OF THE DRAFT BETTER TOGETHER - SOCIAL SUSTAINABILITY STRATEGY 2040</b>
<b>REPORTING MANAGER</b>	<b>DIRECTOR COMMUNITY AND BELONGING</b>
<b>TRIM FILE REF</b>	<b>2021/262002</b>
<b>ATTACHMENTS</b>	<b>1 <a href="#">⇒</a>Draft Better Together Social Sustainability Strategy 2040 (Included In Attachments Booklet)</b> <b>2 <a href="#">⇒</a>Draft Social Sustainability Policy (Included In Attachments Booklet)</b> <b>3 <a href="#">⇒</a>Better Together Social Sustainability Strategy 2040 Engagement Report (Included In Attachments Booklet)</b>

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## SUMMARY

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### PURPOSE

To seek Council's approval to publicly exhibit the draft Better Together Social Sustainability Strategy 2040, the draft Social Sustainability Policy and supporting documents for a minimum of 28 days.

### EXECUTIVE SUMMARY

Social sustainability is critical for a community's wellbeing and longevity. It is about creating inclusive and resilient communities that have the required skills, services, people and infrastructure to respond to and recover from social, political, environmental and economic change. With collaborative planning and commitment from the community we can ensure the Northern Beaches is a place that people want to live and work in the long term.

The draft Better Together Social Sustainability Strategy 2040 (Better Together) is the first social sustainability strategy for Northern Beaches Council. It will provide a 20-year draft strategic framework and five-year roadmap to nurture a safer, even more inclusive and connected community. It outlines Council's commitment to working with the community in setting the core principles and strategic direction needed for the next 20 years to achieve the Better Together vision of "*a socially sustainable and inclusive community for all*".

Better Together identifies the key outcomes our community believe represent a safe, inclusive and connected Northern Beaches. It sets aspirational targets for each Strategic Direction that represent the issues the community identified as a priority.

The key to creating socially sustainable and inclusive communities is to ensure governments, the private sector and the community all work together. Better Together assists in delivering the community vision of '*a safe, inclusive and connected community that lives in balance with our extraordinary coastal and bushland environment*' as adopted in Shape 2028 Community Strategic Plan. Better Together has been developed using a collaborative approach which will create a more inclusive society, empower citizens and foster a more resilient and peaceful community.

More than 1,000 people contributed to the development of Better Together through a comprehensive consultation process focused on collaboration and co-design. The consultation found that the community recognise the importance of social sustainability and confirm that safety, inclusion and connection are intrinsically linked and equally critical to building social sustainability on the Northern Beaches. Community members are proud of the diversity that exists within their community and want this to be celebrated more openly through strengthening active participation for everyone living, working and visiting the Northern Beaches, in all aspects of community life.

A set of outcomes and indicators have been developed to track the performance of Better Together over time. It is recommended that Council develop and implement a bi-annual Community Wellbeing Survey which will incorporate the Better Together indicators and other indicators that work together to provide a holistic view of community wellbeing. The ongoing measurement and tracking will ensure Better Together remains a living document that reflects the outcomes and needs of the community and remains responsive to evolving needs over time.

The draft Social Sustainability Policy (the Policy) will replace the currently adopted Northern Beaches Community Development and Services Policy and has been amended to incorporate the feedback and direction provided through Better Together.

There are no financial considerations associated with the exhibition of the draft Strategy or draft Social Sustainability Policy. The implementation of the draft Strategy, once adopted, will have financial implications in relation to actions identified over the next 20 years. The strategic directions and outcomes within the draft Strategy will assist in prioritising actions that will be delivered within operational budgets.

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### **RECOMMENDATION OF DIRECTOR COMMUNITY AND BELONGING**

That:

1. Council place on exhibition the draft Better Together Social Sustainability Strategy 2040 and draft Social Sustainability Policy for a minimum of 28 days.
  2. The outcomes of the public exhibition of the draft Better Together Social Sustainability Strategy 2040 and draft Social Sustainability Policy be reported to Council.
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## REPORT

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### BACKGROUND

Shape 2028 Community Strategic Plan and Towards 2040 Local Strategic Planning Statement identify the ongoing development of a safe, inclusive and connected community as central to ensuring we strengthen individual and collective wellbeing and resilience.

The draft Better Together Social Sustainability Strategy 2040 (Better Together) Attachment 1 will be the lead strategy and provide the overarching framework for achieving the social goals and priorities identified in these key strategies.

Social Sustainability is critical for a community's wellbeing and longevity. It is about creating inclusive and resilient communities that have the required skills, services, people and infrastructure to respond to and recover from social, political, environmental and economic change. With collaborative planning and commitment from the community we can ensure the Northern Beaches is a place that people want to live and work in the long term.

Better Together provides the core principles, strategic directions and outcomes to build social sustainability in collaboration with the community over the next 20 years.

The objectives of Better Together are to:

- Provide a long-term social direction that builds upon existing services, social resources and skills in the community
- Provide a framework for building the skills and knowledge of the community to respond to social challenges through strong partnerships
- Strengthen the ability of the community to recover from unexpected social, political, environmental and financial impacts.

### CONSULTATION

A wide range of in person, digital, online and collaborative methods and tools were used throughout the engagement program. It was important that the program be broad, inclusive and focused using a comprehensive range of activities designed to reach these goals, while also overcoming the challenges that the Covid-19 pandemic posed to engagement.

Conducted between July 2020 and February 2021 the engagement included:

- Harvesting of 208 interested community members
- Your Say project page outlining project, hosting key documents, promoting engagement opportunities and seeking feedback
- Two Better Together Internal Working Group workshops
- Eight Strategic Reference Group Workshops
- Two Partner Workshops with community service organisations to identify the key impacts of Better Together
- Workshop in a Box resources that supported community partners to conduct workshops;
- Online survey of community members
- 29 Creativity Challenge submissions in response to asking community members to share what safe, inclusive and connected looks like to them

- Better Together Discussion Paper and two Community Conversations with 30 community members that identified and explored key community strengths, challenges and priority groups
- Co-Design workshop bringing together 69 participants from Council, the social services sector and people with lived experience representing the identified priority populations to complete collaborative action planning.

The engagement involved over 1,000 stakeholders, as detailed in Attachment 3 – Engagement Report. All feedback received through the consultation activities was analysed and themed to develop the draft Strategic Framework that underpins Better Together and the five-year actions identified for implementation.

It is proposed to publicly exhibit the draft Better Together Social Sustainability Strategy 2040, the draft Social Sustainability Policy and the Engagement Report in June 2021. During this period, community engagement will include:

- Information on the Your Say project page, including an online submission form for community feedback
- Notification to previously registered and/or involved community members seeking their feedback
- Workshop with local community service providers engaged previously in Partner workshops and the Co-Design workshop, seeking feedback on the draft
- Public display of the mural created on the Co-Design day at Council's Libraries and Customer Service Centres promoting the public exhibition of Better Together.

### **Draft Better Together – Social Sustainability Strategy 2040**

Better Together has been developed based on the stakeholder feedback received using a strength based approach.

The vision for Better Together is:

*“A socially sustainable and inclusive community for all”.*

Better Together draws on five core principles of socially sustainable communities:

1. Active, Inclusive and Safe
2. Well served – hospitals and other public and community services
3. Well run – everyone participates
4. Fair for everyone
5. Thriving local economy – everyone contributes.

Five key themes emerged during engagement which align to the five core principles of socially sustainable communities:

- Accessing information is critical for people to be safe, included and connected however there are significant barriers for some priority population groups.
- All people want to feel welcome, included and valued within the community.
- People who are experiencing mental health or social isolation need services and support.

- Priority populations face barriers to finding employment and education opportunities that allow them to feel safe, connected and contribute to community life.
- Events, activities and facilities are essential for connection and need to be universally accessible.

Three Strategic Directions – Safe, Inclusive and Connected - taken from the vision in Shape 2028 Community Strategic Plan, were chosen to guide the consultation and build the draft Strategic Framework for Better Together.

Ten outcomes and three aspirational targets have been identified based on the key themes. These outcomes are spread across the three Strategic Directions and there is an aspirational target for each direction, shown over the page.

The outcomes represent broad areas of importance to the community and allow for flexibility over time as new areas of focus emerge for the community.

### Strategic Direction 1: *A Safe community*

Aspirational Target: By 2040 everybody can access the mental health support they need within 1 week.

#### **Outcome: Safe places**

Our community is safe in public, at home and online

#### **Outcome: Safe people**

Our community has access to people, organisations and information that can help when they need assistance

### Strategic Direction 2: *An Inclusive community*

Aspirational Target: By 2040 we will have a community hub in each strategic centre.

#### **Outcome: Celebrating our First Nations people**

Our First Nations people and Indigenous heritage are considered in all decision making

#### **Outcome: Value of all people is recognised, respected and embraced**

Everyone in the community feels welcome

#### **Outcome: Ensuring Equity and Inclusion**

The whole community can contribute to decision making and has access to inclusive growth and opportunities

#### **Outcome: We have a resilient and adaptive social services sector**

We have an active, resilient and engaged social services sector

### Strategic Direction 3: *A Connected Community*

Aspirational Target: By 2040 all community events, information and infrastructure are universally accessible

#### **Outcome: Sense of belonging to life on the Northern Beaches**

Everyone who participates in community life feels like they belong

**Outcome: Affordable services, programs and facilities**

Our community has access to the affordable services, programs and facilities they need

**Outcome: Community and social networks**

Everyone has access to a broad range of supportive community and social networks that reflect the diversity of the Northern Beaches

**Outcome C4: Strong volunteering culture**

We have a thriving volunteer culture

**Implementation**

The actions included to support Better Together implementation provide an overall direction for the next five years and will be implemented in alignment with Council's Delivery Program and Operational planning cycles.

**Measuring success**

A set of aspirational targets, outcomes and indicators have been developed to track the performance of Better Together over time. These will enable Council to measure and monitor the impact of Better Together over the life of the Strategy.

It is recommended that Council develop and implement a bi-annual Community Wellbeing Survey which will incorporate the Better Together indicators and other indicators that work together to provide a holistic view of community wellbeing.

The ongoing measurement and tracking will ensure Better Together remains a living document that reflects the outcomes and needs of the community and remains responsive to evolving needs over time.

An opportunity exists to integrate the measurement needs of Better Together and community wellbeing within the regular Community Satisfaction Survey. This will be explored as an option.

**The draft Social Sustainability Policy**

The draft Social Sustainability Policy (Attachment 3) provides clear operational guidelines for Council's role in building the capacity and resilience of the community to ensure social sustainability.

This draft Policy has been developed using feedback from the Better Together consultation to update and refine the current Community Development and Services Policy, adopted in 2019. The existing Policy would be rescinded with the adoption of the draft Policy.

Endorsement is sought to exhibit the draft Social Sustainability Policy for 28 days at the same time as the draft Better Together Social Sustainability Strategy 2040.

**Resilience Strategy 'Resilient Northern Beaches'**

The Better Together Social Sustainability Strategy has been developed in conjunction with Council's Resilient Northern Beaches Strategy (draft). The documents complement each other and both are integral to Council's role in building resilience within and for our Community.

The Better Together strategy seeks to address social and community stresses that affect the level of resilience in the community. This includes supporting the most vulnerable in our community, addressing mental health, minimising the effects of alcohol and other drug use, reducing social

isolation and improving social cohesion and wellbeing. A strategic focus on the potential drivers and impacts on community resilience is essential to supporting our residents when shocks and stresses occur.

### **TIMING**

Following the 28-day public exhibition period all submissions received will be reviewed and any necessary changes made to the draft Better Together Strategy and draft Social Sustainability Policy.

The submissions and the finalised Better Together Strategy and draft Social Sustainability Policy will be reported back to Council for adoption.

### **LINK TO STRATEGY**

Better Together relates to:

- Shape 2028 Community Strategic Plan Outcomes:
  - Places for People - Goal 8: Our neighbourhoods inspire social interaction, inclusion and support health and wellbeing.
  - Community and Belonging - Goal 11: Our community feels safe and supported.
  - Community and Belonging - Goal 12: Our community is friendly and supportive.
  - Participation and Partnership - Goal 22: Our Council builds and maintains strong partnerships and advocates effectively on behalf of the community.
- Towards 2040 Local Strategic Planning Statement:
  - Priority 12 – An inclusive, healthy, safe and socially connected community.
- Delivery Program Operational Action to:
  - Develop a Social Plan and supporting plans for target demographics.

### **FINANCIAL CONSIDERATIONS**

There are no financial considerations associated with the exhibition of the draft Strategy or draft Social Sustainability Policy.

The implementation of the draft Strategy, once adopted, will have financial implications in relation to actions identified over the next 20 years. The strategic directions and outcomes within the draft Strategy will assist in prioritising actions that will be delivered within operational budgets.

Funding of a Community Wellbeing Survey will be considered through the development of the operational plan on a bi-annual basis.

### **SOCIAL CONSIDERATIONS**

Better Together presents an overarching framework for achieving positive social impact with the community. The draft Strategy will provide strategic direction and guidance to other key Council strategies, plans and policy in social impact and ensure our commitment to work with the community to build capacity and resilience and achieve a socially sustainable and inclusive community for all.



## **ENVIRONMENTAL CONSIDERATIONS**

Better Together supports achieving positive environmental impact by enabling people to engage and support the initiatives and targets outlined in *Protect. Live. Create* through increased capacity, wellbeing and resilience.

## **GOVERNANCE AND RISK CONSIDERATIONS**

Better Together will enable the Northern Beaches to become a more socially sustainable and inclusive community. This outcome will mitigate a range of social and community risks posed to Council, particularly the focus on community safety which is an identified strategic risk.

The strategy proposes the formation of a Better Together Leadership Group that will include representation from Council, government entities, local community service organisations, and community members with lived experience in a range of social challenges facing society. The Leadership Group will work collaboratively to enable delivery of the actions identified in the plan and be fundamental to achieving the aspirational targets identified for each strategic direction.

<b>ITEM 10.3</b>	<b>PUBLIC EXHIBITION OF THE DRAFT COMMUNITY SAFETY PLAN 2021-2026</b>
<b>REPORTING MANAGER</b>	<b>ACTING EXECUTIVE MANAGER COMMUNITY ART AND CULTURE</b>
<b>TRIM FILE REF</b>	<b>2021/298551</b>
<b>ATTACHMENTS</b>	<b>1 <a href="#">📄</a>Draft Community Safety Plan (Included In Attachments Booklet)</b> <b>2 <a href="#">📄</a>Community Safety Plan - Engagement Report (Included In Attachments Booklet)</b>

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## SUMMARY

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### PURPOSE

To seek Council's approval to place the draft Community Safety Plan 2021–2026 on public exhibition for a minimum of 28 days.

### EXECUTIVE SUMMARY

Northern Beaches Council's Community Safety Plan 2021-2026 (the draft Plan) is an important tool to help realise Council's vision of a safe, inclusive and connected community that lives in balance with our extraordinary coastal and bushland environment.

The draft Plan provides a five-year roadmap for Council and the community to sustain and increase safety for all residents of the Northern Beaches. It outlines the actions that Council, service partners and the community will take to achieve the 'safe' direction of Council's draft Better Together Social Sustainability Strategy and contribute toward Shape 2028's vision for a 'safe, inclusive and connected community'.

Consultation has been undertaken with the community and stakeholder groups on the issue of safety over the past 18 months, throughout the development of the draft Plan, and the development of the broader Better Together Sustainability Strategy. The feedback from both of these processes has been integrated and considered, alongside crime data and research. Extensive engagement with the Northern Beaches Local Area Command and key service agencies has been integral to the development of the draft Plan as through collaboration and partnership with these agencies the Northern Beaches can become an even safer and more resilient place to live, work and visit.

The draft Plan identifies 10 Priority Areas and a range of Actions to achieve the outcomes of Safe Places and Safe People. These will work towards the outcomes of:

- Safe Places - our community is safe in public, at home and online; and
- Safe People - our community has access to people, organisations and information that can help when they need assistance.

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### RECOMMENDATION OF DIRECTOR COMMUNITY AND BELONGING

That:

1. Council place on public exhibition the draft Community Safety Plan 2021-2026 for a minimum of 28 days.
2. The outcomes of the public exhibition of the draft Community Safety Plan 2021-2026 be reported to Council.

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## REPORT

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### BACKGROUND

Northern Beaches Council's draft Community Safety Plan 2021-2026 is an important tool to help realise Northern Beaches Council's Vision of a safe, inclusive and connected community that lives in balance with our extraordinary coastal and bushland environment.

The draft Community Safety Plan sits within the framework of the Northern Beaches Council's draft Better Together Social Sustainability Strategy 2040 (Better Together), which has the vision to create a socially sustainable and inclusive community for all.

Three strategic directions in Better Together work towards achieving the vision in Council's Community Strategic Plan: Shape 2028 of a safe, inclusive and connected community.

The Safe pillar of Better Together aims to achieve two outcomes:

- Safe Places: our community is safe in public, at home and online
- Safe People: our community has access to people, organisations and information that can help when they need assistance.

The draft Community Safety Plan 2021-2026 works towards these outcomes and serves to action the Safe pillar of the draft Better Together Strategy.

### DISCUSSION

The draft Plan values the part that community members, service providers, government agencies and Council all have to play in making our community a safe and vibrant place to live.

Although the Northern Beaches is a very safe place, there is always more we can be doing to sustain and enhance our attention to crime prevention. The draft Plan integrates key criteria required to apply for potential crime prevention grant funding in the coming years, to ensure that relevant and appropriate strategies can be implemented as required.

The draft Plan looks at community safety from a range of perspectives:

- the safe design and planning of our community
- the prevention of crime and anti-social behaviour
- the connection and support of vulnerable community members
- ready access to services
- the building of resilience to support us against any adversity in the future.

The draft Plan provides a five-year framework for Council, service partners and the community to sustain and increase safety for all residents of the Northern Beaches.

The draft Plan aims to:

- align with, and contribute toward, meeting the outcomes of the draft Better Together Social Sustainability Strategy 2040
- provide a framework for Council, service partners and the communities safety related actions over the coming 5 years
- identify and consider priorities raised by the community during the consultation process

- map the activities currently undertaken by Northern Beaches Council and partners that support community safety
- embed community safety principles and practices across relevant Council business units
- serve as a base for crime prevention activities
- be a living document, reviewed annually to accommodate emerging trends.

From the data gathered during the consultation and research processes, Ten (10) Priority Areas have been identified for the coming five years. Actions against each of these Priority Areas form the full draft Community Safety Plan.

These 10 Priority Areas are:

**Safe Places:**

- Safe open spaces
- Safe neighbourhoods
- Safe business
- Safe transport
- Safe online

**Safe People:**

- Safe residents
- Safe visitors
- Safe relationships
- Safe communities
- Safe supports

**CONSULTATION**

Extensive consultation has been undertaken with the community and stakeholder groups on the issue of safety over the past 18 months, through the development of the draft Plan, and the development of the broader Better Together Sustainability Strategy. The feedback from both of these processes has been integrated and considered, alongside crime data and research.

Engagement was undertaken with the following:

- 1,162 local community members and stakeholders via an online survey and a randomised telephone survey, stakeholder focus groups and targeted interviews.
- Input of more than 1,000 additional stakeholders consulted in the development of the Better Together Strategy, under which *safe* is one of 3 strategic directions.

Through this extensive community engagement, the community said:

- the Northern Beaches is an area where they generally feel very safe, both at home and out in the community
- they love the lifestyle of living on the coast and want to enjoy open spaces and community based gatherings and activities.

The community are concerned about:

- our young people and their future
- alcohol related behaviour in community places
- personal safety when walking and using public transport at night
- members of the community with alcohol and other drugs issues
- members of the community who are experiencing domestic and family violence

- members of the community with mental health issues
- members of the community who are experiencing homelessness
- members of the community who are feeling isolated
- the community's experiences with suicide.

The community want Council to prioritise:

- safe futures for young people
- protection for seniors against elder abuse, fraud and scams
- developing a stronger night-time economy
- improved lighting and pathways to ensure safety while travelling
- online safety for young people
- safe design of the area
- building resilient and connected communities to increase safety
- community preparedness for emergency situations.

Engagement was undertaken with key service partners, including the Northern Beaches Police Area Command, Northern Beaches Youth Interagency, Northern Beaches Mental Health Interagency, Northern Beaches Child and Family Interagency, Lifeline, Sydney North Health Network, Local Health Network Health Promotion, Northern Beaches Multicultural Network, State Transit Authority, Northern Beaches Community Drug Action Team and Northern Beaches Women's Shelter. These sessions included the identification of activities already being undertaken throughout the community to improve community safety and discussion of actions suggested for implementation over the next 5 years.

Sections of the draft Plan were submitted to the Community Safety Committee meetings on 6 August and 8 October 2020, and feedback from those consultations has been incorporated into the draft Plan. A presentation on the draft Plan was delivered to the Community Safety Committee on 22 April 2021, and the Community and Belonging Strategic Reference Group on 12 May 2021.

### **TIMING**

The draft Plan will be on public exhibition for a minimum of 28 days. Following the public exhibition all submissions received will be reviewed and any necessary changes made to the draft Plan.

The submissions and the finalised Community Safety Plan 2021-2026 will be reported back to Council for adoption.

### **LINK TO STRATEGY**

The draft Community Safety Plan relates to:

- Better Together Social Sustainability Strategy 2040
- Shape 2028 Community Strategic Plan Outcomes:
  - Places for People - Goal 8: Our neighbourhoods inspire social interaction, inclusion and support health and wellbeing.
  - Community and Belonging - Goal 11: Our community feels safe and supported.

- Community and Belonging - Goal 12: Our community is friendly and supportive.
- Participation and Partnership - Goal 22: Our Council builds and maintains strong partnerships and advocates effectively on behalf of the community.
- Towards 2040 Local Strategic Planning Statement:
  - Priority 12 – An inclusive, healthy, safe and socially connected community.

## **FINANCIAL CONSIDERATIONS**

There are no financial considerations associated with the exhibition of the draft Community Safety Plan.

The implementation of the draft Plan, once adopted, will have financial implications in relation to actions identified over the next 5 years. The actions and outcomes within the draft Plan will be delivered within operational budgets.

## **SOCIAL CONSIDERATIONS**

The draft Community Safety Plan proposes a series of actions to support Council's work with the community and stakeholders and achieve the outcomes of safe places and safe people.

## **ENVIRONMENTAL CONSIDERATIONS**

The draft Community Safety Plan supports Theme 8: Adaptation and Resilience of Protect. Create. Live Environment and Climate Change Strategy 2040 through improving community safety and wellbeing, with particular reference to resilience in emergency situations.

## **GOVERNANCE AND RISK CONSIDERATIONS**

Community Safety is identified as a strategic risk to the Northern Beaches. The draft Community Safety Plan provides a roadmap of tangible actions that will address the identified community safety and crime prevention priorities of the community, mitigating the strategic risks posed.

The draft Community Safety Plan will be led by Northern Beaches Council with responsibility for a range of actions being collaborative or in partnership with government and non-government organisations including NSW Police, State Transit, NSW Health, and a range of local community service providers. The primary mechanism for the governance of the plan will be through the Community Safety Committee and the existing relationships between Council and action delivery partners.

<b>ITEM 10.4</b>	<b>RESPONSE TO NOTICE OF MOTION 09/2021 EAST ESPLANADE - 24 HOUR ALCOHOL FREE ZONE - EAST ESPLANADE WORKING GROUP</b>
<b>REPORTING MANAGER</b>	<b>DIRECTOR COMMUNITY AND BELONGING</b>
<b>TRIM FILE REF</b>	<b>2021/298918</b>
<b>ATTACHMENTS</b>	<b>1 <a href="#">↓</a> East Esplanade Reserve Community Safety Management Plan 2018</b>

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## SUMMARY

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### PURPOSE

To report to Council on the progress of Council Resolution 043/21 East Esplanade 24 hour alcohol free zone.

### EXECUTIVE SUMMARY

At its meeting of 23 February 2021, Council resolved to form a Working Group with local stakeholders to review the actions and strategies related to East Esplanade Reserve and report back to Council within three months.

As identified in the resolution, stakeholders were invited to a meeting and site inspection on 24 March 2021. The meeting and site inspection proceeded noting not all stakeholders were in attendance.

The “East Esplanade Reserve Community Safety Management Plan 2018” was discussed at the meeting. A number of actions in this Plan were noted as complete, namely additional public toilets being constructed, landscape improvements to the Reserve and an increased patrol frequency by Rangers and the NSW Police to manage alcohol restrictions.

The Group discussed strategies related to community safety and the effective mitigation of anti-social behaviour including the approach taken by Council Rangers and the NSW Police, regarding the enforcement of alcohol restrictions.

The Working Group noted the need to update the East Esplanade Reserve Community Safety Management Plan 2018 to reflect work undertaken since 2018.

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### RECOMMENDATION OF DIRECTOR COMMUNITY AND BELONGING

That the East Esplanade Reserve Community Safety Management Plan 2018 be updated to reflect recent capital works and mitigation strategies that have been employed in the 2019/20 and 2020/21 summer period.

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## REPORT

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### BACKGROUND

East Esplanade Reserve is located to the east of Manly Wharf and has direct connection to the water with views across Manly Cove towards Middle Head. The Reserve is a popular place for people to gather for recreational purposes that can include the consumption of alcohol. The Reserve is colloquially known as “The Office”.

At present, East Esplanade Reserve is a designated alcohol free zone between the hours of 8pm to 8am, 7 days per week. The access pathway traversing the waterfront and the tidal beach areas are designated Alcohol Prohibited Areas 24 hours per day, 7 days per week.

At its meeting of 23 February 2021, Council resolved:

*That Council:*

- 1. Bring key stakeholders of East Esplanade together to form a working group to establish strategies and action plans to help prevent alcohol related anti-social behaviour by a small number of visitors to East Esplanade.*
- 2. That the working group include key stakeholders: NSW Police Force; spokesperson(s) for residents surrounding East Esplanade; spokesperson(s) from the ‘Save the Office’ petition; Councillors Bingham, McTaggart and Grattan and Northern Beaches Council senior management.*
- 3. Council management report back to Council on agreed strategies and action plans within three months.*
- 4. Council management work with the Police and residents to implement immediate cost effective risk management actions to minimise the harm to neighbouring residents of East Esplanade, related to the alcohol related complaints from East Esplanade.*

Locals and visitors gather in East Esplanade Reserve particularly on weekend afternoons and evenings and it is noted that the consumption of alcohol occurs. Council Rangers and NSW Police regularly patrol the Reserve throughout the evening period when alcohol free restrictions come into force. Regular scheduled patrols commence in the early evening and finish around 10pm.

Local residents have raised concerns regarding the anti-social behaviour they observe particularly public urination, noise and perceived breaches of the alcohol free restrictions.

The NSW Police have been engaged for many years in working with anti-social and criminal behaviours in Manly. There is an effective working relationship with NSW Police and Council staff on community safety generally and in particular, management of popular areas in Manly such as Shelly Beach and East Esplanade.

### CONSULTATION

A Working Group as required by the Council resolution was convened by staff. The Working Group met and conducted a site inspection of the East Esplanade Reserve on 24 March 2021.

The Council resolution included inviting residents from the group “Save the Office” to the Working Group. After extending an invitation to attend, the members declined to attend the Working Group meeting.

At the site inspection of 24 March, staff and local residents led the Councillors around the Reserve and identified areas of specific concern also noting some of the recent site improvements and landscaping works.



The specific matters of concern raised by the residents at the site inspection included:

- Frequent public urination on residential premises along East Esplanade
- Anti-social behaviour when residents confronted people on private property
- Non-compliance with the 8pm alcohol restrictions
- Excessive noise late at night
- Confusing restrictions.

Other matters of note from the residents raised at the site inspection included:

- The condition of toilets located at Manly Wharf (maintained by private owner)
- Park upgrade works have created places where people gather for longer and potentially exacerbate the amount of alcohol consumed
- Council's new public toilets were supported, however it was noted that public urination elsewhere was a continued problem
- An appreciation of the patrols and management actions by Rangers based on the current alcohol restrictions
- A request that the Reserve and associated areas be made Alcohol Free 24 hours per day, 7 days per week.

## **STRATEGIES AND ACTION PLANS**

The current strategy around the management of East Esplanade Reserve was documented in the East Esplanade Reserve Community Safety Management Plan in 2018. Around that time Council also considered amendments to the operating times for the Alcohol Free Zones and a move to a 24 hour restriction on the consumption of alcohol at East Esplanade Reserve. The Council resolved to retain the 8pm to 8am restrictions.

In addition to the Council considerations, staff also developed and presented the East Esplanade Reserve Community Safety Management Plan. The Plan was developed with the knowledge and input of meetings with local stakeholders, the NSW Police and Community Safety Committee. The Plan was adopted by Council in August 2018, published on Council's website and remains available.

Since 2018, there have been a number of changes both as a result of the Community Safety Management Plan but also capital works and continued close working relationships with the NSW Police. The Covid-19 Pandemic has also impacted the usage patterns of East Esplanade Reserve. The working group noted the 2018 version of the Community Safety Management Plan should be updated to reflect the current actions being taken.

The Working Group agreed that the East Esplanade Community Safety Management Plan was an important document that needed to be updated to reflect the 2021 situation. In particular, the following aspects of the plan will be reviewed:

- Document Rangers and Police patrol frequency and data collection
- Maps to reflect recent capital upgrades to the Reserve (Public Toilets)
- Increase the emphasis and availability of new CCTV installations

- Continue dispersal strategies with the NSW Police and Rangers
- A review of regulatory and directional signage.

The Working Group discussed the ongoing management of the Reserve with respect to Ranger and NSW Police Patrols. Staff detailed the schedule of patrols and key management actions undertaken. Rangers routinely collect data at each patrol and correlate with the Police. There is clear data that the peak activity occurs on Saturday and Sunday usually in the late afternoon and early evening. The number of persons in the Reserve is heavily dependent on the time of year and prevailing weather conditions. Public holidays are also known to likely attract large numbers of people who use the reserve and quite often large groups consuming alcohol. Rangers and Police have adjusted patrol frequencies and numbers to manage these peak times.

The Working Group did not reach a consensus on operating hours for the consumption of alcohol at East Esplanade Reserve, despite lengthy conversations. There was some support for a 24 hour prohibition of alcohol, whilst there was also support for allowing the consumption of alcohol at set times. The conversations noted the behaviour of a small portion of users, did not reflect the way that all people used the Reserve and that not all alcohol consumption in the Reserve resulted in anti-social behaviour, public urination and the like. It was also noted that adopted rules in place at the Reserve do not allow for discretion from Council Rangers or the Police with regard to enforcement.

There was extensive discussion around the impact on private property owners with regard to public urination and lewd behaviour on private land, including aggressive behaviours from people when they were asked to stop and leave the sites. The resident representatives felt that the permissibility of alcohol at the Reserve and a binge drinking culture were stronger drivers to the impacts they were facing. One apartment building in particular is connected directly to the Reserve via a pedestrian crossing and access pathway and has been experiencing significant numbers of people trespassing to urinate in the garden areas. The Working Group visited the site and noted the concerns raised and made suggestions to the resident about further safety and other options to consider. Of note was the suggestion to work with the Crime Prevention Manager at the Northern Beaches Local Area Command and the consideration of installing CCTV surveillance.

Employing private security firms were also raised as measures that had been employed in the past at East Esplanade to act as a deterrent to anti-social behaviour. Whilst visually effective, a private security guard does not have delegated powers of enforcement of the Police or a Council Ranger.

Council operates a network of CCTV cameras around the Manly Central Business District, to assist with community safety. Recently new CCTV has been installed around East Esplanade Reserve and appropriate signage put in place as required by legislation. There was some discussion on the use of CCTV at the Working Group meeting and that it provides an effective source of data for the Police to identify offenders when crimes are perpetrated, however there is a significant cost to monitor CCTV in real time. To enable real time monitoring of all CCTV cameras in Manly would require additional staff resources.

Whilst not discussed at length at the Working Group meeting, there was general consensus that the impacts of the Covid-19 pandemic and particularly the December 2020/January 2021 gathering restrictions may have impacted the number of people seeking to use Council's Parks and Open Spaces generally. Given additional restrictions that were in force at licensed premises and other commercial premises such as restaurants, it was assumed for the purposes of discussion that when Covid-19 restrictions were eased the local communities were inclined to "get out and about" more in local parks and reserves and that East Esplanade Reserve was a high demand location.

## **TIMING**

The Council resolution required a report back to Council within 3 months and this timeline has been met.

It is proposed to amend the East Esplanade Reserve Community Safety Management Plan and publish on Council's website by 30 June 2021.

### **LINK TO STRATEGY**

This report relates to the Community Strategic Plan Outcome of:

- Community and Belonging - Goal 11: Our community feels safe and supported.

### **FINANCIAL CONSIDERATIONS**

Recent capital works upgrades to East Esplanade Reserve have been included in annual budgets. Management of the alcohol restrictions is undertaken as part of the scheduled duties for Rangers and is included in the annual operational budget.

Should Council wish to include future capital works or upgrades to the East Esplanade Reserve, these will need to be provided in future budgets.

The deployment of additional staff to manage alcohol restrictions or changes in the times of patrol would create an additional budget impact that would need to be considered by Council.

Council generally does not provide funding for works to improve security on private land.

### **SOCIAL CONSIDERATIONS**

Council through the Community Safety Committee has regularly been reviewing the issues raised particularly through anti-social behaviour and engaging regularly with the NSW Police.

The ability for all members of the local community to safely use and enjoy Council's Open Spaces is the primary consideration for East Esplanade Reserve.

### **ENVIRONMENTAL CONSIDERATIONS**

The Working Group process was centred on the social and cultural use of East Esplanade Reserve. There were no specific environmental considerations raised.

### **GOVERNANCE AND RISK CONSIDERATIONS**

The Working Group meeting was held on 24 March 2021, an agenda provided and meeting notes taken. The Group was not convened as a committee of Council under the Local Government Act, 1993 and does not have any delegated decision making power.

The safety of our local community is identified as one of Council's strategic risks. At present, Council has a management strategy in place for East Esplanade Reserve that seeks to minimise risks in this regard.



# East Esplanade Reserve Community Safety Management Plan

**July 2018**

## Background

Since 2013 East Esplanade reserve has become an increasingly popular place for people to gather. Peak visitation is on a sunny Saturday and Sunday afternoon/early evening during daylight savings. In recent times the demographic has shifted from predominantly family groups to include young people, students and backpackers. It is known on social media and colloquially as 'The Office'. People travel into Manly specifically to come to the park to enjoy the space and to watch the sunset. Social media has had a dramatic impact on the public space resulting in a more festive area attracting hundreds people at peak times over the summer. A large part of this includes the consumption of alcohol. This shifting use of public space is also symptomatic of the highly regulated environment in licensed venues as well as the readily accessible and extremely cheap takeaway alcohol located in nearby stores including ALDI. It is common to see groups arriving with cartons of pre-mixed spirits and beer and is a location used for pre-fuelling. Most people disperse from the area once the sun goes down.

This location has been subject of many resident complaints to Council, Police and the local State MP. The complaints mainly relate to urinating in public space and in front yards of adjacent residences, the noise and the rubbish. It is generally agreed that it is appropriate to encourage people to leave after dark as it is usually only the noisy, intoxicated people who remain after this point.

Police advise that reported crime in this location is low. It is important to note that most users of the reserve are well behaved and respectful. Like many situations it is the minority that cause the problems. Manly remains a major tourist destination with a high density of licensed venues and a late night entertainment precinct. It has a long history of alcohol related problems that have been actively and effectively managed in the public space. The consistent enforcement of both the Alcohol Free Zone (AFZ) and the Alcohol Prohibited Area (APA) is one of many strategies used in a holistic approach to reduce impacts on local residents. The current Alcohol Prohibited Area time is 8pm to 6am.

This plan addresses resolution E. from the Northern Beaches Council Meeting on 27 March 2018. It is a cross council action plan and aims to have several key short term actions in place by the Summer 2018/2019 and others more longer term.

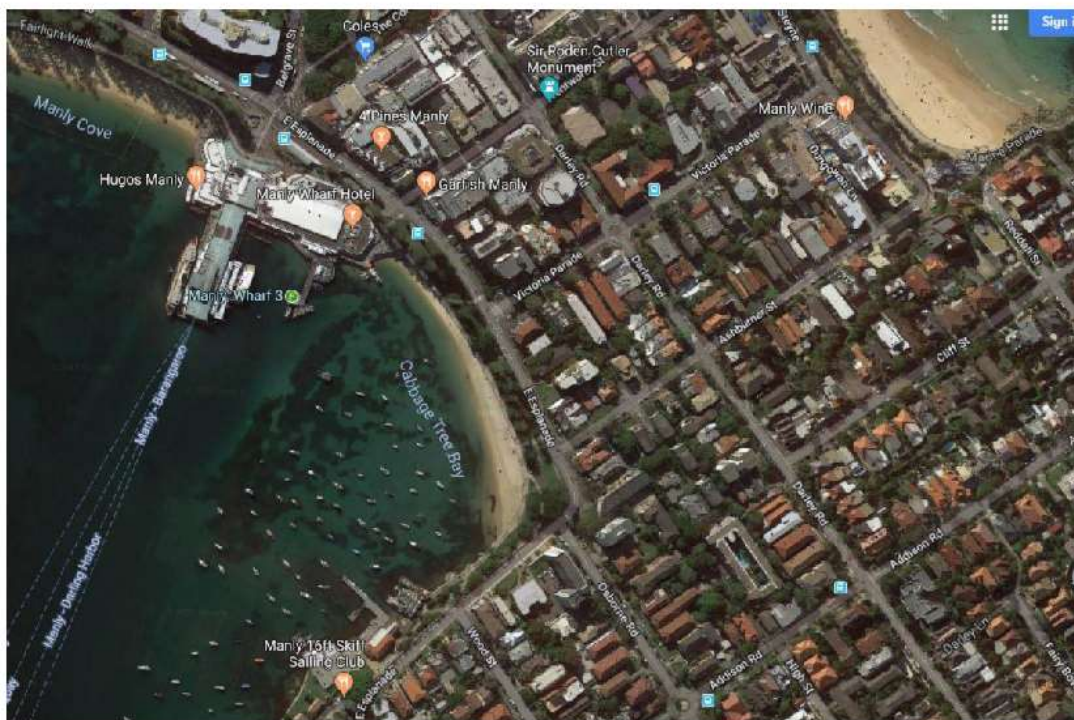
### Council Resolution

The Council Meeting on 27 March 2018 resolved that;

- A. Council endorse the Alcohol Prohibited Area (APA) at East Esplanade to an Alcohol Prohibited Area from 8.00pm to 8.00am to assist Council and Police to enforce the zoning.
- B. Council undertake the deployment of night rangers or alternative measures to deal with noise issues and enforcement of Alcohol Prohibited Areas. If user pays police are used in East Esplanade that should be reported to Council on a quarterly basis including costs and dates.
- C. Council develop other strategies to clear the area of illegal drinkers.
- D. Council refer the matter to the Northern Beaches Safety Advisory Committee for ongoing monitoring.
- E. Council prepare a Community Safety Management Plan for East Esplanade within the next three months.

### Plan Location:

East Esplanade Reserve from Wood Street to Manly Wharf



## Rationale

The actions contained in the plan have been determined through an assessment of the site with consideration of Safety by Design principles using both situational and social crime prevention strategies. This plan takes into account aspects of territorial reinforcement, surveillance, access control and space and activity management. We conducted numerous site inspections, a community safety audit and consultation with various stakeholders. The actions in this Community Safety Management Plan aim to minimise opportunities for anti-social behaviour, alcohol related violence, and misconduct against property. The plan will achieve this through targeted infrastructure improvements, developing partnerships, advocacy on related issues, providing feedback to planners and managers and restoring community strength and co-operation. It is intended to implement the plan by Daylight Saving, which commences on 7 October 2018.

## Objective

To manage the high public use in the summer period of East Esplanade Reserve Park to ensure that safety, amenity and environment are maintained with consideration to residents and visitors.

## Key Issues

1. Public toilets
2. Signage / Access points
3. Lighting
4. Waste and Cleansing
5. Alcohol Prohibited Area management
6. Late night noise / Anti-social behaviour
7. CCTV
8. Landscape Masterplan
9. Community Engagement, Communications and Place Management

### Stakeholders

- Council (Community Safety, Place Co-ordination, Parks & Recreation, Waste & Cleansing, Properties, Facilities, Environmental Compliance)
- Police
- Residents, Manly Community Forum
- Skiff Club
- Manly Wharf (Hotel, Aldi, Manly Wharf Management)
- James Griffin MP
- Tourists / Visitors

### Evaluation

- Site inspections / Observational studies
- Community Safety Audit – November 2018/April 2019
- Ranger statistics (baseline)
- Police statistics (baseline)
- Resident complaints (baseline)
- Other feedback (eg. letters to Manly Daily)
- Pedestrian counts

### Review Dates

The East Esplanade Reserve Community Safety Management Plan is to be reviewed at the end of November 2018 and the end of April 2019 to determine ongoing actions.



### Community Safety Management Plan

#### Issue 1: Public Toilets

To ensure public toilets are visible, kept clean and accessible to reduce public urination

	Action	Business Unit	Timeline	Status as of July 2018
1.1	Monitor sunset to sunrise opening	Facilities	October 2018	Confirmed
1.2	Arrange additional cleansing as required	Facilities	October 2018	Confirmed
1.3	Toilet Upgrade to provide greater capacity	Properties / Community Arts and Culture	Completed December 2019	Budget has been allocated for 2019/20 as part of the Landscape Masterplan. Community Arts & Culture to liaise internally to expedite timeline.
1.4	Prepare proposal re trial of portaloos / urinals	Community Arts and Culture	October 2018	Underway
1.5	Urine repellent paint at agreed locations	Facilities / Community Arts and Culture	November 2018	To be arranged
1.6	Advocate to Manly Wharf Management for safer and more accessible toilets	Community Arts and Culture	August 2018	Follow up letters to be sent to Manly Wharf management TMG Development and local MP.

#### Issue 2: Signage / Access points

To ensure that regulatory and wayfinding signage is always clear and visible

2	Action	Business Unit	Timeline	Status as of July 2018
2.1	Weekly site check through summer	Place and Economic Development / Community Arts and Culture / Parks and Recreation	October 2018	Confirmed
2.2	Steps (glow paint)	Parks and Recreation	TBC	Possible step closure. Action will be completed if closure of steps is after October 2018.
2.3	Toilet wayfinding signage	Parks and Recreation	October 2018	Design request submitted
2.4	Clear signs on toilets visible from park	Community Arts and Culture	October 2018	Design request submitted

#### Issue 3: Lighting

To ensure all lights working

3	Action	Business Unit	Timeline	Status as of July 2018
3.1	Quarterly community safety night audit and follow up	Community Arts and Culture	November 2018	Subsequent audits to be undertaken in February, May and August 2019
3.2	Consider sensor light at Ashburner St wall	Community Arts and Culture	October 2018	Liaise with resident and police regarding positioning to install by October 2018

**Issue 4: Waste and Cleansing**

To ensure no overflowing bins, less rubbish left on reserve and utilise community waste education opportunities

	Action	Business Unit	Timeline	Status as of July 2018
4.1	Additional bins and bottle bins on weekends	Waste and Cleansing	October 2018	Final numbers and locations to be determined by September 2018. There can be no later pickups than 4pm due to the tip closing at 5pm. The Protection of the Environment Operations Act (POEO) restricts storing waste in trucks overnight.
4.2	Litter guards / Waste education	Waste and Cleansing	September 2018	Consider viability of volunteer involvement

**Issue 5: Alcohol Prohibited Area management**

To educate the public and ensure consistent enforcement of the 8pm to 6am Alcohol Prohibited Area (APA) and the 24 hour Alcohol Free Zone (AFZ)

	Action	Business Unit	Timeline	Status as of July 2018
5.1	All rangers to be authorised persons under Local Government Act for alcohol regulation	Environmental Compliance	October 2018	To be arranged
5.2	Police provide support and training to rangers	Environmental Compliance	October 2018	To be arranged
5.3	Negotiated joint enforcement	Environmental Compliance	October 2018	To be arranged
5.4	Ensure targeted patrols	Environmental Compliance	October 2018	Confirmed
5.6	Stencil APA message on pavement	Parks and Recreation	October 2018	Studio design request to be submitted by September 2018

**Issue 6: Late night noise / Anti-social behaviour**

To encourage move on of groups gathered in the park after 10pm

	Action	Business Unit	Timeline	Status as of July 2018
6.1	Trial sprinklers for a four week period	Parks and Recreation	November 2018	Confirmed
6.2	Advisory signage in place	Parks and Recreation	November 2018	Confirmed
6.3	Review trial and refer results / recommendations to Community Safety Committee for consideration	Community Arts and Culture	6 December 2018	Confirmed

**Issue 7: CCTV**

To improve ability to respond and follow up incidents

	Action	Business Unit	Timeline	Status as of July 2018
7.1	Confirm locations, logistics and timings	Systems and Information	Commence August 2018	Will progress once specialist technical staff return from leave
7.2	Install CCTV as agreed on site	Systems and Information	Operational by October 2018	To be arranged

**Issue 8: Landscape Masterplan**

To ensure the ten year Landscape Masterplan is implemented with reference to the objectives of this plan

	Action	Business Unit	Timeline	Status as of July 2018
8.1	Improve drainage/edging walls	Parks and Recreation	July 2018	Underway
8.2	Street furniture upgrade	Parks and Recreation	TBA	Consideration of this plan when design of new infrastructure is being planned
8.3	Public Toilets increase capacity	Properties	Design July 2018, Completed December 2019	Liaise internally re final design aspects

**Issue 9: Community Engagement, Communications and Place Management**

To ensure a broad range of views are collated, considered at the outset and ongoing

To ensure prompt response to all feedback

To ensure accurate portrayal of situation

To promote community education and awareness

	Action	Business Unit	Timeline	Status as of July 2018
9.1	All issues/complaints to be collated. To provide real time and post weekend feedback to assist with continual improvement	Place and Economic Development / Community Arts and Culture	October onward	Logistical arrangements underway
9.2	Communications team briefed and prepared for pro-active and re-active messaging	Community Arts and Culture / Communications	Ongoing	Community Safety to continue to liaise with Communications Manager

<b>ITEM 10.5</b>	<b>CONFIRMED MINUTES OF THE COMMUNITY SAFETY COMMITTEE MEETING OF 18 FEBRUARY 2021</b>
<b>REPORTING MANAGER</b>	<b>EXECUTIVE MANAGER COMMUNITY, ARTS AND CULTURE</b>
<b>TRIM FILE REF</b>	<b>2021/226457</b>
<b>ATTACHMENTS</b>	<b>1 <a href="#">↓</a> Minutes - Community Safety Committee - 18 February 2021</b>

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## BRIEF REPORT

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### PURPOSE

To report the minutes of the Community Safety Committee meeting held on 18 February 2021.

### REPORT

The Community Safety Committee is an advisory committee of Council to collaborate, consider and advise on ways to maintain, improve, resolve and progress issues that affect community safety and crime prevention across the Northern Beaches.

Discussion at the meeting included:

- Police crime update
- Compliance update
- Neighbourhood Watch
- Youth Safety Issues
- East Esplanade Issues.

The Minutes of the Community Safety Committee meeting of 18 February 2021 were confirmed by the Committee at the meeting of 22 April 2021.

### LINK TO COUNCIL STRATEGY

This report relates to the Community Strategic Plan Outcome of:

- Community and Belonging - Goal 11: Our community feels safe and supported.

### FINANCIAL CONSIDERATIONS

The minutes of the Community Safety Committee will not result in any financial impact on Council.

### ENVIRONMENTAL CONSIDERATIONS

The minutes of the Community Safety Committee does not present matters that will create adverse environmental impacts.

### SOCIAL CONSIDERATIONS

The Committee provides valuable advice relating to social and community based outcomes. It includes involvement and engagement with a broad range of stakeholders.

## **GOVERNANCE AND RISK CONSIDERATIONS**

The Committee is conducted according to Council's governance framework and adopted terms of reference.

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## **RECOMMENDATION OF DIRECTOR COMMUNITY AND BELONGING**

That Council note the minutes of the Community Safety Committee meeting held on 18 February 2021.

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# MINUTES

## COMMUNITY SAFETY COMMITTEE

held in the Northern Beaches PCYC, 40 The Kingsway, Dee Why on

**THURSDAY 18 FEBRUARY 2021**

**Minutes of the Community Safety Committee**  
**held on Thursday 18 February 2021**  
**in the Northern Beaches PCYC, 40 The Kingsway, Dee Why**  
**Commencing at 8 - 10am**

**ATTENDANCE:**

**Committee Members**

Cr Candy Bingham	Deputy Mayor - Chair
Cr Sue Heins	
Cr Kylie Ferguson	
Cr Stuart Sprott	
Zali Steggall OAM MP	Federal Member for Warringah represented by Peta Garrett
James Griffin MP	State Member for Manly represented by Kim Preston-Hiney
Supt Patrick Sharkey	Northern Beaches Police Area Command
Michelle Comito	Catholic Care represented by Alice McCourt
Ray Mathieson	Community Representative
Roberta Conroy	Community Representative
Michelle Erofeyeff	Department of Communities and Justice (DCJ)
Trish Bramble	Manly Warringah Women's Resource Centre
Melissa Palermo	NSLHD Health Promotion
Doug Brooker	Northern Beaches Liquor Accord
Tony Hilliger	Surf Lifesaving Sydney Northern Beaches
Belinda Volkov	Sydney Drug Education & Counselling Centre (SDECC)

**Council Officer Contacts**

Jeff Smith	Acting CEO
David Kerr	Director, Community and Belonging
Louise Kerr	Director, Place and Planning
Azmeena Kelly	Executive Manager, Environmental Compliance
Kylie Walshe	Executive Manager, Community, Arts and Culture
Rob van den Blink	Manager, Youth and Community Development
Kath Young	Community Safety Coordinator
Helen Askew	Program Support Officer, Youth and Community Development
Paul Crossan	Manager, Rangers

**Visitors**

Cr Vincent De Luca OAM	
Det Insp Michael Boutouridis	Northern Beaches Police Area Command Crime Manager

## 1.0 ACKNOWLEDGEMENT OF COUNTRY

The Chair acknowledged the traditional custodians of the land on which the meeting gathered, and paid respect to Elders past, present and emerging.

## 2.0 APOLOGIES

Apologies were received from:

Cr Michael Regan	Mayor
Michelle Povah	Community Representative
Christina Franze	Manly Chamber of Commerce

The following members were not in attendance:

John Kelly	Community Northern Beaches
Luisa de Bont	Community Representative
Stephen Pirovic	Community Representative
Drew Johnson	Manly Chamber of Commerce
Kamal Krishan	State Transit Authority Northern Region

Cr De Luca and guests were welcomed to the meeting.

Kath Young, Council's new Community Safety Officer was welcomed to the Committee. Kath has a background in policy, corporate planning and executive advisory roles in the NSW Police Force, working across a wide range of community safety portfolios. She has also previously worked for Juvenile Justice and Barnardos in policy, program development and direct client work with children, young people and their families throughout Western Sydney.

## 3.0 DISCLOSURES OF INTEREST

There were no disclosures of pecuniary or non-pecuniary conflicts of interest.

The Chair reminded participants of the Committee's Terms of Reference in relation to confidentiality and privacy.

## 4.0 CONFIRMATION OF MINUTES OF PREVIOUS MEETINGS

### 4.1 MINUTES OF COMMUNITY SAFETY COMMITTEE MEETING HELD 26 NOVEMBER 2020

#### DECISION

That the Minutes of the Community Safety Committee meeting held 26 November 2020, copies of which were previously circulated to all Members, are hereby confirmed as a true and correct record of the proceedings of that meeting.

Moved Cr Heins, Seconded Belinda Volkov



## 5.0 ACTIONS UPDATE

See 6.1

## 6.0 AGENDA ITEMS

### 6.1 ACTIONS UPDATE

1. The Action Updates from the Meeting of 26 November 2020 were noted by the Committee.

ITEM NO.	ACTION	RESPONSIBLE OFFICER	ACTION UPDATE
6.1.5	Provide crime data in relation to adolescent violence against parents for under 18-year olds to SDECC	Police/SDECC	SDECC confirmed a meeting was held with Inspector Jillian Walters, NBPAC

2. Police and Council Operational Meeting - Northern Beaches Police and Council staff met in early February to discuss operational community safety issues and collaborate on a coordinated response. These meetings will continue on a bi-monthly basis. Issues covered at this meeting included introductions of people's roles within Police and Council, and East Esplanade. The Community Safety Committee will be provided with strategic issue updates at each meeting.

### 6.2 POLICE REPORT - SUPERINTENDENT PATRICK SHARKEY

Superintendent Patrick Sharkey provided an update on local Police matters.

- Crime statistics have been trending down across the board.
- Police have had interactions across the whole of the Northern Beaches area, resulting in good legal action rates.
- Legal actions against youth have increased compared to the same Jan/Dec period last year.
- Northern Beaches Police continue to provide support for the COVID19 response.
- During the Summer Safe Operation stakeholders have worked well together and achieved good results.
- Incidents involving mental health have increased by 25-30%. NSW Health appointed staff within the [PACER Trial](#) support Police when attending incidents. These clinicians have been a great asset and conduit with the Northern Beaches Hospital and mental health services.
- Suicide Response - [Community Care Northern Beaches \(CCNB\)](#) Communication Protocol Response and [Wings of Hope](#) Program continue to play an important role in care navigation, postvention support and resources for next of kin.

#### DISCUSSION

##### Mental Health

In regard to the Northern Beaches Hospital's mental health management, Superintendent Sharkey advised that the relationship has improved, particularly with the introduction of the PACER trial.

Local NGOs have experienced a huge amount of pressure whilst trying to proactively manage community mental health on the Northern Beaches during COVID19. Coordination and referral pathways to services need resolving.

The Northern Beaches Suicide Response Steering Group continues to meet and is working to achieve clearer pathways.

**Domestic Violence**

Police indicated a reduction in domestic violence reports. NGOs present at the meeting reported that their services have seen a large increase in DV cases and agreed that under-reporting is an issue.

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Dialling 000 in non-urgent circumstances is considered an offence. 000 is for urgent or life threatening cases.

Cr Bingham complimented the crowd management and actions of Northern Beaches Police on Australia Day.

<b>ITEM NO.</b>	<b>ACTION</b>	<b>RESPONSIBLE OFFICER</b>	<b>DUE DATE</b>
6.2.1	Request that an SDECC representative be included on the Northern Beaches Suicide Response Steering Group and be invited to future meetings.	Kylie Walshe	Prior to the next Steering Group Meeting on 18 May 2021
6.2.2	Police Domestic Violence data be reported to the Committee.	Supt Patrick Sharkey	22 April 2021

**6.3 NEIGHBOURHOOD WATCH - POLICE REPORT**

**DISCUSSION**

Police provided an update on the Neighbourhood Watch initiatives on the Northern Beaches.

Two local Neighbourhood Watch groups are active and a new initiative in Belrose has begun. Groups generally connect via social media which is also used as a method of sharing information.

**6.4 COMPLIANCE REPORT**

The Executive Manager Compliance provided an update on Compliance matters and agreed that the Statistics Powerpoint could be circulated with the Committee Minutes.

COVID Safe Ambassadors are working in conjunction with Council Rangers until end of February 2021.

The Mosquito Surveillance Program held during December 2020 and January 2021 has detected no arbovirus on the Northern Beaches.

**DISCUSSION**

Cats in residential areas nearby National Park areas was raised. Council's Biodiversity Team have had some success eradicating feral cats. For more information, go to [Cat Control Program](#) on Council's website or contact Customer Service on 1300 434 434.

Cr De Luca complimented Council Rangers for their work over the summer period, particularly the personal approach taken by Louise Kerr in relation to a dog attack.

ITEM NO.	ACTION	RESPONSIBLE OFFICER	DUE DATE
6.4.1	That at the next meeting, dog incidents include location of incidents, particularly if related to a dog park.	Azmeena Kelly	22 April 2021
6.4.2	That at the next meeting, the number of registered dogs be reported.	Azmeena Kelly	22 April 2021
6.4.3	Circulate the Compliance statistics Powerpoint with the Minutes.	Kath Young	March 2021

## 6.5 YOUTH SAFETY ISSUES

Samantha King, Chairperson of the Northern Beaches Youth Interagency (NBYI) provided an overview of youth safety issues and regional sector responses.

The Interagency Executive's main concerns were highlighted:

- Safe areas for youth socialisation – YouthReach service in Brookvale recently closed without notice. This closure has displaced a number of young people who utilised this service. Youth services have attempted to address and capture this need within existing services. YouthReach was a non-threatening and safe meeting area known to youth where drop-in services and activities were available. Its closure highlights the lack of available local service provision and space for targeted case management support with young people.
- NBYI would welcome a Police representative at its meetings to assist networking with all stakeholder groups.
- Case workers are critically needed in the youth sector to provide continuity of care.
- Links to Learning has carried out an initial survey with youth at risk students in the upper Northern Beaches area to frame a response to recent areas of concern. Key results were the specific timing and location of activities. Youth Week in April will include a calendar of events with services undertaking outreach before and after the Youth Week events to promote connection and engagement and available support services.
- NBYI are trying to link with events like the Vissla Surf Pro and other existing events of interest to youth to better connect, collaborate and provide opportunities for ongoing facilitation of outreach activities.

## DISCUSSION

Lack of youth activities and outreach

Youth outreach is not usually included in sector funding and is a choice services make to engage with their youth cohort.

Discussed need for facilities for youth, for example, services to be co-located with skate parks to assist with engagement and safety of young people. It was noted that youth were consulted in the design of the Mona Vale skate park and indicated that they did not want those facilities included.

Groups coming to Manly will be monitored and Police will respond where incidents occur.

<b>ITEM NO.</b>	<b>ACTION</b>	<b>RESPONSIBLE OFFICER</b>	<b>DUE DATE</b>
6.5.1	Samantha King and Patrick Sharkey to meet offline	Samantha King Supt Sharkey	Prior to next meeting
6.5.2	Coordinate review of the Northern Beaches Youth Interagency mail list for correct addresses and add DCJ's Michelle Erofeyeff email address.	Kath Young	Prior to next meeting

## **6.6 EAST ESPLANADE ISSUES**

### **DISCUSSION**

The East Esplanade precinct and the challenges experienced in this area by Council, Police and residents were discussed.

Since the inception of the (previous Manly Council) Community Safety Committee in 2012, East Esplanade has been of concern. A high level of activity and concerns have been noted this summer, however it is likely the increase in activity is a response to COVID19 restrictions.

With the significant increase in Council Ranger patrols, statistics have shown a major increase in preventative actions. Staff experience has shown that the majority of problems have been with adults, not youth. Council has the capacity to continue this level of Ranger Patrol service.

Before 8pm, Police and Rangers work together to monitor the Alcohol Prohibited Area (APA) which has proven successful. The re-introduction of the reserve sprinkler system being activated after 8pm has assisted groups to move on and will be refined to improve crowd disbursement.

When COVID19 restrictions are lifted it is anticipated that patrons will return to licenced venues. This will alleviate the pressure of crowds in public spaces.

Police advise crime in this area generally relates to antisocial behaviour, not serious crime. Police met with Council representatives last week and discussed sprinkler timing and the installation of toilet location signage. Roadside fencing was also suggested to decrease access to private residences and guide crowds toward toilet facilities.

General excessive consumption of alcohol was discussed. Northern Beaches Local Drug Action Team (LDAT) and Community Drug Action Team (CDAT) are investigating further strategies to address community attitudes surrounding alcohol use.

It was noted that the international surfing competition to be held at North Narrabeen in April 2021 will bring large numbers of visitors to the Northern Beaches area, including Manly.

Under the Local Government Act, the matter of alcohol prohibition at East Esplanade will be considered by Council's elected representatives at an upcoming Council meeting. At that time Police will be further consulted.

<b>ITEM NO.</b>	<b>ACTION</b>	<b>RESPONSIBLE OFFICER</b>	<b>DUE DATE</b>
6.6.1	Northern Beaches Liquor Accord Chair, Doug Brooker, offered to meet offline with interested Committee members to consider realistic alternatives to East Esplanade management.	Doug Brooker, Committee members	

## **SUMMARY OF ACTIONS**

<b>ITEM NO.</b>	<b>ACTION</b>	<b>RESPONSIBLE OFFICER</b>	<b>DUE DATE</b>
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6.6.1	Northern Beaches Liquor Accord Chair, Doug Brooker, offered to meet offline with interested Committee members to consider realistic alternatives to East Esplanade management.	Doug Brooker, Committee members	

*The meeting concluded at 10.19am*

This is the final page of the minutes comprising 8 pages numbered 1 to 8 of the Community Safety Committee meeting held on Thursday 18 February 2021 and confirmed on Thursday 22 April 2021

## 11.0 ENVIRONMENT AND SUSTAINABILITY DIVISION REPORTS

ITEM 11.1 RESPONSE TO NORTH HEAD DRAFT CONCEPT PLAN

REPORTING MANAGER EXECUTIVE MANAGER ENVIRONMENT AND CLIMATE CHANGE

TRIM FILE REF 2021/343467

ATTACHMENTS

- 1 [Expression of Interest: Environmental Sustainability Centre 2019 \(Included In Attachments Booklet\)](#)
- 2 [Memo to All Councillors - Update on North Head Activation Council Report - 23 October 2020 \(Included In Attachments Booklet\)](#)
- 3 [Letter from Sydney Harbour Federation Trust - 28 April 2021 \(Included In Attachments Booklet\)](#)
- 4 [North Head Sanctuary Draft Concept - May 2021 \(Included In Attachments Booklet\)](#)

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### BRIEF REPORT

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#### PURPOSE

To provide Council with an opportunity to consider its support for an Environmental Education Centre at North Head, as part of the response to the North Head Sanctuary Draft Concept prepared by the Sydney Harbour Federation Trust.

#### REPORT

The Sydney Harbour Federation Trust (the Trust) is responsible for the rehabilitation of prominent former Defence sites on Sydney Harbour and opening them for public access as per the Sydney Harbour Federation Trust Act 2001 and the Sydney Harbour Federation Trust Amendment Bill 2020. This includes the former Artillery and North Fort precincts at North Head where many buildings are vacant, in poor condition and require significant capital investment.

In early 2019 opportunities were identified for Council to work with the Trust in delivering some of the strategic goals and aims outlined in the North Head Management Plan for community use. Council provided the Trust with an Expression of Interest (EOI) (Attachment 1) in September 2019, to consider the refit and use of a vacant building as an Environmental Education Centre.

Whilst the Trust acknowledged an alignment of interests, in February 2020 they indicated that they did not support the EOI at that time pending the outcomes of the Commonwealth Government's Independent Review of the Trust. In May 2020, Council resolved to prepare a report to be brought back to Council within three months on the potential benefits and costs of Council involvement in driving activation of under-utilised sites at North Head.

Following that resolution, there was a significant amount of activity between the Trust, the NSW Government and the Commonwealth Government. These activities related to investment and the long-term future of the site and delayed the development of the analysis of potential benefits and costs as outlined in a memo to Councillors in October 2020 (Attachment 2). The analysis continues to be delayed as the Trust is not in a position to provide clarity on the details that are required to present an appropriate business case. The long-term home of the Manly Environment Centre (MEC) has been affected by this lack of detail. Without understanding site constraints, costs etc, it is not possible to determine whether the MEC could be included as part of a new Centre at North

Head as its long-term home. In the interim, Council has moved the Centre to Manly Library while it waits for clarity on North Head.

In late April 2021, the Trust wrote to Council (Attachment 3) to announce that it had developed and was soon to exhibit its North Head Sanctuary Draft Concept (Attachment 4). The Draft Concept is a precursor to a Masterplan for the Sanctuary. The Draft Concept plan proposes an Environmental Education Centre as part of the North Fort Precinct, and notes that “*Northern Beaches Council has expressed an interest in working with the Trust to establish the centre*”.

Such a centre is considered to be consistent with both the Trust’s and Council’s objectives including increasing access for the community, improving environmental education outcomes, and preserving the area’s cultural heritage. While Council has previously expressed an interest in such a Centre, staff are not in a position to recommend pursuing an agreement with the Trust until such time as the Trust provides further details with respect to leasing and site constraints. Any future agreement would be the subject of a further report to Council.

The Trust is currently seeking to undertake additional community consultation and has requested Council’s support to promote this activity. The Trust has also extended an invitation for a briefing to the Mayor and executive staff on the draft Concept Design.

Council has an opportunity to provide a response to the Draft Concept, and it is recommended that Council restate its general support for an Environmental Education Centre as part of any submission made by Council as part of the exhibition process.

## **LINK TO COUNCIL STRATEGY**

This report relates to the Community Strategic Plan Outcome of:

- Protection of the Environment - Goal 3: Our community is well-supported in protecting the environment.
- Participation and Partnership - Goal 22: Our Council builds and maintains strong partnerships and advocates effectively on behalf of the community.

## **FINANCIAL CONSIDERATIONS**

There is no financial impact associated with expressing support for an environmental sustainability centre at North Head. The financial merits (and associated business case) for Council operating the Centre cannot be determined without understanding the terms under which the site could be leased to, and operated by Council. Should Council decide at some time in the future to enter into an agreement to operate such a centre, funding for the fit-out and improvements to the existing building could potentially be funded from grants and through the Manly Environment Levy reserve.

## **ENVIRONMENTAL CONSIDERATIONS**

Any proposed environmental sustainability centre would be in line with a number of Council’s strategic environmental sustainability objectives and potentially provide a new longer-term home for the Manly Environment Centre (which has recently been moved into a temporary position in the Manly Library). Such a centre would be expected to model and promote sustainability principles in its design and operation, while retaining its original heritage elements.

Additionally, it is considered that such a centre would provide an opportunity to showcase a building that demonstrates best practice sustainable design and refurbishment whilst retaining the heritage and cultural elements that are key to the North Head Sanctuary area.

**SOCIAL CONSIDERATIONS**

The design and operation of an Environmental Education Centre provides positive social impacts in alignment with Council's vision, community need and Council's Environment and Climate Change Strategy.

**GOVERNANCE AND RISK CONSIDERATIONS**

There are no significant risks associated with expressing support for an education centre, noting that any decision surrounding Council's potential involvement in such a facility would be the subject of a further report to Council for its consideration.

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**RECOMMENDATION OF DIRECTOR ENVIRONMENT AND SUSTAINABILITY**

That:

1. Council express its support for an Environmental Education Centre at North Head as part of any response from the Chief Executive Officer to the North Head Sanctuary Draft Concept.
  2. Council continues to engage with the Sydney Harbour Federation Trust on the potential development of an Environmental Education Centre in the North Fort precinct of North Head Sanctuary.
  3. Staff prepare a further report to Council on the benefits and costs associated with operating one or more sites on North Head, once an appropriate level of information is available from Sydney Harbour Federation Trust.
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<b>ITEM 11.2</b>	<b>MINUTES OF THE NORTHERN BEACHES BUSH FIRE MANAGEMENT COMMITTEE HELD 1 DECEMBER 2020</b>
<b>REPORTING MANAGER</b>	<b>EXECUTIVE MANAGER ENVIRONMENT AND CLIMATE CHANGE</b>
<b>TRIM FILE REF</b>	<b>2021/249305</b>
<b>ATTACHMENTS</b>	<b>1 <a href="#">↓ Minutes of the Bush Fire Management Committee Meeting held 1 December 2020</a></b>

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## BRIEF REPORT

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### PURPOSE

To report the Minutes of the Northern Beaches Bush Fire Management Committee (BFMC) meeting held on 1 December 2020.

### REPORT

The Northern Beaches BFMC area comprises of 23,525 hectares of which Council has care, control and management of approximately 13% of the land. The remainder of the area is managed by NSW National Park and Wildlife Service (46%), private tenure (36%), or by other government agencies (5%).

Under the *Rural Fires Act 1997* land owners are responsible for managing bush fire risk on their land. The BFMC consists of a range of agencies and stakeholders such as the fire authorities, land management agencies and community organisations. The BFMC is responsible for coordinating bush fire management across the Local Government Area and Council actively participates in the Committee and sub-committees. BFMC meetings are held quarterly.

An Ordinary Meeting of the BFMC was held on 1 December 2020, the Minutes of which were adopted at the BFMC meeting on 2 March 2021. A copy of the Minutes is attached to this report (Attachment 1).

Matters discussed at the meeting relevant to Council included the following:

- Proposed BFMC Meeting Dates for 2021
- Update on the 2020-21 Hazard Reduction Program
- Discussion around Mitigation Strategies for Fire Season
- Update on 2020-21 Manual (Asset Protection Zone) Hazard Reductions
- Update on the Fire Access and Fire Trails (FAFT) Plan
- Finalisation of the Northern Beaches Bush Fire Prone Land Mapping
- Update on the Bush Fire Risk Management Plan
- Update on the Section 52 Operations Plan
- Emergency Operations Centre (EOC) and Fire Control Centre (FCC) Upgrades Update
- General Business.

## LINK TO COUNCIL STRATEGY

Council's participation in the BFMC and ensuing bush fire management throughout the Northern Beaches meets requirements of the Bush Fire Management Policy 2021 in addition to the following outcomes in the Community Strategic Plan:

- Protection of the Environment - Goal 1: Our bushland, coast and waterways are protected to ensure safe and sustainable use for present and future generations.
- Protection of the Environment - Goal 2: Our environment and community are resilient to natural hazards and climate change.

## FINANCIAL CONSIDERATIONS

Funding to support bush fire management is included in existing operational budgets and supported by NSW Rural Fire Service (RFS) grants annually.

## ENVIRONMENTAL CONSIDERATIONS

Council staff work with RFS, Fire & Rescue NSW (FRNSW) and contractors to manage environmental risks associated with fire management works such as fire trail preparation, Asset Protection Zone works on Council lands, and prescribed burns. Bush Fire Hazard Reduction Certificates, Reviews of Environmental Factors or approvals under other legislative pathways are undertaken for specific sites as required. Council is working with BFMC partners to encourage and undertake ecological/low intensity HR burns within the LGA.

## SOCIAL CONSIDERATIONS

The BFMC provides valuable information and advice relating to risk and safety of the community to support their resilience. It includes participation and engagement with a number of key state agency stakeholders. Council works with the fire agencies through this Committee to facilitate community preparedness before and during the bush fire season.

## GOVERNANCE AND RISK CONSIDERATIONS

The BFMC is conducted in accordance with the governance arrangements outlined in the *Rural Fires Act 1997*.

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## RECOMMENDATION OF DIRECTOR ENVIRONMENT AND SUSTAINABILITY

That Council notes the Minutes of the Northern Beaches Bush Fire Management Committee Meeting held on 1 December 2020.

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NSW RURAL FIRE SERVICE



## MEETING MINUTES

- Meeting:** Northern Beaches BFMC
- Convened by:** A/Executive Officer – Angelo Baldo
- Attendees:** Todd Dickinson – Northern Beaches Council  
Yianni Mentis – Northern Beaches Council  
Chris Munro – Northern Beaches Council  
Emma Griffen – Northern Beaches Council  
Matt Horwood – Northern Beaches Council  
Ben Fallowfield – Northern Beaches Council  
Scott Short – Ausgrid  
Mick Morris – Broken Bay Water Police  
Dave Richards – NSW Police  
Peter Bergman – NPWS  
Rodney Clark – NPWS (online)  
Kel McNamara – FRNSW  
Alex Arthur – FRNSW  
Daniel Broadly – Crown Lands  
Judy Lambert – Nature Conservation/North Head Sanctuary  
Nick Skelton – Nature Conservation  
Jonty Bruce – RFS – Area Command Greater Sydney  
Scott Crosweller – RFS - Chairman  
Angelo Baldo – RFS  
George Sheppard – RFS
- Location:** Warringah Headquarters Rural Fire Brigade  
Thompson Drive (off Kamber Rd) Terrey Hills
- Date and time:** Tuesday, 1 December 2020 Commencing at 1000hrs  
Cr Sue Heins – Northern Beaches Council
- Apologies:** Jonathan Mallin – Ausgrid  
Chad Weston – NPWS  
Warren Cree - RFS
- Minutes by:** DAC – Jodi Cree

## Minutes

Meeting Opened: 11:00

### 1 Welcome

Chairperson, Group Captain Scott Crowweller, welcomed all.

### 2 Apologies

As tabled above

### 3 Minutes of the Last Meeting

Proposed amendments to the Minutes from 1 September were presented by Chris Munro – Northern Beaches Council.

- Couple of minor grammatical changes
- Main change – item 11 – itemised timeline for the Bushfire Prone Mapping
- Suggest this timeline be added as an addendum

**Motion:** Minutes from the Northern Beaches BFMC meeting held 1 September 2020, with the inclusion of the addendum as provided by Northern Beaches Council are accepted.

**Moved:** Chris Munro - NBC

**Seconded:** Kel McNamara (FRNSW)

**Carried**

### 4 Matters Arising

Nil – covered in Agenda

### 5 Correspondence In

- 1/10/20 – Submission of BFMC Plans – who to send them to
- 2/10/20 – Acknowledgement – Northern Beaches BFMC FAFT Plan
- 23/10/20 – Correspondence on Spring Estate Manly
- 12/11/20 – BFCC Communique Mtg 94 – 8 October 2020
- 23/11/20 – NBC Request to amend minutes from 1 September 2020

### 6 Correspondence Out

- 7/9/20 – Invitation – Sub Committee – Weekly HR Review Meeting
- 22/9/20 – FAFT Submission
- 15/10/20 – Invitation – BFMC Sub Committee – Meeting re HR Protocols
- 26/10/20 – Cancellation – BFMC Sub Committee Meeting re HR Protocols
- 30/10/20 – Northern Beaches BFMC Draft Minutes – 1 September 2020

## 7 BFMC Meeting Dates for 2021

- 2 March 2021 commencing at 10.00am
- 1 June 2021 commencing at 10.00am
- 7 September 2021 commencing at 10.00am
- 7 December 2021 commencing at **11.00am**

**Motion:** The proposed 2021 Meeting Dates for the Northern Beaches BFMC are approved as tabled.

**Moved:** Peter Bergman – NPWS    **Seconded:** Todd Dickinson – NBC    **Carried**

## 8 2020-2021 Hazard Reduction Program

An online HR Review Committee has been meeting on a trial basis to review and schedule hazard reductions, review upcoming weather and share resources. The committee consists of fire fighting agencies and land managers. A couple of meetings have been cancelled due to wet weather or heatwaves, the intent is to continue.

Meetings were held over Teams each week on a Monday morning.

- Suggest a change to Tuesdays at 0900 as Mondays are quite busy following up on any issues that have arisen over the weekend – agreed

Ausgrid – Are we able to have a representative attend these meetings? We often have ground crews scheduled to complete maintenance in an area. When we provide advice to the residents, they are advising of Hazard Reductions, often with only a day's notice. It would be great to improve the communication between agencies.

RFS – We have had a little success with the completion of the JJ Hills HR (above Kimbriki Tip) and the Nandi Avenue HR. The window is closing and we will be unlikely to complete any further HR's until Autumn.

FRNSW – We have completed 2 HR's with an additional 4 ready to go. There are quite a few HR's currently in planning stage.

NPWS – Completed the North Head HR. Will provide a copy of the correspondence from residents and the standard replies to RFS and FRNSW.

All agreed there is not much a window for larger HR's anymore. Couple of smaller HR's are still a possibility. Continuing to work on approvals for Autumn.

RFS – XO has had some discussions with the Hornsby Ku-ring-gai XO. We would like to see the two committees work together with HR's on the border of the two areas to assist with coordination.

NPWS – This would work well for Garigal NP as it straddles both BFMC's. There is a 3-year plan for Garigal.

FRNSW – North Head

The process and planning commenced on the Tuesday prior. The plan had been completed earlier. Meetings were held with FRNSW, NPWS, Sydney Water and Harbour Trust over the next 3 days with buoy walls being set up on the Friday. Fire weather was received at approximately 2130hrs on Friday evening with all predictions within prescription. FDI was 8 with wind expected later in the day.

We walked the burn in the morning and proceeded with a test burn that burnt a little slow. We received unpredicted winds around 1300hrs with wind gusts up to 58kph around 1345hrs. The burn was stopped however coastal heath keeps burning.

Two helicopters were on scene (as per the plan) and they were unable to keep up with the stops. A third helicopter was called in to assist. A back burn was put in to contain the fire. Unfortunately, animals were lost as well as the local flora and some infrastructure. No lives were lost and there was no significant asset damage. There were 70 resources on scene.

Whilst this was unexpected, we are unable to control the weather. If this had of been an accidental ignition in January/February it may have caused a lot more damage.

## 9 Mitigation Strategies for Fire Season

RFS – We held a series of small street meetings and have been engaging with residents whilst hydrant marking in the area. All other engagement is via social media. The public is pretty switched on with the release of the bushfire enquiry and the loss of a house over the weekend. Manual works funding should be coming through soon now that the State Budget has been released.

FRNSW – We have 2 small HR's scheduled for this week then it is business as usual.

NPWS – We have a couple of small HR's as well.

RFS – We have a public perception issue. In Western Sydney there are high temperatures and fires. It doesn't look good if we are burning, even if conditions are ok locally.

NPWS – Happy to hold off. The only thing we have scheduled for Northern Beaches are a couple of small pile burns at Coasters Retreat. Will continue with manual APZ.

Ausgrid – We have a large mitigation program over winter. We continue our inspections over the fire season however there is a reduction in time frame for repairs.

Crown Lands – We have completed round 1 of funding and part of round 2. Fire trail works have been held up due to funding. We are working with RFS and Council to assist.

RFS – Raised the issue of funding for fire trails with Area Command. They will be meeting soon to discuss.

## 10 2020/21 Manual (APZ) Hazard Reductions

Crown – Funding is slowly coming through. If there is an HR attached, it is usually ok however if it is mitigation only it is quite slow. Work has been continuing with Crown providing the funding.

NBC – Maintenance works have now been completed on 250 extreme risk APZ's. Maintenance works will continue throughout the fire season and focus on extreme, very high and high risk sites. No RFS grant funding has been received to date which is required to support these APZ works.

NPWS – We have received less funding for APZ's than previously. Switching resources from mitigation to APZ's.

RFS – Area Rep – Jonty Bruce – to take funding issues back to area.

## 11 Fire Trails / FAFT Plan

Northern Beaches FAFT Plan has been submitted however it has not been approved as yet.

RFS Area – If the plan has been endorsed by the BFMC you are able to commence working on the plan.

Believe there is a large backlog following last season and all plans being submitted at the same time.

Funding has been applied for.

NPWS – The Slippery Dip trail is a priority for Northern Beaches. NPWS at a higher level have funding for hazard reductions. High level coordination is happening. Short term works to be completed to allow for hazard reductions to proceed in Autumn.

Crown – Probably in the same situation for the 5 Mile Creek trails as this is a boundary of the Slippery Dip HR.

NCC – Is this for the whole trail?

NPWS – Working with RFS and Crown to look at the whole trail

RFS – Under FAFT RFS has the responsibility for the trail. All land owners may need to contribute funding, including private residences.

NBC – Does this include the 5 trails area was working on?

RFS – Northern Beaches is to be used as a trial, with 5 Trails to be identified. Believe these will be part of a process to review cost and how it is managed.

## 12 Northern Beaches Bush Fire Prone Mapping

Northern Beaches Bush Fire Prone Map is complete and has been signed off by the Commissioner. Public information has been updated and each of the residents who requested changes have been updated. Maps are now available on the Council website. Two maps have been loaded, one is an interactive map where residents can drill down to their property, the other is a pdf version.

There are 19474 properties including commercial and public properties. 14641 of these properties non-government.

Spring Cove Development site was added as well as a number of properties around Dalwood Home.

Ausgrid – Have these maps been updated to the RFS Portal?

RFS – Unknown – will follow up

*Follow up – NSW RFS Bush Fire Prone Mapping team advise the NSW RFS have updated the back end systems that Ausgrid would be using to identify if assets are in bush fire prone land. There is likely a delay between the Council making the map public and the NSW RFS updating the data.*

This item can be removed from the Action Items.

## 13 Bush Fire Risk Management Plan (BFRMP)

RFS Area – Northern Beaches Bush Fire Risk Management Plan is out of date for review.

The RFS have been trialling a project in conjunction with the University of Melbourne using a computer program used to predict fire runs called 'Phoenix'. Thousands of simulated fires are run through the same area. Eight different variables are used to produce the most at risk properties/areas. Data is then added including hazard reductions, fire history, APZ's etc. The data sets are then rerun to produce a new output.

A draft process is being produced. For the Northern Beaches, we hope to start the first phase of the process - reviewing current data. A sub-committee is to be formed early next year. The process will be facilitated by RFS Area Command Greater Sydney.

NCC – In the past week I have been involved in 3 separate discussions with concerns of the adequacy of environmental issues being included

RFS Area – This is part of the review by the local BFMC to recognise environmental areas as assets.

RFS – Plans of Management will be included as a body of disruption

RFS Area – There is a limit on times we can go back and forth to Melbourne University. There is approximately 6-8 weeks between submitting data and receiving output.

RFS – We have committed to our Brigades to allow some involvement in the development of the Risk Management Plan.

RFS Area – It is up to the BFMC how the review committee is made up.

Believe the document will be live and interactive for the community to see.

RFS – The BFCC have written regarding the plan expiry date. Believe we need to reply to the BFCC acknowledging receipt of this letter, advising we are in the new trial and requesting an extension to the current plan.

Ausgrid – This is a good course of action. We have just completed fire modelling through the University of Melbourne and will be interested to see the outcome of this trial.

**Motion:** The Northern Beaches BFMC write to the BFCC acknowledging receipt of their letter. Advise them Northern Beaches is part of the trial for the new Risk Management Plan and seek endorsement to extend our current plan until the new one is developed.

**Moved:** Daniel Broadly (Crown)      **Seconded:** Yianni Mentis (NBC)      **Carried**

## 14 Update on the Section 52 Operations Plan

A reminder to all agencies to ensure their details are updated, particularly with changes in staff.

RFS – Operational protocols are issued by Area Command and adopted locally on days of Very High or above.

These were distributed to the LEMO who found them very useful. Will distribute to FRNSW & NPWS as well.

## 15 Update on EOC & FCC Upgrades

NBC - RFS & NBC met this morning, continuing to review internal protocols. Will provide a more substantial update at the next meeting.

## 16 General Business

### Spring Cove Development

RFS – Neighbour of the Spring Cove Development – Mr Donnelly has written to a number of people including the Minister, NSW RFS Commissioner, Politicians, Northern Beaches Mayor and Northern Beaches Council with concerns regarding the bushfire risk at Spring Cove. RFS met with Mr Donnelly to review his concerns.

Main issue is to do with governance over the DA requirements for the Estate, NBC is investigating compliance. There is some APZ work around the boundary required by NBC and he is concerned regarding some trees inside the development.

This property has been viewed as a low to moderate risk and will be updated in the next BFRMP.

### Private Contractors

NCC – Are there any approvals for private contractors to burn in the Northern Beaches?

RFS – Not at the moment.

### Electricity - Western Foreshore



NCC – Should there be a consideration regarding turning power off to the western foreshore during days of catastrophic fire danger?

Ausgrid – During an event the power will be switched off, not prior to.

Ausgrid often turn everything to a 1 shot 'trip' on 11KVA network during a TOBAN to reduce the risk. This acts as a circuit breaker which will turn off lower voltage as well.

#### **Ingleside**

RFS – The Ingleside community are still waiting on an Evacuation Plan from the Dept of Planning. Unsure of a release date.

#### **Aerial Support**

RFS – On days with a Fire Danger Rating of Very High or above, a helicopter will be dispatched to any bush or grass fire reported. This was a recommendation from the Bushfire Enquiry and is a trial at this stage.

#### **New Alerts**

NBC – Do you have any information on the new alerts showing on Fires Near Me?

RFS – Not as yet. We have a briefing tomorrow afternoon.

*Please see the attached Operational Brief – Australian Warning System*

#### **Executive Officer**

Angelo Baldo – I have been here for 5 months now. I have been a member of a number of BFMC's over the years and the Northern Beaches BFMC is like a well-oiled machine – working very well together.

It is enjoyable to work as one united team working together to protect our community.

I hope we have a comfortable Fire Season to give our frontline workers and supporting agencies a safe time at home with their families.

Thank you and Seasons Greetings.

#### **BBQ Lunch**

Chef Molenaar has prepared lunch for everyone. Chairman wished everyone a safe Christmas and festive season.

Meeting closed: 12:11

**Table 1: Action items**

Ref.	Item description	Owner	Due date	Status
11	FAFT Plan	BFMC	March 2021	Awaiting BFCC approval
13	Bush Fire Risk Management Plan	BFMC	March 2021	Draft for Approval, review should begin in March 2021
13	Letter to BFCC acknowledging receipt of their letter, advising current status, seek extension	BFMC	December 2020	
14	Update of Section 52 Operations Plan	BFMC	Ongoing	Review & Update

**Table 2: Documents referred to in the meeting**

Document title	Author	Version	Date
2020-2021 Hazard Reduction Program	RFS		1 December 2020

**Table 3: Next meeting**

Date	Start time	Finish time	Location
2 March 2021	1000hrs	TBA	Northern Beaches HQ Station, Gate 1 Kamber Drive, Terrey Hills

## 12.0 PLANNING AND PLACE DIVISION REPORTS

<b>ITEM 12.1</b>	<b>DEVELOPMENT CONTROL PLAN AMENDMENT FOR PUBLIC EXHIBITION - 4 BELLARA AVENUE, NORTH NARRABEEN PEX2020/0007</b>
<b>REPORTING MANAGER</b>	<b>EXECUTIVE MANAGER STRATEGIC AND PLACE PLANNING</b>
<b>TRIM FILE REF</b>	<b>2021/303357</b>
<b>ATTACHMENTS</b>	<b>1 <a href="#">↓</a> Pittwater 21 DCP Maps</b>

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### BRIEF REPORT

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#### PURPOSE

To seek Council's endorsement to amend the Landscape Area Map in the Pittwater 21 Development Control Plan (Pittwater 21 DCP) and undertake statutory exhibition of the amended Pittwater 21 DCP. The Pittwater 21 DCP amendment is associated with Planning Proposal PEX2020/0007 - 4 Bellara Avenue, North Narrabeen which seeks the rezoning of the property from SP2 Infrastructure to R2 Low Density Residential under Pittwater LEP 2014.

#### REPORT

At the Council meeting held on 24 November 2020, it was resolved:

*That Council:*

- 1. Endorse the Planning Proposal, lodged for 4 Bellara Ave, North Narrabeen, to be submitted to the Department of Planning, Infrastructure and Environment to seek a Gateway Determination.*
- 2. Request the applicant prepare and provide a preliminary contamination report prior to formal statutory exhibition.*

Council has now received a Gateway Determination and the applicant has provided a preliminary contamination report so the Planning Proposal can proceed to formal statutory exhibition.

To ensure the rezoning of the property from SP2 Infrastructure to R2 Low Density Residential is consistent with neighbouring properties and the broader planning framework, Pittwater 21 DCP will need to be amended to include the subject lot on the Landscaped Area Map as Area 3 (attachment 1).

The amendment will introduce a minimum requirement for a minimum landscape area of 50% of the property, consistent with adjoining properties.

#### CONSULTATION

It is proposed to exhibit the Pittwater 21 DCP amendment in conjunction with the statutory public exhibition of the Planning Proposal for the property. In accordance with the requirements of the Northern Beaches Community Participation Plan, the proposed DCP amendment will be exhibited for a period of 28 days.

#### LINK TO COUNCIL STRATEGY

This report relates to the Community Strategic Plan Outcome of:

- Places for People - Goal 7: Our urban planning reflects the unique character of our villages and natural environment and is responsive to the evolving needs of our community.

### **FINANCIAL CONSIDERATIONS**

The recommendations of this report pose no financial impact on Council.

The assessment of the Planning Proposal and Pittwater 21 DCP amendment is funded by the prescribed Planning Proposal fee as set out in Councils Fees and Charges 2020/21 and does not have an adverse impact on Council's budget.

### **ENVIRONMENTAL CONSIDERATIONS**

The environmental considerations associated with Pittwater 21 DCP amendment and the Planning Proposal relate to retention of significant trees on site, flood affectation and geotechnical hazards. The planning proposal application has provided a range of reports and information addressing these considerations and demonstrates, in principle, that a development outcome can be achieved on the site without adverse environmental impacts.

### **SOCIAL CONSIDERATIONS**

The Pittwater 21 DCP amendment and associated Planning Proposal is not anticipated to have any adverse social impacts given the site is located within an established residential locality, with access to existing infrastructure and facilities.

### **GOVERNANCE AND RISK CONSIDERATIONS**

The Pittwater 21 DCP amendment is not anticipated to have any governance or risk implications.

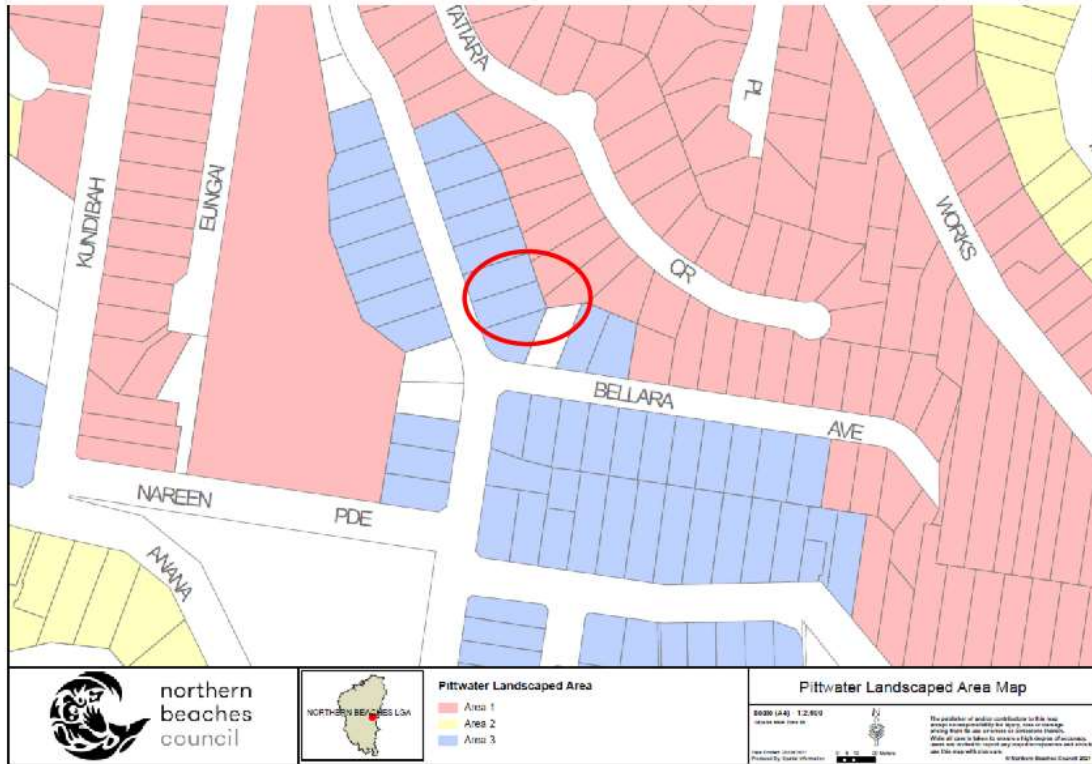
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### **RECOMMENDATION OF DIRECTOR PLANNING AND PLACE**

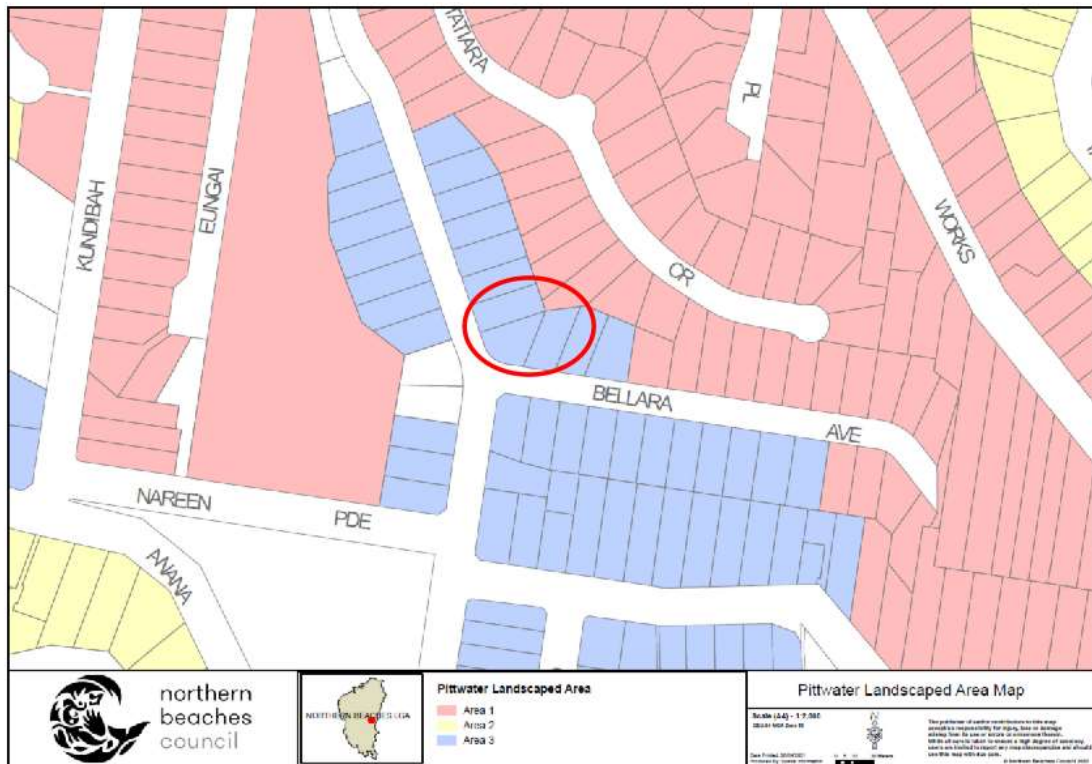
That:

1. The Pittwater 21 Development Control Plan Amendment be placed on public exhibition for a minimum period of 28 days in accordance with the *Environmental Planning and Assessment Act 1979* and *Environmental Planning and Assessment Regulation 2000* in conjunction with the statutory public exhibition of the Planning Proposal for the property.
  2. The outcomes of the public exhibition of the Pittwater 21 Development Control Plan amendment be reported back to Council.
-

Map 1: Pittwater 21 DCP Landscape Area Map (existing)



Map 2: Pittwater 21 DCP Landscape Area Map (proposed)



<b>ITEM 12.2</b>	<b>SECONDARY DWELLINGS IN RURAL ZONES</b>
<b>REPORTING MANAGER</b>	<b>EXECUTIVE MANAGER STRATEGIC AND PLACE PLANNING</b>
<b>TRIM FILE REF</b>	<b>2021/213395</b>
<b>ATTACHMENTS</b>	<b>1 <a href="#">⇒</a> Council Submission - Explanation of Intended Effect (Included In Attachments Booklet)</b>

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## SUMMARY

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### PURPOSE

To seek Council approval to reinstate controls for secondary dwellings in the RU2 Rural Landscape zone under Pittwater Local Environmental Plan (LEP) 2014 that were removed by the Department of Planning, Industry and Environment (DPIE) in changes to the Standard Instrument LEP Compulsory Clause for Secondary Dwellings in December 2020.

### EXECUTIVE SUMMARY

As part of the State Government's Housing-Related Policy Reform package, the DPIE amended the NSW Standard Instrument (LEP) Order in December 2020. As part of these amendments, the controls limiting the size of secondary dwellings in rural zones were removed.

Unfortunately, the changes were made without councils being given the opportunity to re-make controls for secondary dwellings in their rural zones, resulting in the removal of floor area controls for secondary dwellings in rural zones. In the Northern Beaches, this affects secondary dwelling development in the RU2 Rural Landscape zone under the Pittwater LEP 2014 (secondary dwellings are not permitted in the RU4 Primary Production Small Lots zone under Warringah LEP 2011 and Manly LEP does not contain any rural zones).

The DPIE has recently written to Council offering to implement controls for secondary dwellings in rural zones together with the proposed adoption of a "Housing Diversity" State Environmental Planning Policy (SEPP) in mid-2021, rather than requiring each council to prepare its own LEP amendment.

This report recommends that Council request that DPIE reinstate controls for secondary dwellings in the RU2 zone that existed prior to December 2020 (adopting the new LEP clause 5.5), being the same controls that apply to other zones where secondary dwellings are permitted in the Pittwater LEP. The drafting of the new Northern Beaches LEP will provide further opportunities to review controls for secondary dwellings more generally.

## RECOMMENDATION OF DIRECTOR PLANNING AND PLACE

That Council advise the Department of Planning, Industry and Environment of its agreement to insert optional clause 5.5 under the Standard Instrument (Local Environmental Plan) Order 2016 into the Pittwater Local Environmental Plan 2014 as follows:

### 5.5 Controls relating to secondary dwellings on land in a rural zone

If development for the purposes of a secondary dwelling is permitted under this Plan on land in a rural zone:

- (a) The total floor area of the dwelling, excluding any area used for parking, must not exceed whichever of the following is the greater:
    - (i) 60 square metres
    - (ii) 25% of the total floor area of the principal dwelling.
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## REPORT

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### BACKGROUND

In July 2020, DPIE released an Explanation of Intended Effect (EIE) for a new “Housing Diversity” State Environmental Planning Policy (SEPP) to bring together three current housing-related SEPPs and introduce a range of reforms. Council’s submission to the EIE was circulated to all Councillors under a memorandum on 30 September 2020 (Attachment 1).

One of the changes discussed in the EIE was the proposal to allow councils to set a separate maximum size for secondary dwellings in rural zones only, rather than a compulsory clause relating to all LEP land use zones where secondary dwellings are permitted. DPIE proposed these changes in response to concerns raised by some NSW councils that the Standard LEP did not work well for rural zones, and that a separate maximum size (up to 120 square metres) may be appropriate for a secondary dwelling in a rural zone. There were also some general concerns expressed that the size of a secondary dwelling should not be linked to the size of the principal dwelling.

Our submission supported the proposal to allow councils to establish their own standards for secondary dwellings in rural zones.

The range of proposed reforms in the EIE is intended to be delivered in a staged process. In December 2020, the NSW Government made amendments to the standard compulsory LEP clause relating to development for secondary dwellings, omitting the compulsory floor area standards which applied to secondary dwellings on land in a rural zone. An alternative optional LEP clause for separately controlling secondary dwellings in rural zones was also created for council consideration.

In the Northern Beaches, Pittwater LEP 2014 permits secondary dwellings in the RU2 Rural Landscape zone. Up until December 2020, the controls for the development of secondary dwellings in the RU2 zone were the same as other zones under the Pittwater LEP i.e. the secondary dwelling was limited to a maximum floor area of 60 square metres or 25% of the floor area of the principal dwelling, whichever was the greater. Council’s other rural zone, the RU4 Primary Production Small Lots zone under Warringah LEP 2011, does not permit secondary dwellings. As such, the clause only applies to the RU2 zone under Pittwater LEP 2014.

The effect of the changes to the Standard LEP clause was to remove the controls for secondary dwellings in the RU2 zone i.e. applying to land ‘other than land in a rural zone’. The amended clause in Pittwater LEP 2014 now reads as follows:

#### **5.4 Controls relating to miscellaneous permissible uses**

(9) Secondary dwellings on land **other than land in a rural zone\***: If development for the purposes of a secondary dwelling is permitted under this Plan **on land other than land in a rural zone**, the total floor area of the dwelling, excluding any area used for parking, must not exceed whichever of the following is the greater—

- (a) 60 square metres
- (b) 25% of the total floor area of the principal dwelling.

*\* Note: text in bold indicated the subject amendment as inserted into this standard compulsory LEP clause.*

#### **New optional LEP Clause in rural zones**

In March 2021, DPIE wrote to Council with an option to implement the new clause for rural zones together with their finalisation of a new Housing SEPP in mid-2021, rather than Council undertaking its own LEP amendments.



The optional clause for secondary dwellings in rural zones reads as follows:

### **5.5 Controls relating to secondary dwellings on land in a rural zone [optional]**

If development for the purposes of a secondary dwelling is permitted under this Plan on land in a rural zone:

- (a) the total floor area of the dwelling, excluding any area used for parking, must not exceed whichever of the following is the greater:
  - (i) [insert number] square metres
  - (ii) [insert number]% of the total floor area of the principal dwelling
- (b) the distance between the secondary dwelling and the principal dwelling must not exceed [insert number] metres.

#### **Direction—**

This clause may also be adopted without paragraph (a) or without paragraph (b).

In addition to the maximum floor area requirements as above, the new clause 5.5 for secondary dwellings in rural zones provides an opportunity for Council to adopt an additional provision to limit the distance between a secondary dwelling and the principal dwelling in a rural zone if Council considers that necessary.

### **Consideration of optional controls in rural zones**

Secondary dwellings are a permitted land use in Zone RU2 Rural Landscape under Pittwater LEP 2014, but are not permitted in the other remaining Northern Beaches rural zone, that being RU4 Primary Production under Warringah LEP 2011. Manly LEP 2013 does not have a rural zone.

The use of rural zones and the permissibility of secondary dwellings and associated controls is being reviewed for the future Northern Beaches LEP and may be raised in the LEP Discussion Paper being separately reported to Council in June.

The continued application of controls which set a maximum size for secondary dwellings in the RU2 Rural Landscape zone is supported. Without a control limiting the size of secondary dwellings in place, there is the possibility of very large secondary dwellings being built in this area. This has the potential to have negative impacts on adjoining properties and the surrounding area in general including from an amenity, character, environmental, hazard, scenic, traffic, public services and facilities perspective.

Accordingly, it is proposed that the controls which limit the size of secondary dwellings in all other zones in the Pittwater LEP continue to apply to the RU2 Rural Landscape zone at this stage. The implementation of Standard Instrument Clause 5.5 would therefore apply as follows:

### **5.5 Controls relating to secondary dwellings on land in a rural zone**

If development for the purposes of a secondary dwelling is permitted under this Plan on land in a rural zone—

- (a) the total floor area of the dwelling, excluding any area used for parking, must not exceed whichever of the following is the greater—
  - (i) 60 square metres,
  - (ii) 25% of the total floor area of the principal dwelling

Further work in conjunction with the new Northern Beaches LEP may consider whether the size of secondary dwellings in rural zones should differ from other LEP zones and whether to set a new

maximum distance requirement between a secondary dwelling and the principal dwelling in a rural zone. The floor area controls for secondary dwellings for other zones across the Northern Beaches LEP currently vary and will need to be consolidated in the drafting of the new Northern Beaches LEP. This work will need to consider a range of factors, including the rural landscape and scenic character of the land as well as environmental constraints, e.g. bushfire risk.

## **CONSULTATION**

DPIE has consulted directly with Council in relation to this matter. Council has not undertaken any consultation with the community on this proposal given the timeframe to provide a response (30 May 2021). However, as the proposal reinstates an LEP provision that was in place until December 2020 and given that the new Northern Beaches LEP Discussion Paper will provide further opportunity for public comment on the matter, the absence of public consultation on this occasion is not unreasonable.

## **TIMING**

DPIE has requested that responses are received by 30 May 2021. DPIE has also advised that any proposed changes will likely be implemented together with the new Housing Diversity SEPP by mid-2021.

## **LINK TO STRATEGY**

This report relates to the Community Strategic Plan Outcome of:

- Good Governance - Goal 19: Our Council is transparent and trusted to make decisions that reflect the values of the community.
- Places for People - Goal 7: Our urban planning reflects the unique character of our villages and natural environment and is responsive to the evolving needs of our community.
- Participation and Partnership - Goal 21: Our community is actively engaged in decision making processes.

## **FINANCIAL CONSIDERATIONS**

The recommendations of this report pose no financial impact on Council.

## **SOCIAL CONSIDERATIONS**

As the recommendations of this report have the effect of re-instating previous controls for secondary dwellings in the RU2 zone under the Pittwater LEP, they will have no significant social impacts.

## **ENVIRONMENTAL CONSIDERATIONS**

The recommendations of this report pose no environmental considerations or impacts as the proposal controls relating to secondary dwellings in the rural zone remain unchanged and subject to future environmental assessment.

## **GOVERNANCE AND RISK CONSIDERATIONS**

The recommendations of this report pose no governance or risk impact.

<b>ITEM 12.3</b>	<b>OUTCOME OF THE PUBLIC EXHIBITION OF THE DRAFT PUBLIC SPACE VISION AND DESIGN GUIDELINES</b>
<b>REPORTING MANAGER</b>	<b>EXECUTIVE MANAGER STRATEGIC AND PLACE PLANNING</b>
<b>TRIM FILE REF</b>	<b>2021/220548</b>
<b>ATTACHMENTS</b>	<b>1 <a href="#">☞</a>Public Space Vision &amp; Design Guidelines - Final as amended (Included In Attachments Booklet)</b> <b>2 <a href="#">☞</a>Response to Submissions (Included In Attachments Booklet)</b>

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## SUMMARY

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### PURPOSE

To seek Council endorsement to adopt the updated Northern Beaches Public Space Vision & Design Guidelines (PSV & DG) (Attachment 1) inclusive of amendments as requested by Council at its meeting on 23 March 2021.

### EXECUTIVE SUMMARY

At its meeting on 23 March 2021, Council considered a report (Item12.1) on the outcomes of the public exhibition of the draft Northern Beaches Public Space Vision and Design Guidelines (PSV&DGs) and resolved as follows:

*That Council defer the adoption of the Northern Beaches Public Space Vision & Design Guidelines to incorporate the following changes:*

- 1. Add a design element to differentiate between major centres and villages. This could include a local icon closely affiliated with the particular area such as flora, fauna or an historical element which can be incorporated into seats, bin enclosures, etc.*
- 2. Add trees that are known food sources for our local bird life in appropriate areas, e.g. Allocasuarina (also known as She oak) which is a food source for our Black Glossy Cockatoos.*
- 3. That bike racks be more than just bike hoops in areas that are transport hubs and transport connection areas to provide more compact bike parking.*
- 4. To reflect the location of the Manly CBD that this Centre be classified as "Beach" not "Urban" in the guidelines.*

Responses to the resolution of Council are provided below. In addition, the draft PSV&DG has been reviewed and where appropriate, amendments have been made to the draft PSV&DG.

- 1. Add a design element to differentiate between major centres and villages. This could include a local icon closely affiliated with the particular area such as flora, fauna or an historical element which can be incorporated into seats, bin enclosures, etc.**

The process of making a place unique and ensuring that there is differentiation between areas can be achieved as part of Council's Place Making Program via the preparation of Place Plans. The concept of 'uniqueness' and 'differentiation' is commonly included in the standard project scope when preparing a Place Plan. In preparation of a Place Plan for an area, consultation is undertaken with the local community on the desired local character and research and investigation is also undertaken on the local character of an area, this can include consideration of unique design elements and the incorporation of local icons and historical elements in to the Place Plans.

The process of determining distinctive elements of public art, is covered more broadly in the PSV&DG document (as broader design elements) but these more detailed elements are often further considered following the Place Planning process and as part of Council's Capital Works Delivery Program. The guidelines in the PSV&DG document provide the framework within which to achieve this and other site-specific works of cultural, social or environmental heritage significance.

The PSV&DG does not mandate elements, but importantly provides a framework that allows for unique and bespoke furniture elements to be introduced to character areas where relevant and practical, and subject to Council budget and approval (refer to D8 Public Domain Furniture and guiding principles (dot point 2).

To reinforce the importance of differentiation of an area, and to provide opportunities for uniqueness, the draft PSV&DG document has been further amended to include a new sub-section (A5.8 Character and Place) which identifies the opportunity to add a design element to differentiate an area (local icon, flora/fauna or historical element) in consultation with community via a place planning processes.

**2. Add trees that are known food sources for our local bird life in appropriate areas, e.g. Allocasuarina (also known as She oak) which is a food source for our Black Glossy Cockatoos.**

The draft PSV&DG makes tree planting recommendations for urban streets in Strategic Centres, Local Centres, Neighbourhood Centres and Local Shops for street tree planting in road verge pavements.

She-oaks are endemic to swamps and waterways. Allocasuarina (She-Oak) has been added to the planting list for Parks and Open Spaces (pg75) as requested with a recommendation that they only be planted in site specific locations as assessed by the relevant Parks and Landscape officer or areas that have low pedestrian activity, due to the flowering nuts from the She-oaks potentially creating a slip and trip hazard in highly pedestrianised environments.

**3. Bike racks - That bike racks be more than just bike hoops in areas that are transport hubs and transport connection areas to provide more compact bike parking.**

The PSV&DG document has been amended (refer to Section D8 Public Domain Furniture – pg. 66) to encourage the introduction and allowance for unique and bespoke furniture elements, including bike racks, to improve the character of an area, where relevant and practical. Additionally, changes have been made to page 68 to address end of trip facilities. This work falls within capital works projects or Transport for NSW and would be considered on a project by project basis.

**4. Urban Palette Manly – To reflect the location of the Manly CBD that this Centre be classified as "Beach" not "Urban" in the guidelines.**

The PSV&DG document has been amended to reflect the location of the Manly CBD as "Beach" not "Urban". This change is reflected in the character area map (pg 95). It should be noted that the Urban Palette is a direct reflection of the adopted 2015 Manly Masterplan Paving Schedule and as such change over time to reflect the beach palette will occur as a precinct is identified for renewal on a project by project basis in coordination with capital works projects.

The draft Public Space Vision & Design Guidelines (PSV & DG) presents a unified vision for our public spaces whilst recognising the unique features, character and heritage of the diverse villages and places within the Northern Beaches Local Government Area. Driven by criteria of quality, durability and sustainability, the draft PSV & DG support environmental, social and health outcomes through the introduction of best practice street design and material selection.

The draft PSV & DG document seeks to retain and enhance the unique landscape and character of the Northern Beaches, whilst providing additional environmental, social, health and economic

outcomes for our centres and neighbourhoods through the introduction of best practice street design and appropriate materials.

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**RECOMMENDATION OF DIRECTOR PLANNING AND PLACE**

That Council adopt the Northern Beaches Public Space Vision & Design Guidelines.

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## REPORT

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### BACKGROUND

The draft PSV & DG is the consolidation of the three former Councils' public domain guidelines and policy documents. The former Manly and Pittwater public domain documents were guidelines and not endorsed as official Council policy documents. The former Warringah Guideline was a Policy document and rescinded as part of the Policy Harmonisation Project in August 2019. Interim Guidelines have been in place since then.

During the process of consolidation critical information gaps were identified with further analysis and research required to ensure Council's guidelines for its public domain were in line with directions contained within the Greater Sydney Commission's '*North District Plan*' and the NSW Government Architect's Office suite of 'Better Placed' policy documents.

Following the review of all the relevant former Council documents, the draft PSV & DG was prepared in consultation with internal and external stakeholders. In preparation of the new document a high degree of consideration was given to the community's increased expectations on the delivery of high-quality public places and spaces on the Northern Beaches.

### Public Space Vision & Design Guideline

The PSV & DG seeks to retain and enhance the unique landscape character of the Northern Beaches whilst providing additional environmental, social, health and economic outcomes within our centres and neighbourhoods through the introduction of best practice street design and appropriate material selection.

Six key objectives form the foundation of the guidelines which are derived from State Government public domain targets and previous engagement with the community.

The six key objectives are as follows:

1. Enhance and protect the bush, beach and waterway character
2. Encourage social activation through street design
3. Inspire healthy and active lifestyles through safe and inclusive footpath and cycleway networks
4. Implement traffic calming interventions to create safe environments
5. Integrate water sensitive urban design into streets and open spaces
6. Increase tree canopy cover on streets.

In line with best practice urban design, streets are commonly referred to as '*the backbone of public space*', often accounting for a quarter or more of the total lands area in our cities and neighbourhoods. Streets typically make up around 80% of all public space in an urban area, with parks and squares comprising less than a fifth of our shared spaces.

The introduction of four key material palettes 'Coastal, Urban, Bush and Waterfront' in the draft PSV & DG are representative to their unique environmental condition and character areas whilst also seeking to provide an overall cohesiveness to the entire LGA.

The PSV & DG document has been through an extensive engagement process with all relevant internal stakeholders, external stakeholders and two rounds of public engagement. All comments have been considered and, where appropriate, the PSV & DG document has been amended to respond to the feedback received. The final draft PSV & DG is provided in Attachment 1 for Council's consideration and final endorsement.

## CONSULTATION

The Engagement Strategy for the PSV & DG was initially scheduled to include several ward-based pop-up community engagement sessions as part of the initial (Stage 1 – pre-exhibition) engagement. However, the consequences and timing of the COVID-19 restrictions drove the strategy towards an online focused and interactive preliminary engagement process.

The Stage One online engagement was well received with Council receiving 235 comments. All comments were captured in a community outcomes report and subsequently informed revisions and amendments in the preparation of the draft PSV & DG.

At its meeting on 29 September 2020, Council resolved to place the draft PSV & DG on public exhibition. The draft PSV & DG was exhibited from 2 October 2020 to 1 November 2020 with 26 submissions received.

In addition, the draft PSV & DG was presented to both the Places for People Strategic Reference Group and the Community Safety Committee as part of the internal and external stakeholder engagement process.

Feedback collected through the engagement process identified several recurring themes. The results of the engagement process indicated that: 50% of respondents were in favour of the approach and direction of the draft PSV & DG, 25% indicated unfavourable support, 20% of respondents were neutral and 5% not applicable.

During the exhibition period a total of 970 people engaged with the project 'Your Say' page and a total of 26 submissions were received. The consensus was that the PSV & DG presented a well-considered and cohesive response that was representative of the unique character of the Northern Beaches Local Government Area (LGA) and its individual components.

### Key Community Feedback

In response to the exhibition 26 submissions were received. From these submissions 'Six key themes' have been outlined below along with key strategies to how the Public Space Vision & Design Guidelines have addressed raised items. A response to submissions report is included in Attachment 2.

#### Identity loss "one size fits all"

- *Beach and waterfront palettes are too similar.*

These two palettes are subtly differentiated with the selection of the charcoal powder coating to better address Waterways (whilst also being able to provide a palette selection for some of the higher profile or heritage character areas) to provide a distinct/alternate character response (refer to Character Areas Material Palettes section of the PSV & DG).

- *Areas that have unique/heritage characteristics would suffer.*

The public domain guidelines consider specific heritage areas and identifies appropriate design responses for these areas such as materials, furniture etc. These areas will be designed and addressed as unique areas with their own set of material palettes (refer to Heritage Areas and Places section of the PSV & DG).

- *Loss of unique 'village' style and feel to each town centre.*

Within each material palette, especially for the village centres, there are a variety of materials to choose from, as a direct response to considering the existing material and characters of these areas. The need to establish a cohesive material palette is to ensure design excellence for future developments, to ease and reduce maintenance cost and to ensure sustainability practices are included (refer to Character Areas Material Palettes section of the PSV & DG).

### Loss of Parking due to increased tree canopy

- *Loss of on street parking must be considered in urban areas so a sensible balance needs to be achieved between planting and parking particularly in Manly where on street parking is limited.*

Extended kerbs to achieve additional mass planting and trees proposed will be strategically placed in order to minimise on-street parking reductions. Mostly kerbs will be extended around pedestrian crossing areas, where there cannot be any street parking, as well as areas with less parking demand. Whilst smaller planter boxes play a role in the greening of a particular area, the guidelines seek to create areas which maximise tree canopies and permeable paving to create healthy, sustainable environments. Optimal soil volumes and water sensitive urban design through planting in ground (refer to Street and Open Space Components, Sustainability section of the PSV & DG).

### Purpose of the Public Space Vision & Design Guidelines

- The Corso needs to be considered a design project of its own.

The public domain guidelines do not seek to design the entire LGA, but rather layout design principles/objectives in order to maintain good design practice throughout the LGA. Work has commenced upon developing a Place Plan for Manly, of which consideration of the Corso will be included. This Place Plan will include extensive community engagement.

Distinctive and high-profile spaces would be designed separately by designers/architects/landscape architects. It is up to the designers/Council to decide how these feature projects would be interwoven into the overall LGA which the guidelines specify (refer to Distinctive and High-profile spaces section of the PSV & DG).

- Closure and one-way direction only of Manly streets. I live on eastern hill and access on busy days is extremely difficult already.

The public domain guidelines do not propose any direct changes to streets in Manly. The primary function of the public domain guidelines is to guide future infrastructural/local projects to have a common design language, as well as to help facilitate infrastructural strategies, such as Council's Bike Plan, to be integrated within the public domain. The guidelines do not propose to remove elements, but rather to outline possibilities where relevant/possible. It is up to the designers/Council to decide how future projects would be interwoven into the overall LGA and the requirements of the PSV & DG.

### Wayfinding and Signage

- I was unable to find any information on way-finding signs. This is extremely important and should be considered as part of the overall design concept. Mosman do very attractive way-finding signage and would be a good example of what to consider.

Having an overarching wayfinding strategy is important in any precinct. The draft PSV&DG does not include a wayfinding strategy. At a future time, Council will explore the preparation of a Wayfinding Strategy.

- *I know there is a 'signage review' going on but hey, it's about time someone took a stand and 'harmonised' all the compliance signs, the bike pictograms on roads and paths, actually all pictograms, to a standard and then installed them. Every light pole along East and West Esplanade has at least one, in some locations several, signs attached.*

The guidelines encourage the use of smart poles "that provide multifunction facilities e.g. signs + street banners" in order to de-clutter the public domain as much as possible and to



enable as much consistency as possible (refer to the Signage and Wayfinding interpretation, Lighting section of the PSV & DG).

### Cycleways

- *Closure and one-way direction only of Manly streets. I live on Eastern Hill and access on busy days is extremely difficult already the guidelines also encourage the use of smart poles that provide multifunction facilities e.g. signs + street banners, security cameras and other functions in order to de-clutter the public domain as much as possible and to enable as much consistency as possible.*

The public domain guidelines do not propose any direct changes to streets in Manly. The primary function of the public domain guidelines is to guide future infrastructural/local projects to have a common design language, as well as to help facilitate infrastructure strategies, such as Council's Bike Plan, to be integrated within the public domain.

- *It is the SIGNIFICANT COST to transition to a "sustainable e-transport mode" that seems to be LACKING within the guidelines. The idea of using one lane each way bike paths in Surry Hills does not illustrate the "COST" of removing the kerb side car lane.*

The primary function of the public domain guidelines is to navigate future infrastructural/local projects to have a common design language, as well as to help facilitate infrastructure strategies, such as Council's Bike Plan, to be integrated within the public domain. The guidelines do not propose to remove elements, but rather to outline possibilities where relevant and/or where possible.

- *There is no evidence of general community demand for more bike lanes, cycleways and facilities and nobody accepts at face value the statement that 40% of LGA residents rode a bike within the past 12 months or that 26% of residents' cycle for transport purposes.*

The guidelines set out to identify streetscape components (i.e. planting zones, pedestrian zone's etc.) to demonstrate how these components can work together to maximise both the function and usability of a streetscape. These components are derived from best practice design benchmarks such as NSW design suite "Better Placed" and Council's "Towards 2040 LSPS".

The guidelines cannot emulate the entire street network of the LGA, and it is acknowledged that placing all components onto each street is not feasible. It aims at introducing a palette of best practice components to be used where appropriate to achieve the guiding principles mentioned within the guidelines. This approach recognises the "number of solutions" to every problem and aims at introducing flexibility required to tackling the Public domain within the Northern Beaches (refer to the Distinctive and High-profile spaces section of the PSV & DG).

### Sustainability

- *Would like to see the plan include the "how to green" our environment from harsh pavement and roads to create for "green environment".*

Sustainability and reducing heat island effects are primary targets which the guidelines set out to achieve. 'Greening environment' is best practice strategy in overcoming a lot of harsh environmental conditions. Making sure there are sufficient volumes for planting and trees enable an increase in permeability, as well as making sure proposed tree canopies can mature (reducing heat island effect) provides cohabitation of fauna and insect environment. Tree species selection are carefully considered to encourage biodiversity (refer to the Soil Volumes, Tree Species Selection section of the PSV & DG).

- *We support the use of WSUD to improve conditions in public spaces (Objective 6)*

Noted.

## Key Community Feedback Conclusion

Overall, the responses submitted were positive and constructive. It reaffirmed the importance of the overall objectives, as well as the usefulness of establishing set character palettes. Response to submission feedback was incorporated into the PSV & DG where appropriate. This feedback is the final round of public review and sits alongside final stakeholder and Council review stages.

## TIMING

If adopted by Council, the PSV & DG will become a guiding document for Council's internal staff and external stakeholders.

## LINK TO STRATEGY

This report relates to the Community Strategic Plan Outcome of:

- Protection of the Environment - Goal 1: Our bushland, coast and waterways are protected to ensure safe and sustainable use for present and future generations.
- Environment Sustainability - Goal 5: Our built environment is developed in line with best practice sustainability principles.
- Environment Sustainability - Goal 6: Our Community will continue to work towards sustainable use of resources.
- Places for People - Goal 7: Our urban planning reflects unique character of our village, natural environment and is responsive to the evolving needs of our community.
- Places for People - Goal 8: Our neighbourhoods inspire social interaction, inclusion and support health and wellbeing.
- Community and Belonging - Goal 11: Our Community feels safe and supported.
- Transport and Infrastructure - Goal 17: Our community can safely and efficiently travel within and beyond Northern Beaches.
- Good Governance - Goal 20: Our Council efficiently and effectively responds to, and delivers on, the evolving needs of the community.
- Participation and Partnership - Goal 21: Our community is actively engaged in decision making processes.

## FINANCIAL CONSIDERATIONS

Included in existing budgets, as funding to support the Public Space Vision & Design Guidelines.

## SOCIAL CONSIDERATIONS

- PSV & DG Objective 2: Encourage social interaction through street design
- PSV & DG Objective 3: Encourage healthy and active lifestyles through safe and inclusive footpath and cycleway networks
- PSV & DG Objective 4: Implement traffic calming interventions creating safe environments

## ENVIRONMENTAL CONSIDERATIONS

- PSV & DG Objective 1: Enhance and protect the bush, beach and water character
- PSV & DG Objective 5: Integrate water sensitive urban design into streets and open spaces

- PSV & DG Objective 6: Increase tree canopy cover and landscaping on streets

Best practice street design and material selections have been developed in accordance with best practice sustainability metrics with the development of the Life Cycle Costing Tool which sits alongside the draft PSV&DG as a complementary 'live' working document to assess sustainable, durable and cost-effective selections relating to the materials palettes.

Street design also incorporates best practice solutions for the management of stormwater, increased green canopy cover to address safety (UV protection), sustainability and durability for the long-term resilience of the community and associated public spaces and assets.

### **GOVERNANCE AND RISK CONSIDERATIONS**

A Project Control Group and a Project Working Group were formed to oversee the preparation of the PSV & DG document. Council's Asset Management Group will be responsible for implementing any future works within the public domain in accordance with the PSV & DG.

There is a risk over time that some palettes, materials and/or street furniture items may no longer be available, however the requirement to undertake a comprehensive review of the PSV & DG document every five years (or as required in the interim periods) will ensure that the materials remain up to date and appropriate amendments can be made to the guidelines as required ensuring future selections represent the best value, sustainability and durability for Council.

<b>ITEM 12.4</b>	<b>VARIATIONS TO DEVELOPMENT STANDARDS UNDER CLAUSE 4.6 OF LOCAL ENVIRONMENTAL PLANS</b>
<b>REPORTING MANAGER</b>	<b>EXECUTIVE MANAGER DEVELOPMENT ASSESSMENT</b>
<b>TRIM FILE REF</b>	<b>2021/278614</b>
<b>ATTACHMENTS</b>	<b>NIL</b>

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**SUMMARY**

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**PURPOSE**

To report to Council the variations to development standards granted under Clause 4.6 of the *Manly Local Environmental Plan (MLEP 2013)*, *Pittwater Local Environmental Plan (PLEP 2014)* and *Warringah Local Environmental Plan (WLEP 2011)*, as required by the NSW Department of Planning, Industry and Environment.

**EXECUTIVE SUMMARY**

During the period 1 January 2021 to 31 March 2021, the following variations were granted:

- 5 variations under Clause 4.6 of Pittwater Local Environmental Plan 2014
- 14 variations under Clause 4.6 of Manly Local Environmental Plan 2013
- 8 variations under Clause 4.6 of Warringah Local Environmental Plan 2011.

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**RECOMMENDATION OF DIRECTOR PLANNING AND PLACE**

That Council note the Development Applications approved with variations to development standards during the period 1 January 2021 to 31 March 2021.

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**REPORT**

**BACKGROUND**

The following tables show all variations to development standards approved during the period 1 January 2021 to 31 March 2021 for each of the LEPs in the Northern Beaches LGA, and whether the determination was made by staff under delegated authority or by a determination panel. Northern Beaches Council has two external panels, being the Northern Beaches Local Planning Panel (NBLPP) and the Sydney North Planning Panel (SNPP). The internal determination panel is known as the Development Determination Panel (DDP).

The following applications had a Clause 4.6 variation request granted during the period of 1 January 2021 to 31 March 2021.

**Pittwater LEP2014**

App No.	Address	Category of Development	Development Standard Varied	Variation, Control & Approval	Determined By
DA2020/1093	4 Watkins Road AVALON BEACH NSW 2107	Residential - Alterations and additions	4.3 Height of buildings	Variation: 6.50% Control: 8.5m Proposal: 9.05m	Delegated Authority
DA2020/1369	18 Amelia Place NORTH NARRABEEN NSW 2101	Residential - New second occupancy	4.3 Height of buildings	Variation: 5.45% Control: 5.5m Proposal: 5.8m	Delegated Authority
DA2020/1478	291 Hudson Parade CLAREVILLE NSW 2107	Residential - Alterations and additions	4.3 Height of buildings	Variation: 28% Control: 8.5m Proposal: 10.88m	DDP
DA2020/1563	35 Ocean Road PALM BEACH NSW 2108	Residential - Alterations and additions	4.3 Height of buildings	Variation: 7.14% Control: 8.5m Proposal: 9.13m	Delegated Authority
DA2020/1648	55 Carefree Road NORTH NARRABEEN NSW 2101	Residential - Alterations and additions	4.3 Height of buildings	Variation: 7.10% Control: 8.5m Proposal: 9.1m	Delegated Authority

**Manly LEP 2013**

App No.	Address	Category of Development	Development Standard Varied	Variation, Control & Approval	Determined By
DA2020/0970	3 Francis Street FAIRLIGHT NSW 2094	Residential - Alterations and additions	4.3 Height of buildings	Variation: 8.94% Control: 8.5m Proposal: 9.26m	DDP
DA2020/1058	23 Parkview Road FAIRLIGHT NSW 2094	Residential - Alterations and additions	4.4 Floor space ratio	Variation: 25.20% Control: 0.6:1 (161.22m <sup>2</sup> ) Proposal: 0.75:1 (201.8m <sup>2</sup> )	DDP

DA2020/1146	18 Woodland Street BALGOWLAH HEIGHTS NSW 2093	Residential - Alterations and additions	4.4 Floor space ratio	Variation: 4% Control: 0.4:1 (274.68m <sup>2</sup> ) Proposal: 0.416:1 (285.8m <sup>2</sup> )	Delegated Authority
DA2020/1173	14 Ernest Street BALGOWLAH HEIGHTS NSW 2093	Residential - Alterations and additions	4.3 Height of buildings	Variation: 2.50% Control: 8.5m Proposal: 8.709m	DDP
DA2020/1263	42 Beatty Street BALGOWLAH HEIGHTS NSW 2093	Residential - Alterations and additions	4.4 Floor space ratio	Variation: 9.67% Control: 0.4:1 (338.2m <sup>2</sup> ) Proposal: 0.439:1 (370.9m <sup>2</sup> )	Delegated Authority
DA2020/1372	19 - 21A Addison Road and 15 Oyama Avenue MANLY NSW 2095	Residential - Alterations and additions	4.3 Height of buildings  4.4 Floor space ratio	Variation: 32.9% Control: 8.5m Proposal: 11.3m  Variation: 20% Control: 0:6:1 (219.42m <sup>2</sup> ) Proposal: 0.72:1 (263.04 m <sup>2</sup> )	DDP
DA2020/1419	23 Crescent Street FAIRLIGHT NSW 2094	Residential - Alterations and additions	4.4 Floor space ratio	Variation: 21% Control: 0.6:1 (129.5m <sup>2</sup> ) Proposal: 0.75:1 (162.3m <sup>2</sup> )	DDP
DA2020/1493	74A Ellery Parade SEAFORTH NSW 2092	Residential - Alterations and additions	4.4 Floor space ratio	Variation: 4% Control: 0.45:1 (163.3m <sup>2</sup> ) Proposal: 0.48:1 (176.5m <sup>2</sup> )	Delegated Authority
DA2020/1522	4 Dalwood Avenue SEAFORTH NSW 2092	Residential - Single new detached dwelling	4.4 Floor space ratio	Variation: 8.60% Control: 0.45:1 (290.25m <sup>2</sup> ) Proposal: 0.49:1 (315.1m <sup>2</sup> )	Delegated Authority
DA2020/1565	13 Edwin Street FAIRLIGHT NSW 2094	Residential - Alterations and additions	4.4 Floor space ratio	Variation: 1.31% Control: 0.6:1 (200.58m <sup>2</sup> ) Proposal: 0.61:1 (203.2m <sup>2</sup> )	Delegated Authority
DA2020/1680	1 Marjory Thomas Place and 1/1 Majory Thomas Place BALGOWLAH NSW 2093	Residential - Alterations and additions	4.3 Height of buildings	Variation: 3.90% Control: 0.6:1 (289.4m <sup>2</sup> ) Proposal: 0.62:1 (300.8m <sup>2</sup> )	Delegated Authority

DA2020/1745	92 Addison Road MANLY NSW 2095	Residential - Alterations and additions	4.4 Floor space ratio	Variation: 31.67% Control: 0.6:1 (187.98 m <sup>2</sup> ) Proposal: 0.79:1 (246 m <sup>2</sup> )	DDP
DA2021/0030	52 Radio Avenue BALGOWLAH HEIGHTS NSW 2093	Residential - Alterations and additions	4.4 Floor space ratio	Variation: 9.70% Control: 0.45:1 (139.5m <sup>2</sup> ) Proposal: 0.494:1 (153m <sup>2</sup> )	Delegated Authority

**Warringah LEP 2011**

App No.	Address	Category of Development	Development Standard Varied	Variation, Control & Approval	Determined By
DA2020/1007	77 Ballyshannon Road KILLARNEY HEIGHTS NSW 2087	Residential - Alterations and additions	4.3 Height of buildings	Variation: 4.7% Control: 8.5m Proposal: 8.9m	Delegated Authority
DA2020/1043	45 Oxford Falls Road BEACON HILL NSW 2100	Other	4.1 Minimum subdivision lot size	Variation Lot 1: 2.5% Lot 2: 9.8%  Control: Lot 1: 600 m <sup>2</sup> Lot 2: 600 m <sup>2</sup> Proposal: Lot 1: 585sqm Lot 2: 541sqm	Delegated Authority
DA2020/1223	21 Allenby Park Parade ALLAMBIE HEIGHTS NSW 2100	Residential - Alterations and additions	4.3 Height of buildings	Variation: 4.35% Control: 8.5m Proposal: 8.87m	Delegated Authority
DA2020/1285	44 Greycliffe Street QUEENSCLIFF NSW 2096	Residential - Alterations and additions	4.3 Height of buildings	Variation: 31.80% Control: 8.5m Proposal: 11.2m	DDP
DA2020/1348	8 Abingdon Street NORTH BALGOWLAH NSW 2093	Residential - Alterations and additions	4.3 Height of buildings	Variation: 7.14% Control: 8.5m Proposal: 9.107m	Delegated Authority
DA2020/1581	10 Government Road BEACON HILL NSW 2100	Other	4.1 Minimum subdivision lot size	Variation: Lot 1: 27.23% Lot 2: 10.97%  Control: Lot 1: 600m <sup>2</sup> Lot 2: 600m <sup>2</sup> Proposal: Lot 1: 436.6 m <sup>2</sup> Lot 2: 534.2 m <sup>2</sup>	NBLPP



## **CONSULTATION**

Variations to development standards lodged as part of a Development Application are made available to the community for comment on Council's Application Search, during the prescribed exhibition period and are available for viewing at all other times.

## **TIMING**

Not applicable.

## **LINK TO STRATEGY**

This report relates to the outcome in the Community Strategic Plan: Environmental Sustainability: Goal 5 - Our built environment is developed in line with best practice sustainability principles. Strategy (a): "ensure integrated land use planning balances the environmental, social and economic needs of present and future generations".

## **FINANCIAL CONSIDERATIONS**

The costs associated with the assessment of variations are part of the Development Application assessment process.

## **SOCIAL CONSIDERATIONS**

All Development Applications are required to consider social impacts through section 4.15 of the *Environmental Planning and Assessment Act 1979*.

## **ENVIRONMENTAL CONSIDERATIONS**

All Development Applications are required to consider environmental impacts through section 4.15 of the *Environmental Planning and Assessment Act 1979*.

## **GOVERNANCE AND RISK CONSIDERATIONS**

Reporting variations to Council satisfies NSW Department of Planning, Industry and Environment requirements and provides transparency in decision making, in addition to publishing this information on Council's website, reduces risk to the organisation.

## 13.0 TRANSPORT AND ASSETS DIVISION REPORTS

<b>ITEM 13.1</b>	<b>PUBLIC EXHIBITION OF THE DRAFT IVANHOE PARK MASTERPLAN AND PLAN OF MANAGEMENT</b>
<b>REPORTING MANAGER</b>	<b>EXECUTIVE MANAGER PARKS AND RECREATION</b>
<b>TRIM FILE REF</b>	<b>2021/226733</b>
<b>ATTACHMENTS</b>	<b>1 <a href="#">⇒</a> Draft Masterplan, Ivanhoe Park, Manly (Included In Attachments Booklet)</b> <b>2 <a href="#">⇒</a> Draft Conservation Management Plan, Ivanhoe Park, Manly (Included In Attachments Booklet)</b> <b>3 <a href="#">⇒</a> Draft Plan of Management, Ivanhoe Park, Manly (Included In Attachments Booklet)</b> <b>4 <a href="#">⇒</a> Stage 1 Community Engagement Report, Ivanhoe Park, Manly Masterplan and PoM (Included In Attachments Booklet)</b>

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### SUMMARY

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#### PURPOSE

To seek Council's approval to:

1. Notify the Minister for Planning, Industry and Environment – Crown Lands (Minister) of the draft Plan of Management for Ivanhoe Park, Manly (Park) and seek permission to recategorise the Scout Hall as General Community Use;
2. Subject to receipt of the Minister's written consent to the alteration of land categorisation and the insertion of any provisions required by the Minister in the draft Plan of Management:
  - A. Give public notice of the draft Plan of Management by publicly exhibiting for a period of 42 days, the draft Plan of Management, including any provisions required to be inserted by the Minister, the draft Masterplan, and draft Conservation Management Plan for Ivanhoe Park, Manly.
  - B. Hold a public hearing into the proposed re-categorisation of the scout hall as general community use.

#### EXECUTIVE SUMMARY

Council resolved on 27 August 2019 to:

*That Council:*

- A. *Review the existing Plan of Management for Ivanhoe Park.*
- B. *Prepare a Heritage Conservation Plan for Ivanhoe Park, under the Heritage Act.*
- C. *Prepare a masterplan for the improvement and embellishment of Ivanhoe Park.*
- D. *Prepare a report recommending a suitable location and wording for a plaque to be erected by Council to commemorate the listing of Ivanhoe Park on the NSW State Heritage Register.*

This report responds to points A-C and presents to Council the draft Masterplan (attachment 1), draft Conservation Management Plan (attachment 2) and draft Plan of Management for Ivanhoe Park, Manly (attachment 3) for approval to release on public exhibition. These documents have been developed in collaboration with a Design Reference Group made up of key stakeholders and other members of the community, a first stage of community engagement (attachment 4) and have been prepared by a team of Council staff and specialist consultants.

In respect to point D the plaque was considered by Council in April 2020, item 13.5, and it was resolved to note the proposed wording in the report. Council since this time has worked with stakeholders to finalise the preferred location which is shown in the draft Masterplan

Ivanhoe Park is a significant cultural, historic and recreational park that serves Manly and provides a strong point of difference to Manly's famous ocean and harbour beaches. Along with Gilbert Park, and Tower Hill Park it provides the green backdrop to Manly that moderates its high density. The significance of this landscape has been recognised by NSW Heritage Council and the entire Park was listed on the State Heritage Register on 23 August 2019. While the Heritage listing applies to the whole Park the draft documents to go on Public Exhibition only apply to the land under Council care, control and management: Lot 7379 DP 1164856 and Lot 2502 DP1143032. The Department of Planning, Industry and Environment have stated they do not want the documents to cover the lots under their direct management, Manly Bowling Club and Manly Tennis Club. The draft documents while not having any legal effect over these areas still considers them to provide an integrated approach to the planning of the site.

The Masterplan outlines a range of improvements for addressing key issues and meeting project objectives, including conservation and potential future use. One of the proposals is a new fit for purpose grandstand with supporting facilities. This development cannot be funded by Council in the short to medium term and will require State or Federal Government financial assistance to construct.

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## RECOMMENDATION OF DIRECTOR TRANSPORT AND ASSETS

That:

1. Council notify the Minister of Planning, Industry and Environment – Crown Lands (Minister) that Council has prepared a draft Plan of Management over Crown Land, being Ivanhoe Park, Manly (Park) and seek permission to put it on public exhibition.
  2. Council seek permission from the Minister to alter the categorisation of the land on which the scout hall is located to General Community Use.
  3. Subject to receipt of the Minister's written consent to publicly exhibit the draft Plan of Management and inclusion of any provisions required by the Minister in the draft Plan of Management, Council give public notice of the draft Plan of Management by placing it on public exhibition for a period of 42 days with the draft Plan of Management (Lot 7379 DP 1164856 and Lot 2502 DP1143032), Conservation Management Plan and Masterplan for Ivanhoe Park, Manly, and hold a public hearing on the proposed re-categorisation of scout hall land as General Community Use.
  4. A report be provided to Council on the outcomes of the public exhibition of the draft Plan of Management and associated documents and the public hearing.
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## REPORT

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### BACKGROUND

In times before European arrival, the site's unique natural land formation of sandstone escarpment, valley and watercourses flowing into the low-lying wetland areas of Manly, would have provided an abundance of natural resources for Aboriginal people.

In latter times, the Park was initially called Manly Park. Manly was developed from the 1850s as a seaside resort and 'watering hole'. At its centre was Ivanhoe Park, one of the few planned colonial era 'pleasure grounds' surviving in NSW. Since its establishment in the 1860s, Ivanhoe Park has been an important destination for pleasure and healthy recreation for the vast numbers of visitors to Manly. The 'village green' oval and pavilion became the centre of sporting and community functions and events, not just for Manly residents but for the region and NSW. It was held in private ownership and used for recreation and events by the public who generally paid for the privilege. During these years, it contained a large pavilion that was used for dances and events, and a hotel – the Ivanhoe Park Hotel (not to be confused with the current Ivanhoe Hotel at the Corso).

The land was purchased by Manly Council in 1883 and then sold to the state government who handed control over to the Council in 1887. During the 1880s and 1890s, the Manly Wildflower Shows were held at the pavilion which was demolished in 1893.

Part of the park was separated off in 1910 and the trees cleared to accommodate a crossing loop for the Spit to Manly tram route. The tramway was completed in 1911 and the first tram travelled along Sydney Road via a horseshoe curve between Crescent and George streets, skirting the western and northern boundaries of Ivanhoe Park before reaching level terrain in Raglan Street.

The last trams ran in 1939 and the tracks were taken up, but a portion of the tramway loop is still visible. Council is using these tracks for inspiration for the design of this the first stage of works to implement the Botanic Gardens Landscape Masterplan adopted in 2017.

A public meeting was called in 1951 to discuss a memorial for the fallen soldiers of World War II, and a second meeting resulted in the construction of a memorial garden, which was named War Memorial Park.

In 1962, the Council approved a £50,000 redevelopment at the oval, including a new Girl Guides and kindergarten building in Ivanhoe Park. The Scout Hall was constructed in 1973.

Manly Oval has been the historic home for the Manly Cricket Club and Manly Rugby Club since the 1890s with many of the features of the original ground and early developments remaining. The current grandstand was constructed in 2001.

The reserve at the western end of the park was renamed Ivanhoe Park Botanic Garden in 2006, after being approved by the Geographical Names Board.

Ivanhoe Park Botanic Gardens and the tram loop are heritage listed in the Manly LEP 2014, Schedule 5 Environmental Heritage Items Part 1 - Heritage. Significance: Local. Item Numbers:

- 1162 - Ivanhoe Park (bounded by Sydney Road, Belgrave Street and Raglan Street)
- 1161 - The Ivanhoe Loop (former train track route).

After a number of years of interest and involvement in preserving the Park, the Save Manly Oval Alliance nominated the park for State Heritage listing with Council's support and was officially acknowledged and listed on the 23 August 2019.

Following Council's Notice of Motion to produce a Masterplan, Plan of Management and Heritage Conservation Plan, the technical name being Conservation Management Plan, Council engaged specialised consultants to prepare each document.

Council has also formed a Design Reference Group which comprises representatives from:

- Friends of Ivanhoe Park
- Manly Cricket Club
- Manly Rugby Union Club
- Save Manly Oval Alliance
- Greater Manly Community Forum
- Manly-Fairlight Scouts
- Manly Tennis Club
- Mounties – operator of Manly Bowling Club.

In addition, Council advertised for three unaligned members of the community, including one under 25, to represent the wider community's view. A vision for the project has been developed by the design working group:

*Ivanhoe Park will be a welcoming gateway and destination for community enjoyment celebrating heritage, environment, sport and recreation.*

*Well maintained place of sanctuary, reflection and learning.*

After two workshops with the Design Reference Group, site visits of all facilities and extended research a masterplan has been developed that meets the vision of the project. The Masterplan is low key and respects the history and heritage value of the Park by mostly proposing simple upgrades and minor changes to facilitate greater access and reflects the unique landscape character of the site. The one significant proposal is the proposed new grandstand which would provide equitable access, fit for purpose change rooms, storage, amenities and security and has also been designed to blend in with the Park rather than being the dominant feature of the park. This is achieved through a cohesive materials palette applied to the entire Park to help connect the upper gardens area and the lower active recreation precinct.

Key features of the Masterplan include:

- new grandstand with clubhouse, food and beverage facilities, public toilets, seating equivalent to existing grandstand, improved unisex change rooms, storage and indoor cricket nets/training facility
- improving the Belgrave Street frontage
- improved Park entries, upgrade of park identification signage
- repurposing the redundant lunch room as a bin store and amenities
- improved access from Sydney Rd to the Botanic Gardens. This will also resolve the licensing issue Manly Rugby have on game days where passers-by need to be escorted through Manly Oval for liquor licensing reasons.
- improvements to fencing and border planting
- scout hall improvements to improve exterior aesthetics which will integrate the building with landscape
- opportunities to provide connections from the Park into Manly Bowling Club, possible access to kiosk/café facilities for park users and catering for park event

- continuation of the spirit of the 2017 Ivanhoe Botanic Gardens Masterplan.

The Plan of Management will act as an enabling document for the Masterplan allowing for the proposed works. The Department of Planning, Industry and Environment have informed Council that the Plan of Management is not to include the Manly Bowling Club or Manly Tennis Club areas in its scope. These clubs have leases directly with the Department.

As the area to which the draft Plan of Management relates is Crown land, Council is required under the *Crown Land Management Act 2016 (NSW)* and the *Local Government Act 1993 (NSW)* to give notice of the draft Plan of Management to the Minister of Planning, Industry and Environment (Minister) and include any provisions the Minister requires in the final document. Ministerial consent is required before the Plan of Management can be publicly exhibited but this does not apply to the other documents. Following advice from the Department of Planning, Environment and Industry (Department), Council is also proposing to recategorise the area the Scout Hall sits on as General Community Use.

The Conservation Management Plan:

- sets out the heritage context for the site
- provides an in-depth rationale behind the heritage value of certain items
- provides conservation policies that will assist in preserving the heritage of the park
- sets a planning framework for any future development that may take place within the Park.

In accordance with the *Crown Land Management Act 2016* Native Title Manager Advice is required to ensure the Plan of Management (PoM) complies with the *Native Title Act 1993 (Cwth)* (NT Act). The advice contained within the PoM confirms that it complies with the NT Act and that it has been prepared to ensure any impacts on Native Title will be appropriately addressed under the future act provisions.

## CONSULTATION

Council has undertaken the first stage of consultation on the Masterplan. This stage of consultation focused on canvassing the views of the community on what their perception of Ivanhoe Park is, what barriers are in place that prevent them from enjoying it more, what are the issues with the Park and how they would like to use it in the future. The community engagement period ran from 7 December 2020 until 17 January 2021. Council received 319 submissions. The views expressed through this engagement included:

- Lack of awareness that Ivanhoe Park included Manly Oval
- Common view that the park is used as a thoroughfare when there is no sport on
- It is valued for being peaceful and providing a contrast to the beach
- The Park is also valued for its heritage and the wide range of uses
- There was strong demand for better safety at night
- Concern around the aesthetics of the Scout Hall
- Demand for better access into the park and to public amenities
- Improve overall park appearance including fencing
- More play opportunities

- Support for minor interventions to improve park amenity.

Council has used these submissions to help inform the masterplan.

The draft Masterplan, Plan of Management and Conservation Management Plan, if approved for public exhibition, will be on exhibition for 42 days commencing after the Minister has provided written consent to publicly exhibit the draft Plan of Management. Council will advertise the opportunity to make comment through:

- Signs on site
- Direct mail out to residents and owners in the vicinity of the park
- Use of Council's social media platforms and Community Engagement Register.

Council have also undertaken initial consultation with the Department who have provided feedback on the draft Plan of Management. They have suggested recategorising the land the Scout Hall sits on General Community Use (page 33 of the PoM) to be more consistent with the use of the building. The current categories for Ivanhoe Park are Park and Sportsground.

The Department also advised that an upcoming amendment to the Crown Lands Regulation 2018 may remove the requirement to conduct a public hearing in relation to this proposed recategorisation.

## **TIMING**

It is proposed the public exhibition will commence once the Minister provides consent to the public exhibition of the Plan of Management. After which time it will be placed on public exhibition for 42 days. The Public Hearing to recategorise the Scout Hall land to General Community Use will be held within this timeframe.

The Conservation Management Plan can be endorsed by Council but not approved. If endorsed by Council it will be submitted to the NSW Heritage Council for approval.

## **LINK TO STRATEGY**

This report relates to the Community Strategic Plan Outcome of:

- Places for People - Goal 7: Our urban planning reflects the unique character of our villages and natural environment and is responsive to the evolving needs of our community.
- Places for People - Goal 8: Our neighbourhoods inspire social interaction, inclusion and support health and wellbeing.
- Community and Belonging - Goal 11: Our community feels safe and supported.

## **FINANCIAL CONSIDERATIONS**

Council has budgeted for some of the proposed works with \$852,000 available in next year's draft Delivery Program in Reserves New and Upgrades and Reserves Renewal Programs. Council will work with the community to prioritise the works to be undertaken with this funding. Works not funded through this available amount will be subject to consideration in a future Delivery Program.

The proposed grandstand is estimated to cost up to \$20 million and Council does not have the financial resources to deliver this without funding from the State or Federal Governments.

## **SOCIAL CONSIDERATIONS**

The draft Masterplan and Plan of Management, if implemented, will transform Ivanhoe Park into a safer, accessible and more enjoyable park that will become a hub for the community, whether through active recreation on the Oval, enjoying the respite offered by the Gardens or celebrating through events held on the Oval. Encouraging greater use will provide social, physical and cultural benefits in the community.

## **ENVIRONMENTAL CONSIDERATIONS**

The purpose of the Masterplan is to protect and enhance the State Heritage listed landscape character of the Park and reinforce the native and Victorian plantings found in the Botanic Garden. This will improve the natural environment through increasing canopy, helping to reduce urban heat island effect and providing much needed habitat in the otherwise highly urbanised Central Business District of Manly.

## **GOVERNANCE AND RISK CONSIDERATIONS**

The external Design Reference Group is managed through a Code of Conduct which all members have read and signed.

The draft Masterplan proposes a new grandstand. This development, should funding become available, will be subject to a Development Application which will be externally assessed before being determined by the Sydney North Planning Panel. The other proposed works, which will be endorsed through the Conservation Management Plan, are for the most part minor works and are either exempt or permitted without consent under Part 5 of the *Environmental Planning and Assessment Act 1979 (NSW)* and the *State Environmental Planning Policy (Infrastructure) 2007*.



<b>ITEM 13.2</b>	<b>OUTCOME OF PUBLIC EXHIBITION OF STREETS AS SHARED SPACES: THE STRAND, DEE WHY</b>
<b>REPORTING MANAGER</b>	<b>EXECUTIVE MANAGER TRANSPORT AND CIVIL INFRASTRUCTURE</b>
<b>TRIM FILE REF</b>	<b>2021/312370</b>
<b>ATTACHMENTS</b>	<b>1 <a href="#">☞</a> Concept Montage - Streets as Shared Spaces: The Strand, Dee Why (Included In Attachments Booklet)</b> <b>2 <a href="#">☞</a> Concept Plan - Streets as Shared Spaces: The Strand, Dee Why (Included In Attachments Booklet)</b> <b>3 <a href="#">☞</a> Community Engagement Report - Streets as Shared Spaces: The Strand, Dee Why (Included In Attachments Booklet)</b>

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## SUMMARY

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### PURPOSE

To report Community Engagement for the Dee Why proposal to Council and seek approval to implement the project outcomes for the Streets as Shared Spaces: The Strand, Dee Why project.

### EXECUTIVE SUMMARY

In May 2020, Council was given the opportunity to apply for funding from The Department of Planning, Industry and Environment (DPIE) Streets as Shared Spaces program. Several projects were proposed under both:

Category 1 rapid deployment activations: Tania Park car free trial, The Strand, Dee Why closure and dining activation, Robertson Road Newport closure and dining activation and the Waratah Road partial closure and outdoor dining activation, and

Category 2 semi-permanent pilot projects with both the Activate Manly and Activate Bilgola projects progressed by the evaluation panel containing members from various NSW Government Departments, including TfNSW, DPIE, NSW Health, and the Government Architect NSW.

The Activate Manly project was progressed with an approved revised scope as per the resolution of Council in December 2020. The original proposal for the Activate Bilgola project was not progressed in line with the resolution of Council.

The Project Team sought a variation to the funding deed to allow investigation of other locations to trial a similar project from DPIE with The Strand being identified as the preferred location. The project was initially investigated as a part of the concept development phase of the grant submission.

The DPIE Streets as Shared Spaces program is designed to allow Council to gauge the community's response to changes to the road environment before considering longer term changes or future activations. The program benefit to the community are to encourage physical activity and wellbeing, whilst providing opportunities to improve social distancing in high pedestrian activity areas. Reclaiming space for pedestrians aligns with the Northern Beaches Council's strategic vision for a green and connected city and the focus on creating walkable neighborhoods with accessible local centres and village streets and prioritising space for people on streets to enable easy movement.

The proposal for The Strand was further developed, taking into account the community comments from the previous Category 1 trial where The Strand was closed to traffic for several days between Thursday 29 October and Monday 2 November 2020, with several key themes addressed as part of the project scope exhibited to the community.

Community and stakeholder engagement on the Streets as Shared Spaces: The Strand, Dee Why project took place between 22 March 2021 and 26 April 2021. The input detailed in the attached engagement report provides a clear picture of community interest, support, concerns and issues relating to the proposed Streets as Shared Spaces project. Participants in the engagement process mostly commented on traffic and bus route changes that would directly impact local residents in the vicinity through increased noise, pollution, traffic and access (mainly Clyde Road and Oaks Avenue, as well as Howard Avenue and Avon Road), resulting from the proposed alterations and south bound bus route changes and overall traffic impacts through the area for vehicles travelling south and through Dee Why.

A large number of respondents provided support for the trial project to proceed and also requested that Council fully close The Strand, between Dee Why Parade and Oaks Avenue to provide a place for people in a car free environment with improved social outcomes.

On the basis of the community consultation, the staff recommendation is for the trial to proceed as consulted with a review in March 2022 to determine the impacts and benefits of the trial.

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## **RECOMMENDATION OF DIRECTOR TRANSPORT AND ASSETS**

That:

1. Council adopt the trial for the Streets as Shared Spaces: The Strand, Dee Why.
  2. Staff brief councillors with an evaluation of the trial for the Streets as Shared Spaces: The Strand, Dee Why by March 2022.
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## REPORT

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### BACKGROUND

In May 2020, Council was given the opportunity to apply for funding from The Department of Planning, Industry and Environment (DPIE) Streets as Shared Spaces program. Several projects were proposed under both:

Category 1 rapid deployment activations: Tania Park car free trial, The Strand Dee Why closure and dining activation, Robertson Road Newport closure and dining activation and the Waratah Road partial closure and outdoor dining activation, and

Category 2 semi-permanent pilot projects with both the Activate Manly and Activate Bilgola projects progressed by the evaluation panel containing members from various NSW Government Departments, including TfNSW, DPIE, NSW Health, and the Government Architect NSW.

The Activate Manly project was progressed with an approved revised scope as per the resolution of Council in December 2020. The original proposal for the Activate Bilgola project was not progressed in line with the resolution of Council.

The Project Team sought a variation to the funding deed to allow investigation of other locations to trial a similar project from DPIE with The Strand being identified as the preferred location. The project was initially investigated as a part of the concept development phase of the grant submission.

The DPIE Streets as Shared Spaces program is designed to allow Council to gauge the community's response to changes to the road environment before considering longer term changes or future activations. The program benefits to the community are to encourage physical activity and wellbeing, whilst providing opportunities to improve social distancing in high pedestrian activity areas. Reclaiming space for pedestrians aligns with the Northern Beaches Council's strategic vision for a green and connected city and the focus on creating walkable neighbourhoods with accessible local centres and village streets and prioritising space for people on streets to enable easy movement.

This proposal for The Strand was further developed, taking into account the community comments from the previous Category 1 trial where The Strand was closed to traffic for several days between Thursday 29 October and Monday 2 November 2020, with several key themes addressed as part of the project scope exhibited to the community.

The proposal is to provide an increased footpath area with some seating options on the western side of The Strand between Oaks Avenue and Dee Why Parade, to achieve this the traffic flow is made one way, northbound from Oaks Avenue to Dee Why Parade. Bus services from Dee Why towards Manly will be diverted into Clyde Road and then into Oaks Avenue with one bus stop relocated from Howard Avenue to Oaks Avenue.

A bi-directional cycleway separated from traffic will be provided along the eastern side of the Strand adjoining the beachfront. This connection will remove some of the existing cycle traffic from the promenade improving the pedestrian amenity in this area. This link will connect the existing cycleway in James Meehan Reserve and the on-road cycleway in Griffin Road.

Whilst five parking spaces are removed to allow the improvement to visual connectivity across The Strand between the shops and the beachfront, the opportunity to replace them in Howard Avenue exists with the bus service being redirected. There will be four additional parking spaces removed in Clyde Road and Oaks Avenue to assist with the bus service relocation.

In tandem to the implementation of the trial the Transport Network team are investigating some of the other issues raised by the community to address the safety in Dee Why for pedestrians and

impacts on parking provision for both residents and visitors. Consideration will be given to potential traffic circulation changes to create more parking within the existing road carriageway, improvements to pedestrian facilities to connect the broader Dee Why Area to the beachfront, additional wayfinding signage and parking management options to improve the turnover of parking within the broader Dee Why Area.

These initiatives will be consulted on over the coming months and reported to the Northern Beaches Council Local Traffic Committee if supported by the community during the consultation periods.

Some of these items have been tested in traffic modelling and produce a benefit to the local community in reducing the volume of traffic using this part of Dee Why as a rat-run between Pittwater Road and Griffin Road to access Manly and Curl Curl instead of staying on the Pittwater Road Corridor.

## **CONSULTATION**

Community and stakeholder engagement for the Streets as Shared Spaces: The Strand, Dee Why project was conducted over a five-week period, from 22 March 2021 to 26 April 2021, and consisted of a series of activities that provided opportunities and platforms for community and stakeholders to contribute.

A project page<sup>1</sup> was established on Council's Your Say platform with information provided in an accessible and easy to read format.

The project page included a concept photomontage, a proposed traffic flow map, frequently asked questions, a link to the Streets as Shared Spaces program page and links to relevant Council documents. The project was promoted via onsite signage, resident and stakeholder notifications, our Council E-News and our community engagement newsletter.

Feedback was captured through an online comment form embedded onto the Your Say project page. The form included a question that directly asked respondents for their level of support on the proposal.

An open-field comments box provided community members a space to explain or elaborate on their support, not support or neutral sentiment as well as any other feedback they wished to contribute. People also had the opportunity to upload their comments, photos or design ideas. Email and written comments were also invited and contact details for the project manager were provided.

Face to face information sessions were conducted at the Dee Why Surf Life Saving Club on four different days, including an evening and weekend session, to provide the opportunity for community members to speak with Council staff, ask questions about the project, and hear from other attendees and share ideas.

The full engagement report and verbatim comments are included in the Attachment 3 of this report.

## **TIMING**

The Strand project, if endorsed, is expected to be implemented by the end of July 2021.

Program reviews will be undertaken in March 2022, with a report on the benefits, outcome and future of the trial to be reported to Council in April 2022.

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<sup>1</sup> <https://yoursay.northernbeaches.nsw.gov.au/streets-shared-spaces-strand-dee-why>

## LINK TO STRATEGY

This report relates to the Community Strategic Plan Outcome of:

- Places for People - Goal 8: Our neighbourhoods inspire social interaction, inclusion and support health and wellbeing.
- Places for People - Goal 9: Our community is healthy, active and enjoys a broad range of creative, sporting and recreational opportunities.
- Transport and Infrastructure - Goal 17: Our community can safely and efficiently travel within and beyond Northern Beaches.

This report also relates to MOVE – Northern Beaches Transport Strategy

- Theme 1 - Accessible and Liveable Places
  - Action 1. Create and enhance “Places for People” that are integrated with public transport, creating vibrant, connected places with wide footpaths, safe cycling options and where the car is not the first option.
- Theme 2 – Active Travel
  - Action 2. Prioritise smart, active travel network improvements (through technology, end of trip facilities, and way-finding signage). Expand footpath and shared path networks to improve connectivity and safety, making walking and cycling attractive alternatives to the car.
  - Action 2. Deliver safe, active travel across all modes of transport for school aged children and young people.
  - Action 3. Provide a safe environment, both on and off-road for all users and end of trip facilities to make it a realistic option for commuting.
  - Action 4. Expand cycle network to reduce conflict between road users.

## FINANCIAL CONSIDERATIONS

Funding to support The Strand Project is provided through the grant funding secured from Department of Planning, Industry and Environment. The ongoing monitoring of the project outcomes is included in the existing Transport Network operational budget.

## SOCIAL CONSIDERATIONS

The community benefit of the project proceeding is one of the key considerations in this project reporting program. Typically projects of this nature improve the social connection of the local residents as they can utilise the public space - in this case the road reserve - to gather and connect as neighbours.

The Strand project provides an improvement to the local amenity for use by adjoining businesses and residents, and provides an improved connection between the Dee Why Parade end of the off-road cycleway through James Meehan Reserve and the Griffin Road on-road cycleway at Oaks Avenue.

Improvements to the Active Transport connections have the potential to further enhance the health and wellbeing of the community by providing opportunities to safely exercise, walk and ride.

**ENVIRONMENTAL CONSIDERATIONS**

The Strand Project provides for increased area of vegetation through the use of planter boxes as traffic calming allows for an increase in vegetation with the existing pavement space.

This project has minimal environmental impact given that it is a trial.

**GOVERNANCE AND RISK CONSIDERATIONS**

With all projects that are defined as a trial, there are risks that are present and need to be mitigated through engineering controls. This project will have ongoing Road Safety Audits undertaken to ensure safety issues are addressed, if they arise.

The monitoring and reporting framework also needs to be robust to address community concerns and ensure accurate reporting of the progress of the trial.

## 14.0 WORKFORCE AND TECHNOLOGY DIVISION REPORTS

<b>ITEM 14.1</b>	<b>STRONGER COMMUNITIES AND NEW COUNCIL IMPLEMENTATION FUND - QUARTERLY REPORT MARCH 2021</b>
<b>REPORTING MANAGER</b>	<b>EXECUTIVE MANAGER STRATEGY AND PERFORMANCE</b>
<b>TRIM FILE REF</b>	<b>2021/229938</b>
<b>ATTACHMENTS</b>	<b>NIL</b>

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### SUMMARY

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#### PURPOSE

To provide a progress report to Council on the outcomes delivered and expenditure of funds from the \$36.1 million Stronger Communities Fund and \$10 million New Council Implementation Fund, as required by the conditions of the funding agreement until funds are spent.

#### EXECUTIVE SUMMARY

Council received \$36.1 million from the NSW Government's Stronger Communities Fund (SCF) to support the delivery of improved infrastructure and services to the community. The SCF funding has been broken into streams including \$1 million for a Community Grants Program, \$14 million into the Connecting Communities Program and a further allocation of \$21.1 million of tied funding across 11 projects.

An additional \$10 million was provided to Council under the New Council Implementation Fund (NCIF) to assist with the upfront costs of implementing the new council.

A summary of the program of work and expenditure to 31 March 2021 is below:

<b>Program</b>	<b>Funding</b>	<b>Expenditure to 31 March 2021</b>
Community Grants Program (SCF) <sup>1</sup>	\$1,000,000	\$1,025,599
Connecting Communities Program (SCF)	\$14,000,000	\$13,987,632
Tied Grants Program (SCF)	\$21,100,000	\$8,860,035
New Council Implementation Fund (NCIF) <sup>2</sup>	\$10,000,000	\$10,221,870
<b>Total</b>	<b>\$46,100,000</b>	<b>\$34,095,136</b>

<sup>1</sup>The additional \$25,599 on the Community Grants Program is interest earned on the SCF funds

<sup>2</sup>The additional \$221,870 on the NCIF is interest earned on the fund

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#### RECOMMENDATION OF DIRECTOR WORKFORCE AND TECHNOLOGY

That Council notes the Stronger Communities Fund and New Council Implementation Fund report for the quarter ending 31 March 2021.

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**REPORT**

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**BACKGROUND**

The Stronger Communities Fund (SCF) was established by the NSW Government to provide new councils with funding to kick-start the delivery of improved infrastructure and services to the community. Northern Beaches Council received \$36.1 million from the SCF for the following programs:

- Community Grants Program - \$1 million
- Connecting Communities Program - \$14 million
- Tied Grant Program - \$21.1 million

The terms of the funding agreement, quarterly progress reports to Council are required on the expenditure and outcomes until these funds are spent.

The projects and their status being delivered under these programs are as follows:

**Community Grants Program - \$1 Million**

<b>Program</b>	<b>Status</b>
Community Grants Program	Complete <ul style="list-style-type: none"> <li>• This program has been fully expended and final report issued to Council in the September 2019 Quarterly Report.</li> </ul>

**Connecting Communities Program - \$14 Million from SCF**

The Connecting Communities Program is a \$32.6 million multi-year program of works partially funded by SCF (\$14 million). It comprises the 'Connecting Northern Beaches' and 'Connecting All Through Play' programs.

The \$22.3 million Connecting Northern Beaches program, providing a 36km continuous all-weather walkway from Palm Beach to Manly and a 35.5km Council-wide cycle way and shared path network focused on the B-Line.

- Connecting Northern Beaches – cycle ways and shared paths
- Connecting Northern Beaches – Coast Walk

<b>Sub-programs</b>	<b>Status</b>
Connecting Northern Beaches – cycle ways and shared paths	Complete <ul style="list-style-type: none"> <li>• Final report to Council in the December 2019 Quarterly Report.</li> </ul>
Connecting Northern Beaches – Coast Walk	Ongoing <ul style="list-style-type: none"> <li>• 7.0 kms delivered since the program commenced</li> <li>• Construction of the 700m coast walk at Ocean Road, Palm Beach was completed in March 2021.</li> <li>• Whale Beach Road Stage 1 – work on detailed design underway</li> </ul>



Sub-programs	Status
	<ul style="list-style-type: none"> <li>Newport to Avalon pedestrian link - outcome of community consultation to be reported to Council in 2021.</li> </ul>

The \$10.3 million Connecting All Through Play program features a regional network of inclusive accessible playgrounds at Lionel Watts Reserve, Manly Dam and Clontarf Reserve and upgrades to play areas across the Northern Beaches. It also includes sporting facilities and surf lifesaving club improvements. The projects delivered under this program are:

- Connecting All Through Play – Inclusive Play
- Connecting All Through Play – Active Play

Sub-programs	Status
Connecting All Through Play - Inclusive Play	<p>Ongoing</p> <ul style="list-style-type: none"> <li>Clontarf accessible playground – construction has commenced and will be completed in spring 2021.</li> </ul>
Connecting All Through Play - Active Play	<p>Ongoing</p> <ul style="list-style-type: none"> <li>Council has withdrawn the Development Application for Frank Grey Lighting following community concerns with the project. It is expected the Passmore Lighting project will be determined in early May with procurement of a construction contractor to commence shortly after.</li> </ul>

### Tied Grant Program \$21.1 Million

The Tied Grants Program commenced in October 2017 with the NSW Government allocating \$21.1 million for 11 specified projects. The projects delivered under this program are:

Project	Status
North Pittwater foreshore improvements projects	<p>Complete</p> <ul style="list-style-type: none"> <li>Final report to Council in September 2019 Quarterly Report on the following works: <ul style="list-style-type: none"> <li>i. Hudson Parade, Clareville – new footpath between Clareville Beach and Taylors Point</li> <li>ii. George Street, Avalon - extended the seawall</li> <li>iii. South Palm Beach – new landscaping works.</li> </ul> </li> </ul>
The Church Point Community Park (Pasadena)	<p>Complete</p> <ul style="list-style-type: none"> <li>The project was abandoned and the funds disbursed to other tied grant projects with confirmation on the reallocation from the Office of Local Government received in October 2018.</li> </ul>
Barrenjoey Performance Space	<p>Complete</p> <ul style="list-style-type: none"> <li>The project was officially opened on 15 November 2019.</li> </ul>

Project	Status
Scotland Island wastewater feasibility study	<p>Complete</p> <ul style="list-style-type: none"> <li>The options assessment, commercial feasibility assessment and professional peer review is complete. Documents are available on Council's website. As a result of Council's November 2020 meeting, the reports were shared with the State Government and Sydney Water, asking them to consider the need for improved services.</li> </ul>
Wakehurst Parkway flood mitigation	<p>Ongoing</p> <ul style="list-style-type: none"> <li>Options to reduce flooding on Wakehurst Parkway require more expansive works. The NSW budget released in November provided an additional \$13.1m for the works. At its March meeting, Council resolved to place the Wakehurst Parkway Flood Mitigation Feasibility Study on exhibition, this is planned for May and will inform the next stages of the project.</li> </ul>
Mona Vale Public School: regional performing arts centre	<p>Ongoing</p> <ul style="list-style-type: none"> <li>Work is ongoing with the Department of Education on the proposed design of the facility and formalising a community use agreement to allow the facility to be available for community hirers.</li> </ul>
Mona Vale Surf Life Saving Club refurbishment	<p>Ongoing</p> <ul style="list-style-type: none"> <li>The recommendation of the preferred tenderer for the construction works was approved by Council at its meeting on 23 March 2021. The construction works on site are scheduled to start in May 2021.</li> </ul>
Long Reef Surf Life Saving Club refurbishment	<p>Ongoing</p> <ul style="list-style-type: none"> <li>Council appointed the tender for construction at the December meeting. Work commenced on site in February 2021 for completion early 2022.</li> </ul>
Currawong Beach heritage: refurbishment and upgrade of existing infrastructure	<p>Ongoing</p> <ul style="list-style-type: none"> <li>Stage one of works are complete. Three holiday cabins and the games room building have been refurbished and a new pathway and retaining wall complete. A Section 60 application has been prepared for stage two refurbishment and upgrades to six cabins which will be lodged in May.</li> </ul>
Avalon Netball Courts	<p>Ongoing</p> <ul style="list-style-type: none"> <li>The courts, lighting and tree planting has been completed. Council is waiting on advice from Roads and Maritime Services to progress the bridge design.</li> </ul>

Project	Status
Newport Surf Club refurbishment	<p>Ongoing</p> <ul style="list-style-type: none"> <li>Community consultation is complete. The engagement report is being prepared and will be available on Council's YourSay page in early May. It is anticipated the Development Application will now be lodged in April 2021 subject to the resolution of outstanding coastal and heritage matters.</li> </ul>

### New Council Implementation Fund (NCIF) - \$10 Million

An additional \$10 million was provided to Council under the NCIF to assist with the upfront cost of implementing the new Council. The program status is as follows:

Program	Status
New Council Implementation Fund (NCIF)	<p>Original Fund of \$10 million dollars fully expensed with only associated interest now being drawn down</p> <ul style="list-style-type: none"> <li>The NCIF has been fully committed in accordance with the fund guidelines. The NCIF funded priorities such as integrating core systems, signage, development of Council's website, and operational policy harmonisation. The remaining funds in the reserve are associated with accrued interest and will be expensed on the continued rollout of signage.</li> </ul>

### CONSULTATION

Consultation on individual projects funded by the SCF is ongoing.

### LINK TO STRATEGY

This report relates to the Community Strategic Plan Outcome of:

- Good Governance - Goal 19: Our Council is transparent and trusted to make decisions that reflect the values of the community.

## FINANCIAL CONSIDERATIONS

At 31 March 2020, a total of \$31,115,222 has been spent on the Connecting Communities Program, Community Grants Program and Tied Grants of which \$23,873,266 is from the SCF as follows:

<b>Program</b>	<b>Total expenditure</b>	<b>SCF</b>
Community Grants	\$1,025,599	\$1,025,599
Connecting Communities		
Cycleways	\$7,080,948	\$3,232,886
Pathways	\$5,636,043	\$5,584,607
Inclusive play	\$5,021,600	\$3,170,138
Active Play	\$ 2,581,745	\$2,000,001
Tied Grants	\$ 9,769,287	\$ 8,860,035
<b>Total expenditure</b>	<b>\$31,115,222</b>	<b>\$23,873,266</b>

Any interest earned is being applied to the balance of available funds to be expended against the approved projects.

At 31 March, the NCIF has funded a combined total of \$10,221,870 on the up-front costs associated with creating the new council. A breakdown is as follows:

<b>Expenditure category</b>	<b>Total expenditure</b>
Expert Advice	\$268,393
Systems Integration	\$4,446,153
Redundancy	\$3,169,961
Signage	\$852,609
Website	\$675,252
Change Management	\$601,159
System Upgrades	\$20,563
Other	\$187,780
<b>Total expenditure</b>	<b>\$10,221,870</b>

## **SOCIAL CONSIDERATIONS**

The entire Northern Beaches community will benefit from significant social, health and well-being improvements derived from use of this community infrastructure. It will connect people and places through improved active and public transport links and upgraded community infrastructure, this includes programs implemented by our community groups.

## **ENVIRONMENTAL CONSIDERATIONS**

Environmental impact assessments form part of the detailed design for the major projects. Where possible works will be undertaken to minimise environmental impacts. The anticipated number of users of the new cycle ways and footpaths as well as the lighting upgrades across a number of sporting facilities will have a positive impact on air quality and is another step towards reducing our community's greenhouse gas emissions. The foreshore improvement projects and the Scotland Island wastewater project will improve water quality within the Pittwater estuary upon implementation.

## **GOVERNANCE AND RISK CONSIDERATIONS**

Expenditure of funds is in line with the commitments to the Office of Local Government (OLG). Extensions of time were granted to December 2021 to complete the remaining projects under the Connecting the Northern Beaches and to September 2022 to complete the Tied Grant projects.

## 15.0 NOTICES OF MOTION

<b>ITEM 15.2</b>	<b>NOTICE OF MOTION NO 22/2021 - SIGNAGE AUDIT AND ALCOHOL PROHIBITED AREAS</b>
<b>TRIM FILE REF</b>	<b>2021/316239</b>
<b>ATTACHMENTS</b>	<b>NIL</b>

Submitted by: Councillor Stuart Sprott

*Note: Deferred from 27 April meeting*

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### MOTION

That:

1. Council conduct a signage audit of the existing Alcohol Free Zones and Alcohol Prohibited Areas at Lionel Watts Reserve, Glen Street Cultural precinct and Frenchs Forest Showground.
  2. Council staff provide a report on the establishment of a 24 hour Alcohol Prohibited Area at Wingara Reserve, Belrose.
  3. Consultation with the local community occur in relation to the proposal to establish a 24 hour Alcohol Prohibited Area at Wingara Reserve.
  4. The matter be reported to the July 2021 Council meeting.
-

<b>ITEM 15.3</b>	<b>NOTICE OF MOTION NO 23/2021 - SUITABILITY OF EMERALD CLASS FERRIES FOR MANLY F1 ROUTE</b>
<b>TRIM FILE REF</b>	<b>2021/316260</b>
<b>ATTACHMENTS</b>	<b>NIL</b>

Submitted by: Councillor Candy Bingham

Note: *Deferred from 27 April meeting.*

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## MOTION

That Council write to Abigail Boyd MLC, Chair of the NSW Government's Portfolio Committee No. 6 - Transport and Customer Service, requesting that:

1. An inquiry be undertaken into the long-term suitability of the Emerald Class ferries for the Sydney to Manly F1 Route.
2. The Committee consider the referral of the issue of corrosion in five of the six current Emerald Class ferries and evidence of seawater entering three of the vessels' hulls to the Office of Transport Safety Investigations.

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## BACKGROUND FROM COUNCILLOR CANDY BINGHAM

The discovery of corrosion in the hulls of the NSW Government's less than four-year-old fleet of Emerald-class ferries has sparked concerns about the structural soundness of the vessels in the longer term. (Sydney Morning Herald 12/4/21).

According to a report by the Sydney Morning Herald dated 12/4/21: "The discovery of corrosion in the hulls of the NSW government's new fleet of Emerald-class ferries has sparked concerns about the structural soundness of the vessels in the longer term.

Major inspections by a maritime survey company commissioned by Transdev, which operates the government-owned ferries in Sydney, found corrosion in five of the six Emerald-class ferries, including the Catherine Hamlin which was among the worst affected. The Catherine Hamlin was the first of the Emerald-class ferries to enter service on Sydney Harbour in 2017.

Reports of the inspections last year, which were obtained by the Sydney Morning Herald using freedom of information laws, shows evidence of "seawater entering three of the vessels' hulls."

(Reference: <https://www.smh.com.au/national/nsw/corrosion-in-hulls-of-new-sydney-ferries-sparks-concerns-about-long-term-cost-20210331-p57fll.html>)

The Emerald Class ferries were designed for inner harbour use but are the ferries proposed to replace the larger Freshwater Ferries on the Manly route this year. Three ferries, built in China, are currently undergoing remediation (following the discovery of 80 defects), and reconstruction of the bows to make them "suitable to handle the crossing of the Heads".

Reports on these new ferries indicate that their hulls are thin and questions are been raised whether they would be robust enough to handle the swells which are a feature on the Manly route.

## The Office of Transport Safety Investigations

The NSW Passenger Transport Act 2014 allows The Office of Transport Safety Investigations (OTSI ) to investigate any safety occurrence involving a ferry, with a seating capacity of more than 12 adults, that is involved in providing a public passenger service.

An investigation may be initiated following the identification of an adverse safety trend.

The recent survey findings of corrosion of the hulls and evidence of sea water entering the hulls of some of the current Emerald Class ferries could be considered an 'adverse safety trend'.



<b>ITEM 15.3</b>	<b>NOTICE OF MOTION NO 24/2021 - REVIEW OF BOATING USAGE IN CABBAGE TREE BAY</b>
<b>TRIM FILE REF</b>	<b>2021/334321</b>
<b>ATTACHMENTS</b>	<b>NIL</b>

Submitted by: Councillor Candy Bingham

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## **MOTION**

That Council:

1. Note that the Council does not support the option of courtesy mooring or a designated anchoring area within the Cabbage Tree Bay area.
  2. Write to the relevant NSW Government Ministers and the Department of Primary Industries seeking a review of the boating usage within the Cabbage Tree Bay Aquatic Reserve boundaries, with a view to:
    - A. restricting the entry and anchoring of boats in Cabbage Tree Bay other than as a safe haven (with the term “safe haven” to be clearly defined). This to be promoted via relevant mechanisms such as the Transport for NSW website, and the relevant map 9D for Middle Harbour.
    - B. requesting that protective measures be implemented for the waters of Cabbage Tree Bay Aquatic Reserve (for example, anchoring guidelines/rules) in order to eliminate the impact of boat anchors on seagrass beds in the Reserve.
    - C. Requesting consideration that Cabbage Tree Bay become a designated swimming area. The need for change is due to the increased use of the area by swimmers, divers and snorkellers and the serious safety issues recreational boating is now causing.
  3. Write to the Member for Manly, James Griffin MP, acknowledging his shared concerns about boats anchoring in Cabbage Tree Bay and seeking his assistance to implement change.
- 

## **BACKGROUND FROM COUNCILLOR CANDY BINGHAM**

In the lead-up to the declaration, in 2002, of Cabbage Tree Bay as a No-Take Marine Reserve, a multi-stakeholder working group, hosted by Manly Council, examined the multiple uses of the Bay and considered how best to ensure the ongoing safety of passive recreational users and the environment of the Bay.

Consideration was given to allowing anchoring and use of the proposed Reserve area only at the boundaries of the area, to ensure increased safety of the environment and of swimmers, snorkellers and SCUBA diving classes, all of which have limited visibility from a fast-moving vessel.

After considerable negotiation, it was agreed that boating access should be allowed because of the ‘safe haven’ offered by the west-facing bay in severe weather conditions. Limits were placed on the distance from shore within which boat users can operate.

In 2018 the Sydney Marine Park proposal listed as a key objective for Cabbage Tree Bay was to *‘reduce conflicts between users of the marine estate’* and although it did not propose boats to be away from swimmers, it did propose protections for seagrasses proposing that *“Anchoring in seagrass habitat in Cabbage Tree Bay would also be restricted. Seagrass generally occurs at*

*depths of eight metres or shallower, so anchoring inside much of Cabbage Tree Bay itself would be prohibited.”*

Since that time:

- Community awareness of Cabbage Tree Bay and its rich marine life has grown significantly.
- Swimming across the Bay has become a major recreational activity. The formation of the informal Bold & Beautiful swimming group in 2008 initially saw swimmers gather at the south end of Manly beach each morning 7 days a week, for a before-work swim to Shelly Beach and back. Earlier and later start groups soon formed around this initial activity.
- In 2020 over 1300 people had registered with the B&B group to swim and approximately 80,000 swims had been logged. Already this year 900 swimmers have registered with almost 30,000 swims recorded.
- In summer B&B registered swims range from 200 to 600 per day with the winter range 100 to 300 per day.
- It is estimated that registered swims with the Bold & Beautiful only represent 20% of all swimming activity in the Bay. In peak summer, together with snorkellers and divers, there could be up to 1,000 people in the Bay at any one time.
- COVID restrictions have seen people at home with more leisure time, and the opportunity for a swim during the day. Groups can be seen swimming across the Bay at various times of the day.

During this period, local residents and members of the Council-hosted Friends of Cabbage Tree Bay have been observing and photographing a larger number of boat users infringing speed, safe-distancing and anchoring regulations within the Bay. It has become common practice for up to four large boats to anchor in the bay, sometimes for days, in perfect weather conditions.

Every anchor dropped in the Bay and hauled up again places at risk the significant seagrass beds within Cabbage Tree Bay. That seagrasses are important in providing food, breeding grounds and habitat for a diversity of marine species, and are difficult to restore once lost, is recognised by the NSW Department of Primary Industries, resulting in their protection under the NSW Fisheries Management Act. However, enforcement of these provisions is limited.

These increased risks to human safety and the environment can be avoided by restricting boat usage to the perimeters of the Reserve at all times except when there are forecasted severe weather warnings.





<b>ITEM 15.4</b>	<b>NOTICE OF MOTION NO 25/2021 - UPDATE ON FINALISING SURF LIFE SAVING CLUB LEASES WITH THE NORTHERN BEACHES COUNCIL</b>
<b>TRIM FILE REF</b>	<b>2021/339597</b>
<b>ATTACHMENTS</b>	<b>NIL</b>

Submitted by: Councillor David Walton

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### **MOTION**

That an update be provided on the status of the 20 year lease with Northern Beaches Surf Life Savings Clubs and Council at the June Council meeting, with the intent to provide fairness and certainty to our Surf Life Saving Clubs.

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### **BACKGROUND FROM COUNCILLOR DAVID WALTON**

In 2016, the NSW Government and Surf Life Saving NSW made an historic agreement on surf club leases on Crown land to cut red tape for surf clubs so they can focus on what they do best, keeping our beaches safe.

The agreement's intent was for surf life saving clubs to not have to go through a lengthy process to renew long-term leases, saving councils and surf clubs time and money that can be better spent on making our beaches safer for swimmers.

<b>ITEM 15.5</b>	<b>NOTICE OF MOTION NO 26/2021 - NEWPORT SURF LIFE SAVING CLUB</b>
<b>TRIM FILE REF</b>	<b>2021/352477</b>
<b>ATTACHMENTS</b>	<b>NIL</b>

Submitted by: Councillor Kylie Ferguson

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**MOTION**

That Council acknowledge the wonderful achievement of the Newport Surf Life Saving Club on coming second at the Australian Open Championships.

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**Event: Australian Open Championships 2021(Event Date: 20-Apr-2021)**

Report nar	Point Score Report	
Rank	Club	Points
	1 Northcliffe	484
	2 Newport	281
	3 Maroochydore	203
	4 Alexandra Headland	168
	5 Wanda	153
	6 Swansea Belmont	119
	7 North Bondi	109
	8 Noosa Heads	88
	9 Currumbin	87
	10 Burleigh Heads Mowbray Park	80
	11 Elouera	77
	12 North Cronulla	75
	13 Cronulla	71
	Manly	71
	Mollymook	71
	16 Coogee (NSW)	55
	Surfers Paradise	55
	18 Seacliff	52
	19 Bulli	51
	20 Avoca Beach	48

<b>ITEM 15.6</b>	<b>NOTICE OF MOTION NO 27/2021 - SAVING KILLARNEY POINT FOR PUBLIC OPEN SPACE</b>
<b>TRIM FILE REF</b>	<b>2021/356602</b>
<b>ATTACHMENTS</b>	<b>NIL</b>

Submitted by: Councillor Stuart Sprott

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## **MOTION**

That Council:

1. Investigate its options to purchase Killarney Point picnic grounds with the view to return this land back into public hands.
  2. Write to the State Government expressing its support for, and preference that, Council buy Killarney Point and return it to public hands.
  3. Write to the Federal Member for Warringah, Zali Steggall MP expressing this Council's support in returning Killarney Point back to public hands and ask for financial assistance.
  4. Write to the Local Member for Wakehurst, The Hon. Brad Hazzard MP, and the Minister for Planning and Public Space, The. Hon. Rob Stokes MP, asking for their written support of the request to return Killarney Point back into public hands.
  5. Staff send all letters of request and support and brief councillors on options and costs of buying the site within two months.
- 

## **BACKGROUND FROM COUNCILLOR STUART SPROTT**

Killarney Point has a long, rich history with a high level of indigenous activity through to white settlement. It was part of a 12.5 ha parcel of land originally granted to Arthur L Yard in 1837. It mysteriously came into the hands of John Nelson who ran a business offering picnics and dances. He built a dance hall on the site in the early 1900s

These dance halls were very popular just after the turn of the century and were only accessible via ferry or boat. There were several picnic grounds in Middle Harbour, including Clontarf, Balmoral, Pearl Bay, Bantry Bay, Flat Rock, Castle Cove and Killarney Point.

By the 1890s Mr Nelson was running ferry excursions from the city to several picnic grounds including Killarney Point. He erected dance halls at Bantry Bay and Flat Rock but when the land at those sites was resumed for use as an explosives magazine complex in 1907 he was forced to cease operations there.

Mr Nelson reassembled the Pearl Bay dance hall at Killarney Point, at the rear of the village green. The timber hall's dimensions were 27 metres by 9 metres, with a three metre veranda all around. Mr Nelson and his family are known to have been living in a two-bedroom cottage at Killarney Point by 1913. Mr Nelson and his family continued to operate in Killarney until the mid-1940s, continuing to hire it out for the occasional dance party after the business closed.

Mr Nelson occupied and operated Killarney Point, sold it to his wife in 1908 and bequeathed it his sons - however he never actually owned the land.

He spent considerable sums developing the site and building facilities but never paid a penny for the land itself. Although the land either side of the picnic ground changed hands several times over the years, eventually becoming National Park, no questions seem to have been asked about the site's ownership until Mr Nelson's son, George applied for the title in the early 1950s. The land

then became the legal property of the Nelson family based on possession or squatters' rights. It appears there were no other claimants.

In 1957, four years after gaining the title, George Nelson sold the property to Mosman Rowing Club. Although the club had visions of building boat sheds, baths and a large jetty, funds were always a problem. The cottage was let and the dance hall sometimes rented out for functions but the income was not sufficient to upgrade the site and the condition of both buildings deteriorated.

By the mid-1960s the adjacent suburb of Killarney Heights had been fully developed, and the properties either side of Killarney Point were now in public hands, to become part of Garigal National Park.

Attempts were made by Mosman Rowing Club to obtain road access to its land to develop the site in 1983 and 1989, but this was not supported by the then Warringah Council. In 1992 the club was granted permission to upgrade the dance hall into boat storage, temporary accommodation for rowers, a kitchen and caretaker quarters.

In 2006 the 1.53 ha site was purchased by Greenpoint Foundation. It was advertised for sale in July 2011 and has been with the current owners since. The area has been off-limits to bushwalkers enjoying the National Park and surrounding bushland and waterways as the circuit track runs through the property, cutting this part of Garigal National Park in two.

In April 2016 there was a fire which destroyed the dance hall and an alleged drug lab.

On 27 November 1974, Warringah Council resolved to seek the inclusion of the present 1.53 ha of land at Killarney Point within the then Davidson Park. On 29 September 1975, the National Trust included Killarney Point in its classified listing of upper Middle Harbour. John Morrison, the director of the Trust at the time, stated the Trust believed that this landscape was an essential component of the heritage of Australia and that strict conservation controls were required to maintain its value.

On 13 March 1990, the National Parks and Wildlife Service warned that any change in the zoning of Killarney Point to permit further development would be detrimental to the integrity of the foreshores of Middle Harbour, which should be maintained. The Service also stated that the land had high passive recreational value as well as natural significance, and development of the land would have visual impact upon Middle Harbour as well as the National Park.

Warringah Council resolved on 10 April 1990 to seek public acquisition of the present Killarney Point under the State Government's open-space heritage fund to protect the area. On 10 May 1990, the Department of Planning confirmed the view that it would be desirable to bring Killarney Point into public ownership to enhance its recreational potential and environmental value with Middle Harbour.

The Manly Daily reported on 17 July 1990 that Warringah Council believed the historic 1.53 ha land at Killarney Point should be incorporated into the Garigal National Park.

In 2011, I approached the then Minister for Planning, the Hon Brad Hazzard MP, to ask the State Government to buy the land and incorporate it into the National Park.

I believe history has demonstrated that Killarney Point has been used by the community as a recreational space for many years and should be incorporated into the Garigal National Park for all people to enjoy as open space.

#### References:

John Morcombe, Manly Daily, and George Champion local historian



## 16.0 QUESTIONS WITH NOTICE

<b>ITEM 16.1</b>	<b>QUESTION WITH NOTICE NO 08/2021 - DRAFT BUDGET AND DELIVERY PLAN - ELANORA HEIGHTS</b>
<b>TRIM FILE REF</b>	<b>2021/354622</b>
<b>ATTACHMENTS</b>	<b>NIL</b>

Submitted by: Councillor Vincent De Luca OAM

### QUESTION

1. What is the total amount of funding allocated by Council in the budget for this suburb?
2. What capital works are proposed?
3. What is the total amount of rates collected from this suburb?
4. What is the total amount of fees received from Council for DAs for this suburb?

<b>ITEM 16.2</b>	<b>QUESTION WITH NOTICE NO 09/2021 - DRAFT BUDGET AND DELIVERY PLAN - WARRIEWOOD</b>
<b>TRIM FILE REF</b>	<b>2021/355102</b>
<b>ATTACHMENTS</b>	<b>NIL</b>

Submitted by: Councillor Vincent De Luca OAM

**QUESTION**

1. What is the total amount of funding allocated by Council in the budget for this suburb?
2. What capital works are proposed?
3. What is the total amount of rates collected from this suburb in the last financial year?
4. What is the total amount of fees received from Council for DAs for this suburb in the last Financial year?

<b>ITEM 16.3</b>	<b>QUESTION WITH NOTICE NO 10/2021 - DRAFT BUDGET AND DELIVERY PLAN - CROMER/CROMER HEIGHTS</b>
<b>TRIM FILE REF</b>	<b>2021/355238</b>
<b>ATTACHMENTS</b>	<b>NIL</b>

Submitted by: Councillor Vincent De Luca OAM

**QUESTION**

1. What is the total amount of funding allocated by Council in the budget for this suburb?
2. What capital works are proposed?
3. What is the total amount of rates collected from this suburb in the last financial year?
4. What is the total amount of fees received from Council for DAs for this suburb in the last Financial year?

<b>ITEM 16.4</b>	<b>QUESTION WITH NOTICE NO 11/2021 - DRAFT BUDGET AND DELIVERY PLAN - NARRABEEN/NORTH NARRABEEN</b>
<b>TRIM FILE REF</b>	<b>2021/355324</b>
<b>ATTACHMENTS</b>	<b>NIL</b>

Submitted by: Councillor Vincent De Luca OAM

**QUESTION**

1. What is the total amount of funding allocated by Council in the budget for this suburb?
2. What capital works are proposed?
3. What is the total amount of rates collected from this suburb in the last financial year?
4. What is the total amount of fees received from Council for DAs for this suburb in the last Financial year?

<b>ITEM 16.5</b>	<b>QUESTION WITH NOTICE NO 12/2021 - DRAFT BUDGET AND DELIVERY PLAN - WHEELER HEIGHTS</b>
<b>TRIM FILE REF</b>	<b>2021/355425</b>
<b>ATTACHMENTS</b>	<b>NIL</b>

Submitted by: Councillor Vincent De Luca OAM

**QUESTION**

1. What is the total amount of funding allocated by Council in the budget for this suburb?
2. What capital works are proposed?
3. What is the total amount of rates collected from this suburb in the last financial year?
4. What is the total amount of fees received from Council for DAs for this suburb in the last Financial year?

<b>ITEM 16.6</b>	<b>QUESTION WITH NOTICE NO 13/2021 - DRAFT BUDGET AND DELIVERY PLAN - COLLAROY PLATEAU</b>
<b>TRIM FILE REF</b>	<b>2021/355528</b>
<b>ATTACHMENTS</b>	<b>NIL</b>

Submitted by: Councillor Vincent De Luca OAM

**QUESTION**

1. What is the total amount of funding allocated by Council in the budget for this suburb?
2. What capital works are proposed?
3. What is the total amount of rates collected from this suburb in the last financial year?
4. What is the total amount of fees received from Council for DAs for this suburb in the last Financial year?

<b>ITEM 16.7</b>	<b>QUESTION WITH NOTICE NO 14/2021 - DRAFT BUDGET AND DELIVERY PLAN - COLLAROY/COLLAROY BASIN/LONG REEF</b>
<b>TRIM FILE REF</b>	<b>2021/355642</b>
<b>ATTACHMENTS</b>	<b>NIL</b>

Submitted by: Councillor Vincent De Luca OAM

**QUESTION**

1. What is the total amount of funding allocated by Council in the budget for this suburb?
2. What capital works are proposed?
3. What is the total amount of rates collected from this suburb in the last financial year?
4. What is the total amount of fees received from Council for DAs for this suburb in the last Financial year?

<b>ITEM 16.8</b>	<b>QUESTION WITH NOTICE NO 15/2021 - DRAFT BUDGET AND DELIVERY PLAN - OXFORD FALLS</b>
<b>TRIM FILE REF</b>	<b>2021/355691</b>
<b>ATTACHMENTS</b>	<b>NIL</b>

Submitted by: Councillor Vincent De Luca OAM

**QUESTION**

1. What is the total amount of funding allocated by Council in the budget for this suburb?
2. What capital works are proposed?
3. What is the total amount of rates collected from this suburb in the last financial year?
4. What is the total amount of fees received from Council for DAs for this suburb in the last Financial year?



<b>ITEM 16.9</b>	<b>QUESTION WITH NOTICE NO 16/2021 - DRAFT BUDGET AND DELIVERY PLAN - INGLESIDE</b>
<b>TRIM FILE REF</b>	<b>2021/355771</b>
<b>ATTACHMENTS</b>	<b>NIL</b>

Submitted by: Councillor Vincent De Luca OAM

**QUESTION**

1. What is the total amount of funding allocated by Council in the budget for this suburb?
2. What capital works are proposed?
3. What is the total amount of rates collected from this suburb in the last financial year?
4. What is the total amount of fees received from Council for DAs for this suburb in the last Financial year?

## 17.0 RESPONSES TO QUESTIONS WITH NOTICE

ITEM 17.1	RESPONSE TO QUESTION WITH NOTICE NO 06/2021 - PROVISION OF NEW HOME FOR NORTHERN BEACHES COMMUNITY CENTRE
TRIM FILE REF	2021/278265
ATTACHMENTS	NIL

Submitted by: Councillor Candy Bingham

### QUESTION

1. Could Council outline the process and costs associated with the relocation of the Northern Beaches Community Centre from Wentworth Street to Raglan Street, Manly?
  - A. What contribution was made by the State Government?
  - B. What contribution was made by the Council?

### RESPONSE

In 2018, Community Northern Beaches was notified of a need to vacate its existing premises at 10-12 Wentworth Street, Manly.

Council, at the same time, was in the process of investigating provision of a Community Hub in Manly.

On 26 February 2019 Council resolved:

*That:*

- A. *Council endorse the draft Community Development & Services Policy to be placed on public exhibition for at least 28 days.*
- B. *Council endorse in principle the introduction of community service hubs in central locations across the Northern Beaches, within Council owned and managed facilities.*
- C. *Council authorise the Chief Executive Officer to commence discussions with community groups to progress the first community service hub in Manly.*

Community Northern Beaches was identified as the preferred tenant in the Community Hub and Council secured DA approval and commenced building works to provide a fit out to the ground floor of the Raglan Street site which had previously operated as a registered club.

Community Northern Beaches moved into the lower ground floor of 52 Raglan Street, Manly on 6 July 2020.

The State Government did not contribute funds to the fit out of the Raglan Street building.

The total project cost to Council was \$926,886 + GST.

It is noted that grant funding was sought from the State Government but was unsuccessful.

<b>ITEM 17.2</b>	<b>RESPONSE TO QUESTION WITH NOTICE NO 07/2021 - URM PICK UP TIMES</b>
<b>TRIM FILE REF</b>	<b>2021/278284</b>
<b>ATTACHMENTS</b>	<b>NIL</b>

Submitted by: Councillor Vincent De Luca OAM

### QUESTION

1. Further to complaints received since Council directed URM to revert back to original pick up times pre COVID-19, what are the acceptable times for URM trucks to collect bins?
2. Since Council's direction to URM to revert back to pre COVID-19 pick up times, how many complaints have been received by Council and from Councillors as to early morning pick ups outside of normal pick up times and what has been done to overcome this?

### RESPONSE

1. When the current waste collection contract was agreed, it included a 6.00am start time for all services, with limited exceptions for streets with safety/congestion concerns. This start time is considered reasonable to achieve a balance between efficiency, safety and resident disturbance.

Last year, a temporary agreement was made with URM to commence collection operations earlier in order to mitigate the risk of spreading COVID-19 should any URM staff become infected. With COVID-19 risk easing in early March, Council instructed URM to return to normal hours by 29 March 2021 and provide a return to normal plan.

URM subsequently provided a commercial in confidence briefing to Councillors on 13 April 2021 regarding its management of COVID-19 risk and the noise impacts resulting from the earlier start times. Council further considered the Waste Collection Contract in a confidential session at the 27 April 2021 meeting including the matter of variations to the timing of waste collection services.

Council is awaiting URM's return to normal plan which is expected to minimise community disturbance from early waste collections whilst maximising efficiencies from the waste collection service. Council will continue to work with URM throughout the contract to ensure start times are set to obtain an acceptable balance between efficiency, safety and resident disturbance.

2. From 29 March 2021 to 4 May 2021 Council received a total of 54 requests in relation to return to normal collection times. Since 29 March 2021 and URM's presentation to Council on 13 April 2021 Council management has requested that URM confirm its return to normal plan, including start times for non-bottle collections. This plan is expected to minimise community disturbance from early waste collections whilst maximising efficiencies for the waste collection service. Council also had further consideration of variations to the timing of waste collection services in a confidential session at the Council meeting held on 27 April 2021.

**ITEM 17.3 RESPONSE TO QUESTION TAKEN ON NOTICE NO 08/2021 - ITEM 9.2 PUBLIC EXHIBITION OF THE DRAFT DELIVERY PROGRAM 2021-25, OPERATIONAL PLAN AND BUDGET 2021/22**

**TRIM FILE REF 2021/304702**  
**ATTACHMENTS NIL**

Taken on notice at the Council meeting on 27 April 2021 from: Councillor Stuart Sprott

**QUESTION**

We are spending \$16.1 million dollars on surf clubs:

1. How much of that is from State and Federal governments grants?
2. How much of those grants is remaining?

**RESPONSE**

1. The 2021/22 draft budget includes \$6.7 million in government grant funding for surf club projects, as outlined in the below table:

**Table 1 Draft 2021/22 Budget – Surf Club Projects Funding Sources**

<b>Funding Source</b>	<b>CN01124. Mona Vale Surf Life Saving Club</b>	<b>CN01125. Long Reef Surf Life Saving Club</b>	<b>CR05136. Surf Life Saving Club Minor Renewal Works</b>	<b>CR05143. Surf Life Saving Club Major Renewal Fund</b>	<b>Total Draft Budget 2021/22</b>
<b>Government Grants:</b>					
NSW Government - Stronger Communities Fund Tied Grants Program (SCF)	3,418,000	1,250,000	0	0	<b>4,668,000</b>
NSW Government - Office of Sport - Surf Club Facility Program	173,709	350,000	0	0	<b>523,709</b>
Australian Government - Department of Infrastructure, Regional Development and Cities - Community Development Grants Programme	0	1,535,940	0	0	<b>1,535,940</b>
<b>TOTAL GOVERNMENT GRANTS</b>	<b>3,591,709</b>	<b>3,135,940</b>	<b>0</b>	<b>0</b>	<b>6,727,649</b>
<b>Other funding sources:</b>					
Long Reef Surf Life Saving Club contribution	0	400,000	0	0	<b>400,000</b>
Development contributions (NBC s7.12)	1,000,000	0	0	0	<b>1,000,000</b>
Pittwater Special Rate Variation	1,780,886	0	0	0	<b>1,780,886</b>
Merger Savings Fund	816,510	0	0	0	<b>816,510</b>
Working Capital / Depreciation	1,514,604	2,616,682	300,000	1,000,000	<b>5,431,286</b>
<b>TOTAL OTHER FUNDING SOURCES</b>	<b>5,112,000</b>	<b>3,016,682</b>	<b>300,000</b>	<b>1,000,000</b>	<b>9,428,682</b>
<b>TOTAL PROJECT COST</b>	<b>8,703,709</b>	<b>6,152,622</b>	<b>300,000</b>	<b>1,000,000</b>	<b>16,156,331</b>

2. Of the three grants funding surf club projects in 2021/22, only the NSW Government's 'Stronger Communities Fund Tied Grants Program (SCF)' grant will have funds remaining at the end of the 2021/22 financial year. The remaining funds of \$4.2 million are reserved for the Wakehurst Parkway Flood Mitigation project.

**Table 2 Stronger Communities Fund Tied Grants Program (SCF) - Remaining Projects**

<b>Project</b>	<b>2021/22 Draft Budget</b>	<b>Funds Remaining</b>
CN01124. Mona Vale Surf Life Saving Club	3,418,000	0
CN01125. Long Reef Surf Life Saving Club	1,250,000	0
39531014. Mona Vale Public School Performing Arts	2,377,512	0
39551013. Wakehurst Parkway Flood Mitigation		4,193,227
<b>TOTAL</b>	<b>7,045,512</b>	<b>4,193,227</b>

<b>ITEM 17.4</b>	<b>RESPONSE TO QUESTION TAKEN ON NOTICE NO 09/2021 - ITEM 12.3 OUTCOME OF PUBLIC EXHIBITION OF THE LOCAL HOUSING STRATEGY</b>
<b>TRIM FILE REF</b>	<b>2021/304817</b>
<b>ATTACHMENTS</b>	<b>NIL</b>

Taken on notice at the Council meeting on 27 April 2021 from: Councillor Vincent De Luca OAM

### QUESTION

1. Has the State Government committed any funding towards improving Pittwater Road?
2. Could you please confirm whether a parking strategy for Dee Why, Collaroy and Narrabeen ever proceeded? If not, will that be taken into account in view of the housing strategy of the future?
3. In relation to boarding houses, seniors living and affordable housing, what are the parking requirements for these particular developments. What are the parking requirements per room for boarding houses?
4. Of the total 622 submissions received as well as the additional 32 received after the exhibition period how many were for the strategy and how many were against?

### RESPONSE

1. We are not aware of any funding from the State Government for Pittwater Road.
2. Council's Traffic & Transport team are currently working on a Parking Plan for the Local Government Area and it is expected to be considered by Council later in the year. The Parking Plan if adopted would be expected to be taken into account during the master-planning process of the five centre investigation areas.

3. Boarding Houses

Under *State Environmental Planning Policy (Affordable Rental Policy) 2009* the following parking standards apply for boarding houses and other affordable housing dwelling types:

Cl 29(2)(e) parking if -

- (i) in the case of development carried out by or on behalf of a social housing provider in an accessible area - at least 0.2 parking spaces are provided for each boarding room, and
- (ii) in the case of development carried out by or on behalf of a social housing provider not in an accessible area - at least 0.4 parking spaces are provided for each boarding room, and
- (iia) in the case of development not carried out by or on behalf of a social housing provider - at least 0.5 parking spaces are provided for each boarding room, and
- (iii) in the case of any development - not more than 1 parking space is provided for each person employed in connection with the development and who is resident on site

- Seniors Housing

Under *State Environmental Planning Policy (Housing for Seniors or People with a Disability) 2004* the following parking standards apply for Seniors Housing:

Standards that cannot be used to refuse development consent for:

**Residential care facilities**

CI 48 (d) parking for residents and visitors: if at least the following is provided -

- (i) 1 parking space for each 10 beds in the residential care facility (or 1 parking space for each 15 beds if the facility provides care only for persons with dementia), and
- (ii) 1 parking space for each 2 persons to be employed in connection with the development and on duty at any one time, and
- (iii) 1 parking space suitable for an ambulance.

**Hostels**

CI 49 (d) parking: if at least the following is provided -

- (i) 1 parking space for each 5 dwellings in the hostel, and
- (ii) 1 parking space for each 2 persons to be employed in connection with the development and on duty at any one time, and
- (iii) 1 parking space suitable for an ambulance.

**Self-contained dwellings**

CI 50 (h) parking: if at least the following is provided -

- (i) 0.5 car spaces for each bedroom where the development application is made by a person other than a social housing provider, or
- (ii) 1 car space for each 5 dwellings where the development application is made by, or is made by a person jointly with, a social housing provider.

**In-fill Affordable Housing**

Requirement to provide car parking

(1) At least 2 off-street car parking spaces must be provided on the site on which a group home is erected.

(2) At least 2 off-street car parking spaces must be retained on a site on which alterations or additions to an existing off-street car parking space are carried out.

(3) A car parking space under this clause may be an open hard stand space or a carport or garage, whether attached or detached from the group home.

4. It is not possible to provide an absolute break-down of those submissions which supported the Local Housing Strategy (LHS) versus those that opposed it. In many cases submissions opposed certain elements of the LHS but supported others. Many focused on individual issues and did not express an overall view. Some submissions stated they understand/supported the logic of the LHS overall but just don't want development to happen in their particular area. Others commented that the LHS made sense, but they wanted further assurances regarding the delivery of infrastructure to support growth.

A detailed community engagement report was attached to the April Council report and all submissions were provided to Councillors for review.

## 18.0 MATTERS PROPOSED TO TAKE PLACE IN CLOSED SESSION

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### RECOMMENDATION

That:

1. In accordance with the requirements of section 10A of the Local Government Act 1993 as addressed below, Council resolve to close the meeting to the public to consider and discuss:

- A. Item 18.1 Procurement Strategy - Ocean Street Bridge Remediation and Narrabeen Lagoon Clearance Works on the basis that it involves the receipt and discussion of information that would, if disclosed, confer a commercial advantage on a person with whom the Council is conducting (or proposes to conduct) business [10A(2)(c) Local Government Act 1993].

This report discusses/provides advice concerning the procurement of construction works at Narrabeen Lagoon. On balance, the public interest in preserving the confidentiality of the information about the matter outweighs the public interest in maintaining openness and transparency in Council decision-making because the disclosure of this information would confer a commercial advantage and/or prejudice the position of a business that Council is proposing to engage.

- B. Item 18.2 RFT 2021/053 - Utility Account Management, Monitoring and Reporting Service on the basis that it involves the receipt and discussion of commercial information of a confidential nature that would, if disclosed, prejudice the commercial position of the person who supplied it [10A(2)(d(i)) Local Government Act 1993].

This report discusses commercial in confidence services pricing from utility account management, monitoring and reporting. On balance, the public interest in preserving the confidentiality of the information about the matter outweighs the public interest in maintaining openness and transparency in Council decision-making because the disclosure of this information would prejudice the commercial position of the organisations who supplied the pricing.

2. The resolutions made by the Council in Closed Session be made public after the conclusion of the Closed Session and such resolutions be recorded in the Minutes of the Council Meeting.

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## 19.0 REPORT OF RESOLUTIONS PASSED IN CLOSED SESSION

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In accordance with Part 15 of the Code of Meeting Practice, resolutions passed during a meeting, or a part of a meeting, that is closed to the public must be made public by the chairperson as soon as practicable. The resolution must be recorded in the publicly available minutes of the meeting.

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